

# FLAGSTAFF, ARIZONA



City of Flagstaff Comprehensive Annual Financial Report

Fiscal Year Ended June 30, 2005

# Comprehensive Annual Financial Report

For Fiscal Year Ended June 30, 2005

# City of Flagstaff, Arizona



Prepared By:
Management Services Department
Finance and Budget Division

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## For the Fiscal Year Ended June 30, 2005

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# City of Flagstaff

October 28, 2005

The Honorable Mayor, City Council and Citizens of the City of Flagstaff, Arizona

I am pleased to submit the Comprehensive Annual Financial Report (CAFR) for the City of Flagstaff, Arizona (City) for the fiscal year ended June 30, 2005, as required by Article VI, Section 5 of the City Charter. The report was prepared by the City's Finance Division in accordance with U.S. generally accepted accounting principles (GAAP) and audited in accordance with U.S. generally accepted auditing standards by a firm of licensed certified public accountants.

This report consists of management's representations concerning the finances of the City of Flagstaff. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City of Flagstaff has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft or misuse and to compile sufficient reliable information for the preparation of the City of Flagstaff's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, the City of Flagstaff's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

Nordstrom & Associates, PC, a firm of licensed certified public accountants have audited the City of Flagstaff's financial statements. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City of Flagstaff for the fiscal year ended June 30, 2005, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that the City of Flagstaff's financial statements for the fiscal year ended June 30, 2005, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report.

The independent audit of the financial statements of the City of Flagstaff was part of a broader, federally mandated "Single Audit" designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. These reports are available in the City of Flagstaff's separately issued Single Audit Report.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement MD&A and should be read in conjunction with it. The City of Flagstaff's MD&A can be found immediately following the report of the independent auditors.

#### CITY OF FLAGSTAFF PROFILE

Flagstaff is located in Coconino County, Arizona at the intersection of Interstate 17 and Interstate 40. Flagstaff is the largest city in Northern Arizona and is the regional center and county seat for Coconino County, the second largest county in the 48 contiguous states. The current population as of the 2003 census is approximately 61,030. The City of Flagstaff became a town in 1894, incorporated as a city in 1928 and its boundaries currently encompass an area of just over 64 square miles. Flagstaff is nestled at the base of the San Francisco Peaks and is surrounded by one of the largest ponderosa pine forests on earth. Flagstaff drew its name from a very tall pine tree made into a flagpole in 1876 to celebrate our nations centennial. At nearly 7,000 feet, Flagstaff is one of the highest elevation cities in the United States.

Flagstaff operates under a council-manager form of government as provided by its Charter. The Mayor is elected at large on a non-partisan ballot for a two-year term and six City Council members are elected at large on a non-partisan ballot for a four-year term. The City Council appoints the City Manager, who has full responsibility for carrying out Council policies and administering City operations. The City manager, in turn, appoints City employees and department heads under service procedures specified by Charter. City service departments provide a full range of services including General Government, police and fire protection, Environmental Services, Transportation, Library, Parks and Recreation, Airport, Water and Sewer, and Stormwater Services.

The annual budget serves as the foundation for Flagstaff's financial planning and control. The City Council formally adopts the budget and legally allocates, or appropriates, available monies for all funds and entities related to the City. All of these funds and entities are included in the basic financial statements. The City Manager submits to the Council each spring a proposed budget for the fiscal year commencing the following July 1. The budget includes proposed expenditures and the means of financing them. Two public hearings are held prior to the budget's final adoption in order to obtain taxpayer comments. The budget is legally enacted through the passage of an ordinance. The ordinance sets the limit for expenditures during the fiscal year. The legal level of control for the budget is the department level. Additional expenditures may be authorized for unanticipated and/or inadequately budgeted events threatening the public health or safety as prescribed in the State Constitution, Article 9, Section 20.

#### FACTORS AFFECTING THE CITY'S FINANCIAL CONDITIONS

#### Local economy

The City's employment base continues to be heavily government based. Although this provides stability to the economy during declines, it is subject to other factors. This year the Arizona state retirement system again increased employee mandated contributions which effectively reduced local disposable incomes for individuals working for the City, County, Community College, Flagstaff Unified School District and to some extent Northern Arizona University. The City continues to see further development as a second home market to the residents of Phoenix and its surrounding areas. The City anticipates land development to slow as there are less residential lots available for construction and commercial land is at premium. However, despite these factors, at the time of this letter we have seen 3.9 % growth in our retail sales, excluding BBB. The strongest rebound was in the BBB category, which represents approximately, 17% of receipts. Receipts grew by 5.5% as a result of strong tourism in the region due to record breaking snowfall and the growth in population in Phoenix. Auto sales had a modest increase of 2.9% and commercial rentals increased 8.8%.

The Council goals have also provided for the expansion of the local Mall, which is a regional shopping center. The Mall expansion includes the construction of an Auto mall. Construction is anticipated to begin this next year with completion planned for 2007. This project is a real boom to the local economy. It is a known fact that there is a significant loss of sales tax revenues to the Phoenix area for many retail items. This is exemplified when a new retailer such as Home Depot opened its first store in town and we experienced real retail growth of 35% in the building materials category. The mall will be adding approximately 425,000 square feet of additional rental space and 33 new auto dealers to the market. Sales tax receipts will be benefited both in the of construction dollars spent at the mall and in additional retail sales.

#### LONG-TERM FINANCIAL PLANNING

The City's responsiveness to emerging economic challenges and its careful long-range planning have been key factors in Flagstaff's fiscal health.

#### STRATEGIC FINANCIAL PLAN

Flagstaff's financial plan requires many elements working in concert with one another. Some of these financial plan elements are financial resource planning, multi-year budget planning, strategic capital improvement project planning and debt management, all of which are further identified below. Currently, due to the tenuous economic recovery, Flagstaff's financial forecast includes very modest revenue growth, potential for State reductions of revenue sharing, and continued increases in demand for city services such as police, fire, transportation and social services. Financial Services management role will be to maintain and enhance the continued financial stability for the City of Flagstaff.

**Financial Resource Planning** – Strategic financial planning begins with determining the City's fiscal capacity based upon long-term financial forecasts of recurring available revenues. Financial forecasts coupled with financial trend analysis help preserve the fiscal well being of Flagstaff. Strategic financial capacity planning is a critical element to reach long-term financial stability goals and to determine special financial needs for critical objectives of the City Council.

Multi-Year Budget Planning - Multi-year budget planning encompasses long-range operating expenditure plans (including the operating impacts of capital projects), which are linked to the community expectations

and broad goals of the City Council. The multi-year approach provides a better opportunity for staff to change its financial paradigm from what do we need this year to how do we accomplish our service objectives over-time, given our financial capacity. While the City is required to adopt an annual budget to meet State statutory requirements, Flagstaff builds a financial plan for the next five years to help anticipate future impacts and ensure achievement of City objectives.

Strategic Capital Improvement Project Planning – Flagstaff Capital Improvement Projects are planned for five or more years and analyzed using City specific prioritization criteria. The operating cost impacts of projects are also planned and considered in developing future operating budget plans. Projects with significant operating impacts are carefully timed to avoid contingent liabilities, which future operating resources cannot meet. Payas-you-go funding sources are also conservatively estimated to avoid over-committing to capital construction using revenues that are not certain. To the extent debt financing is used and/or required capital project plans are sized to conform to existing debt management policies.

#### CASH MANAGEMENT POLICIES AND PRACTICES

The City's investment policy is to invest all temporarily idle cash in investments authorized by City resolution or State statute at the highest available interest rate while emphasizing safety of principal and liquidity. Excess funds are invested in the State Treasurer's Local Government Investment Pool (LGIP) and in obligations of the U.S. Treasury and its agencies, demand deposits and repurchase agreements. The maturities of the investments range from one day to 6 years. The average yield on investments was 2.83%.

#### RISK MANAGEMENT

The City maintains a self-insurance program for liability claims, unemployment compensation, health and workers' compensation. In addition, the City's Risk Management Division employs various risk control techniques, such as employee accident prevention training and inspection of City property and facilities, to minimize accident-related losses. Additional information on the City of Flagstaff risk management activity can be found in Notes.V.A in the notes to the financial statements.

#### PENSION AND OTHER POST-EMPLOYMENT BENEFITS

All full-time employees of the City are covered by one of three pension plans. The State Retirement System is for the benefit of the employees of the state and certain other governmental jurisdictions. All full-time City employees, except fire and police personnel, are included in the plan that is a multiple-employer, cost-sharing defined benefit pension plan. All police and fire personnel participate in the Public Safety Retirement System that is an agent multiple-employer plan. In addition, the Mayor and Council members contribute to the State's Elected Officials plan that is also a multiple-employer cost-sharing pension plan.

Additional information on the City of Flagstaff pension arrangements can be found in Note V.C. in the notes to the financial statements.

#### MAJOR INITIATIVES AND SERVICE EFFORTS AND ACCOMPLISHMENTS

During FY 2004–2005, Flagstaff continued work to maintain basic services while also fulfilling the City Council goals. These goals provide for strategies that move the community closer to economic viability and sustainable community objectives. The outcomes of these strategies have been many and in certain cases require sustained efforts over a period of time.

The following are the some of the goals of the Council and the City's' accomplishments in FY2004-2005.

#### **Economic Development/Redevelopment**

The City continues to coordinate closely on economic development activities with the Greater Flagstaff Economic Council (GFEC). An additional 64-fulltime jobs at or above the county median wages were created in addition to 183,000 square feet being added to existing industry with a capital investment value of \$11 million. Tourism continues as a mainstay industry in the community. Efforts included a publicity campaign to better inform tourist of conditions during fire and snow seasons and correct winter driving conditions through the "Clear the Road to Flagstaff" campaign. The industry saw a 5.2% increase in revenues.

On the redevelopment front, many projects are in progress. Between inception and implementation, redevelopment is a lengthy process. The Flagstaff Mall expansion received rezoning approval; this is a joint project that includes the establishment and reallocation of numerous auto dealers in the community. An RFP process was established to create a concept for redevelopment of the city's Southside area. This project becomes feasible in the next several years as a result of the construction of the Rio de Flag flood control project in concert with the Army Corp of Engineers.

#### Fiscal Health

The City was successful in adopting and publishing their five-year capital improvement plan. The City presented to the voters over \$155.1 million in new capital projects to be bond funded and received overwhelming approval. The projects include the relocation for four fire stations, construction of a new fire training center and fire tower, a new aquatic facility, land for new parks, a renovated or new multi generational recreation facility, water rights acquisition, additional water wells, renovation of the City wildcat wastewater treatment plant, and expansion of the USGS campus.

#### **Public Safety**

The City Council recognizes that the role of public safety encompasses a broad array of interrelated activities. Public order and quality of life issues must be addressed on a broad front through a partnership of shared responsibility and trust between Police, Fire, other city departments, civic organizations and the community. Community safety and well-being must be built from within each neighborhood and cannot be imposed from the outside. The City conducted numerous community activities that strengthen neighborhoods. These included 120 block watch meetings by the police, two citizen police academies, and the DARE and GREAT prevention programs in the public schools. Activities also include our partners. The City funds an after school program at various school district sites and works with United Way, whom supports numerous agencies in the community.

#### Affordable Housing

The goals are manifold to address affordable housing in a community with such a severe deficiency. The Council tackled the housing issue this last year from two angles, the formation of the workforce housing

policy task force and the Housing trust task force. Although the objectives of both coincide, they carry very diverse responsibilities. The Workforce housing policy task force is to determine regulatory changes and financing opportunities to tackle this affordability problem. The Housing trust task force is working on the details of implementation of the trust concept in our community for workforce housing. The issue continues to escalate as the City remains an attractive second home community for the 3.3million people who live and work in Phoenix.

#### **Capital Improvements**

Programmed capital infrastructure expenditures facilitate planned growth, economic development and protects existing community investments. Allocating resources through a coordinated planning and engineering process, with high levels of public involvement, assures our community is shaped in alliance with citizen support. The Capital Division worked on numerous projects through the year and continues to refine the process. Elements that were implemented included a schedule based work program, comprehensive 5-year CIP program, team chartering, project review process, and monthly financial reporting.

#### **Customer Service**

A positive customer service culture will enhance the delivery of service both externally and internally. Training was provided on customer service to all employees. Job description and employee evaluations were changed to incorporate customer service as a key element of job duties.

#### Planning for Growth

With a finite supply of land, we have to provide for the region's growth in a manner that balances growth and conservation.

#### Collaboration

Strengthens the community by strengthening partnerships with sovereign nations, public, non-profit and private agencies and developing collaborative goals at all levels. The City continues its role with the alliance group that is comprised of Coconino County, Northern Arizona University, Coconino Community College, and the Flagstaff Unified School District. The alliance group sponsored a statement this year to the state legislature supporting the funding of education as a primary goal to the success of the community and the vitality of economic development.

#### Quality of Life

Consideration is given to quality of life preservation and enhancement in all City actions and appropriations. This is a diverse objective with many outcomes. The City was successful in securing voter authority to purchase \$15 million in water rights to secure the community water needs. Recycling continues to grow increasing the tonnage at the materials recycling facility by 20%. The city also was successful in receiving authorization to issue \$7.6 million in bond financing for FUTS trail and open space land acquisition and \$14.7 million for a multi generational facility and aquatic center.

Major Initiatives - As with most organizations, major initiatives include the continuation of programs and initiation of new programs.

Organizational Support - This is an area that has received significant work program and staff efforts.

Succession Planning – Similar to other organizations, the City anticipates losing 25% of their senior staff in the next ten years. Human Resources have put a program in place to anticipate and plan for these retirements and to train the current workforce in the competencies necessary to promote within the organization.

Reorganizations - Due to some recent retirements the City has had the opportunity to review organization structure and work programs in one major department - Community Development and the Information Services Division.

The Community Development Department analyzed job alignment, job duties and working relationships within the department. This discussion included department staff, management and the public. The end result was a major change in process, responsibilities, and structure. The new department includes Community Improvements, Development Services and Community Investment. The department is poised to implement a major work program and process review to better meet the needs of the community and organization.

The new IS Director has implanted improved customer service and new work product delivery methods. Jobs were redefined and functions realigned to accomplish this.

Climate Survey – Human Resources engaged an independent contractor to conduct the first Climate Survey of all employees. The results of the survey will serve as a baseline for the organization. The staff Customer Service Team is working on Citywide and departmental actions in response to the survey to improve employee satisfaction through improved communications, rewards and recognition.

#### Forest Health

Flagstaff resides in the middle of the largest stand of Ponderosa pine in the world. This provides a key element to the City situated at the base of the San Francisco Peaks at 7,000 elevation a cool mountain environment. Unfortunately with this amenity comes the risk of catastrophic wildfire. The City was proactive in the implementation of a major forest health initiative. In fact, the City is recognized nationally for its successful program. The program includes active thinning on City property within the City, community outreach to educate and assist the private sector in good health management, assistance with other governmental agencies in forest management and collaboration with the Forest Service and environmental groups in a forest management plan for the areas in and around City property.

The outcome of the program has been an aggressive thinning of the forest and excellent public education resulting in private sector management of their trees. The Greater Flagstaff Forest Partnership, with collaboration of public, private and environmental groups, has successfully initiate major thinning projects in the Federal land that meets all parties' objectives.

#### AWARDS AND ACKNOWLEGEMENTS

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Flagstaff for its comprehensive annual financial report for the fiscal year ended June 30, 2004. This was the 11th consecutive year that the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to GFOA to determine its eligibility.

The City also received the GFOA's award for Distinguished Budget Presentation for our 2004–2005 annual budget. In order to qualify for the Distinguished Budget Presentation award, the City's budget document was judged to be proficient in all categories, a Policy Document, a Financial Plan, an Operation Guide, and as a Communication Device.

A special word of appreciation is due to Barbara Goodrich, Finance Budget Manager and to the entire finance staff who prepared this CAFR. As an organization we would be remiss to not also personally recognize Maryellen Pugh, CPA for her tireless efforts in directing the statement drafting and coordination.

Acknowledgment should also be made for the interest and support received from members of the Mayor and Council, the office of the City Manager, and the willing cooperation of the other operating and staff departments of the City. The cooperative assistance of our independent auditor, Nordstrom and Associates, also contributed significantly to this report.

Respectfully Submitted.

Mary Jo Jenkins

Management Services Director

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

# City of Flagstaff, Arizona

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
June 30, 2004

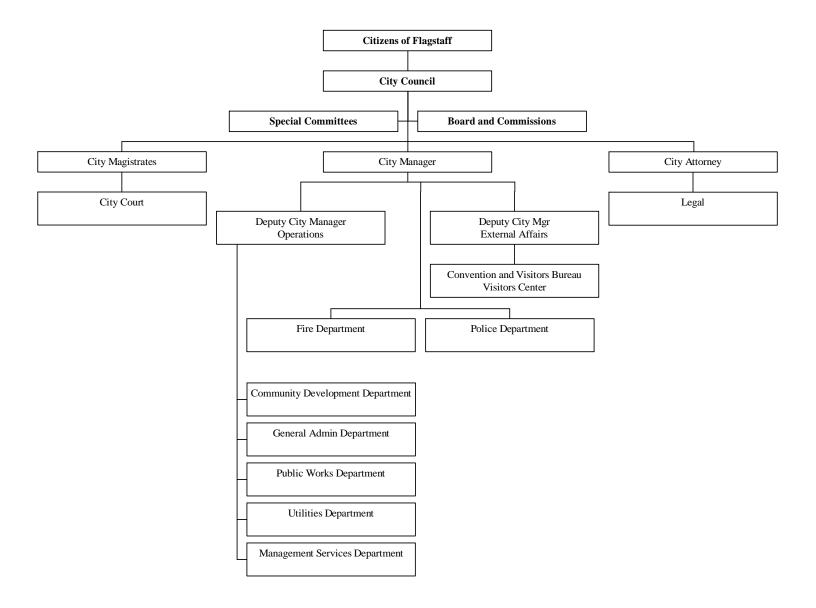
A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

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Canuy L. Zielle President

**Executive Director** 

#### City of Flagstaff



## City of Flagstaff, Arizona List of Elected and Appointed Officials June 30, 2005

#### **Elected Officials**

Mayor Joseph C. Donaldson

Vice Mayor Al White

Councilmember Art Babbott

Councilmember Karen K. Cooper

Councilmember Joseph P. Haughey

Councilmember Kara M. Kelty

Councilmember Libby Silva

#### **Appointed Officials**

City Manager David W. Wilcox
City Attorney Patricia Boomsma
City Treasurer Mary Jo Jenkins

City Clerk Margie Brown



Bruce J. Nordstrom, CPA

Godfrey C. Loper, Jr., CPA

Marjorie T. McClanahan, CPA

Timothy D. Hansen, CPA



MEMBERS

American Institute of Certified Public Accountants Arizona Society of Certified Public Accountants

#### **INDEPENDENT AUDITOR'S REPORT**

Honorable Mayor and Members of the City Council City of Flagstaff, Arizona

We have audited the accompanying financial statements of the governmental activities, business-type activities, each major fund, and aggregate remaining fund information of City of Flagstaff, Arizona (the City), as of and for the year ended June 30, 2005, as listed in the table of contents, which collectively comprise the City's basic financial statements. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, business-type activities, each major fund, and aggregate remaining fund information of City of Flagstaff, Arizona, as of June 30, 2005, and the respective changes in financial position and cash flows, where applicable, thereof, and the budgetary comparison for the general, highway user, transportation and BBB funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As described in Note 1, the City implemented the provisions of Governmental Accounting Standards Board (GASB) Statement 40, *Deposit and Investment Risk Disclosures*, for the year ended June 30, 2005, which represents a change in accounting principles.

The management's discussion and analysis on pages 3 through 14 is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. In addition, the introductory section, combining and individual fund statements and schedules, capital assets schedules, and statistical section listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual fund statements and schedules, and capital assets schedules have been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, are fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory and statistical sections have not been subjected to the auditing procedures applied in our audit of the basic financial statements and, accordingly, we express no opinion on them.

In accordance with Government Auditing Standards, we have also issued our report dated October 7, 2005 on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Flagstaff, Arizona

Nordstrom & associates, P.C.

OCTOBER 7, 2005

#### MANAGEMENT DISCUSSION AND ANALYSIS

As management of the City of Flagstaff (the City), we offer readers of the City's financials statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended June 30, 2005. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages iii –x of this report.

#### FINANCIAL HIGHLIGHTS

- The assets of the City exceeded its liabilities at the close of the most recent fiscal year by \$352.5 million (net assets). Of this amount \$81.3 million (unrestricted net assets) may be used to meet the government's ongoing obligations to citizens and creditors.
- The government's total net assets increased by \$27.9 million during the fiscal year. This increase is related to capital improvement activity funded primarily through capital grants or other new funding, including the 4th Street Overpass project (\$8.9 million), airport improvements (\$4.5 million), waterline improvements (\$2.2 million), Wildcat Plant upgrades (\$1.2 million), and contributions from private development (\$8.7 million).
- As of June 30, 2005, the City's governmental funds reported combined ending fund balances of \$63.9 million, an increase of \$1.7 million in comparison with the prior fiscal year. Approximately 97.3% of this total amount (\$62.2 million) is unreserved fund balance available for spending at the government's discretion.
- As of June 30, 2005, total unreserved fund balance for the general fund was \$29.1 million, or 82.3% of total general fund expenditures (\$35.4 million)
- As of June 30, 2005, the City's proprietary funds reported combined total net assets of \$228.7 million, and total unrestricted net assets of \$24.9 million. \$20.1 million of the unrestricted net assets are in the Water and Wastewater Fund.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: (1) **Government–wide** financial statements, (2) **Fund** financial statements, and (3) **Notes** to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

#### **Government-wide Financial Statements**

The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The **statement of net assets** presents information on all of the City's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The **statement of activities** presents information showing how the City's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods such as revenues pertaining to uncollected taxes and earned but unused vacation leave.

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (government activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental

activities of the City include Police, Fire, Community Development, Parks and Recreation, City Council, City Manager, City Attorney, Municipal Courts, Human Resources, Risk Management, Information Services, Library, and Economic Development. The business-type activities of the City include Water and Wastewater, Airport, Environmental Services, and Stormwater operations.

The government-wide financial statements include not only the City itself (known as the primary government), but also for the Municipal Property Corporation (MPC). The MPC, although also legally separate, functions for all practical purposes as a department of the City, and therefore has been included as an integral part of the primary government as a blended component unit.

The government-wide financial statements can be found on pages 15-17 of this report.

#### Fund financial statements

The fund financial statements are designed to report information about groupings of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: **governmental** funds, **proprietary** funds, and **fiduciary** funds.

**Governmental funds:** Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The City maintains several individual government funds organized according to their type (special revenue and debt service). Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General fund, Highway User Revenue fund, Transportation fund, and the BBB fund which are all considered to be major funds. Data from the remaining governmental funds are combined into a single aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annual appropriated budget for its General fund, Special Revenue funds, Debt Service funds, and Enterprise funds. A budgetary comparison statement has been provided for the General and other major governmental funds to demonstrate compliance with the respective budgets.

The basic governmental fund financial statements can be found on pages 18-28 of this report.

**Proprietary funds:** Proprietary funds are generally used to account for services for which the City charges customers – either outside customers, or departments of the City. Proprietary funds provide the same type of information shown in the government–wide financial statements, only in more detail. The City maintains the following two types of proprietary funds:

- Enterprise funds are used to report the same function presented as business-type activities in the government-wide financial statements. The City used enterprise funds to account for its Water and Wastewater, the Airport, Environmental Services which includes solid waste collection, and Stormwater. Water and Wastewater, the Airport, and Environmental Services are considered to be major funds of the City.
- Internal Service funds are used to report activities that provide supplies and services for certain City programs and activities. The City uses an internal service fund to account for its workers compensation, health insurance, other risk related activity including claims adjustment, and general liability and property insurance. Because these services predominantly benefit governmental rather that business-type functions, they have been included within governmental activities in the government-wide financial statements. The internal service fund is combined into a single, aggregated presentation in the proprietary fund statements. Individual fund data for the internal service fund is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on pages 30-37 of this report.

**Fiduciary funds** are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on pages 38-39 of this report.

#### **Notes to the Financial Statements**

The notes to the financial statement provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 41-72 of this report.

#### **Combining statements**

The combining statements referred to earlier in connection with non-major governmental funds are presented on pages 74-77.

#### Other information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the City's capital asset activity. Required supplementary information can be found on page 80-82 of this report.

#### **GOVERNMENT WIDE STATEMENTS FINANCIAL ANALYSIS**

#### **Analysis of Net Assets**

As noted earlier, net assets may serve as a useful indicator of a government's financial position. For the City, assets exceeded liabilities by \$352.5 million as of June 30, 2005.

Of the City's net assets, 70.1% reflects its investment of \$247.3 million in capital assets (e.g. land, buildings, and equipment), less any outstanding debt used to acquire those assets. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be liquidated for these liabilities.

Net Assets
June 30, 2005 and 2004 (in thousands of dollars)

	Governmental Activities			Business-	type A	ctivities	Total			
	2005	2004		2005		2004	2005			2004
Current and other assets	\$ 82,721	\$	82,122	\$ 42,313	\$	43,032	\$	125,034	\$	125,154
Capital assets	104,441		93,420	230,766		215,398		335,207		308,818
Total assets	187,162		175,542	273,079		258,430		460,241		433,972
Long-term liabilities	49,701		50,601	33,239		33,541		82,940		84,142
Other liabilities	13,638		14,436	11,140		10,772		24,778		25,208
Total liabilities	63,339		65,037	44,379		44,313		107,718		109,350
Invested in capital assets,										
net of related debt	46,760		41,667	200,551		184,864		247,311		226,531
Restricted	20,670		35,343	3,201		5,161		23,871		40,504
Unrestricted	56,393		33,495	24,949		24,092		81,342		57,587
Total net assets	\$ 123,823	\$	110,505	\$ 228,701	\$	214,117	\$	352,524	\$	324,622

A portion of the City's net assets, \$23.9 million (6.8%) represents resources that are subject to external restriction on how they may be used. The remaining balance of unrestricted net assets, \$81.3 million (23.1%) may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the City is able to report positive balances in all three categories of net assets for the government as a whole, as well as for the business-type activities.

Current assets for governmental activities remained relatively equal, with less than a 1% increase (\$0.6 million). Capital assets of the governmental activities, funded through debt proceeds and contributions, increased by 11.7% (\$11.0 million) due to the 4th Street project and other contributed infrastructure from the private sector (\$8.9 million and \$5.1 million, respectively). Both long-term liabilities and other liabilities decreased slightly (1.8% and 5.5% respectively) due to debt retirement and an overall reduction in year-end payables.

Overall business-type net assets increased by 6.8% (\$14.6 million) also due primarily to capital asset additions including the transfer of the Rio de Flag project to the Stormwater fund and a number of contributions from private development for infrastructure (\$3.7 million).

#### **Analysis of Change in Net Assets**

The City's overall net assets increased by \$27.9 million during the current fiscal year. These increases are explained in the government and business-type activities discussion to follow.

Changes in Net Assets
For the Years Ended June 30, 2005 and 2004 (in thousands of dollars)

	Governmental Activities			Business-type Activities				Total		
	2005		2004	2005		2004		2005	2004	
Revenues										
Program Revenues:										
Charges for services	\$ 6,327	\$	5,424	\$ 27,465	\$	26,372	\$	33,792	\$	31,796
Operating grants and contributions	4,148		2,679	574		287		4,722		2,966
Capital grants and contributions	15,180		11,757	8,165		10,483		23,345		22,240
General Revenues:										
Property taxes	8,462		7,932	_		_		8,462		7,932
Sales taxes	27,054		25,683	_		_		27,054		25,683
State shared taxes	12,838		12,123	_		_		12,838		12,123
Unrestricted investment earnings	1,704		811	936		719		2,640		1,530
Other	678		1,773	514		17		1,192		1,790
Total revenues	76,391		68,182	37,654		37,878		114,045		106,060
Expenses										
General government	5,442		5,892	_		_		5,442		5,892
Public safety	21,018		18,793	_		_		21,018		18,793
Public works	1,320		1,178	_		_		1,320		1,178
Economic and physical development	6,807		6,473	-		_		6,807		6,473
Culture and recreation	9,427		8,694	_		_		9,427		8,694
Highways and streets	10,011		8,887	-		_		10,011		8,887
Interest on long-term debt	2,043		1,923	-		_		2,043		1,923
Water and wastewater	-		_	17,297		17,250		17,297		17,250
Environmental	-		-	8,549		7,320		8,549		7,320
Airport	-		_	3,750		3,370		3,750		3,370
Stormwater	-		_	480		461		480		461
Total expenses	 56,068		51,840	30,076		28,401		86,144		80,241
Increase in net assets before transfers	 20,323		16,342	7,578		9,477		27,901		25,819
Transfers	(7,005)		(369)	7,005		369		-		-
Change in net assets	13,318	_	15,973	 14,583		9,846		27,901		25,819
Net assets at beginning of year	110,505		94,532	 214,117		204,271		324,622		298,803
Net assets at end of year	\$ 123,823	\$	110,505	\$ 228,700	\$	214,117	\$	352,523	\$	324,622

#### Governmental activities.

Governmental activities increased the City's net assets by \$13.3 million, accounting for 47.7% of the total growth in the net assets of the City. The key factors for this increase are as follows:

- Grants and contributions have increased due to increased expenditures for Homeland Security, Community Development Block Grants (CDBG), and the Metropolitan Planning Organization. In addition, capital assets recorded in excess of \$5 million in donated assets.
- Property tax increases are due to both to increases in housing inventory on the property tax roles along with community-wide housing price increases.
- Sales tax revenues continued to increase at both local and state levels. State sales tax levels had decreased significantly in the post-9/11 environment and finally have caught back up with revenue levels demonstrated four years ago Bed, Board, and Booze (BBB) taxes have also reached and exceeded prior levels after two years

of declining revenues. Historically, City sales tax has maintained a constant level of growth and this trend continues.

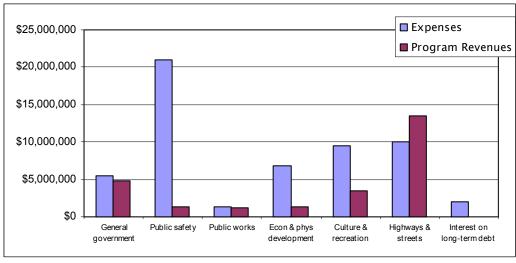
- · Unrestricted investment earnings are also normalizing with rates increasing to an average of over 2.8%.
- In addition several large capital projects had to carryover budgeted balances due to the timing of the progress in those projects including the East Flagstaff Gateway (\$7.6 million), 4th Street rail crossing (\$1.2 million), and redevelopment land acquisition (\$2.1 million).

#### **Business-type activities**

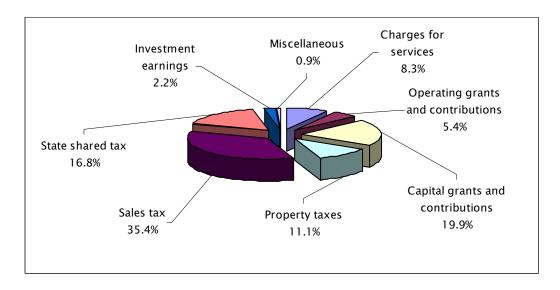
Business type activity had net asset growth of \$14.6 million, accounting for 52.3% of the total growth in the net assets to the City. The key factors for this increase include:

- The transfer of approximately \$6 million of Work in Progress (WIP) from the governmental funds into the Stormwater fund. Stormwater now has full oversite responsibility to complete the Rio do Flag project.
- The addition of approximately \$3.7 million in capital contributions
- The carryover of several large capital projects including water wells (\$2.0 million), the Wildcat Plant upgrades (\$9.3 million), and the Rio de Flag project (\$7.4 million).

#### **Expenses and Program Revenues - Governmental Activities**



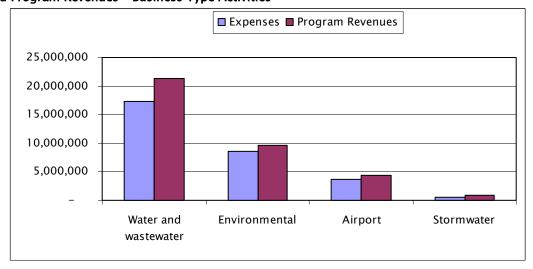
#### Revenues by Source - Governmental Activities



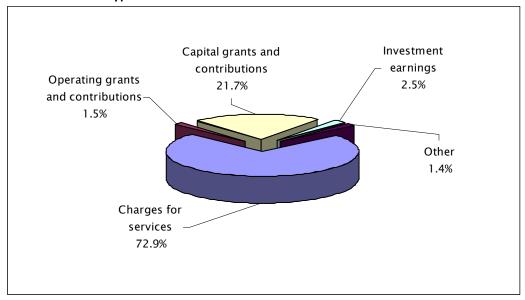
The previous two charts illustrate the City's governmental expenses and revenues by function and its revenues by source. As shown, Public safety is the largest function in expense (37.5%), followed by Highways & streets (17.9%), Culture and recreation (16.8%), and Economic and physical development (12.1%). General revenues such as sales taxes, state shared taxes, and property taxes are not shown by program, but are effectively used to support program activities citywide. For governmental activities overall, without regard to program, sales taxes are the largest single source of funds (35.4%), followed by capital grants and contributions (19.9%), and state shared taxes (16.8%).

For the most part, increases in expenses paralleled inflation and growth in the demand for services. However, higher expense increases occurred in three areas; Highways and streets (12.7%), public works (12.1%), and public safety (11.8%). Highway and street growth continues to be attributable to the 4<sup>th</sup> Street Project. Public works increases are related to increased spending for facility maintenance, and public safety increases are driven by increases in retirement contributions and replacement vehicle purchases.

#### Expenses and Program Revenues - Business Type Activities



#### Revenues by Source - Business-type activities



As shown in the previous chart, Water and Wastewater has expenses of \$17.3 million for the fiscal year, followed by Environmental Services with \$8.5 million, the Airport with \$3.7 million and Stormwater with \$0.5 million. For the fiscal year, revenues exceeded expense in all business type activities. The Water and Wastewater, Environmental Services and Stormwater funds received the majority of their program revenues through charges for services (76.2%, 97.9% and 77.1%, respectively. The Airport receives 26.6% of support through charges for service and the other 73.4% through grants and contributions. Charges for services provided the largest share of revenues (72.9%) for all of the business-type activities, followed by capital grants and contributions (21.7%).

Environmental Services expenses increased by 16.8% (\$1.2 million) in comparison with FY 2004. This increase is due to increased staffing needed to meet growing service area needs, the inception of a brown fields program, and the accumulation of expense related to the landfill post-closure costs.

The Airport fund realized a 136.1% revenue increase which is directly attributable to an increase in the grant revenue received for the fiscal year.

#### Financial Analysis of the City's Funds

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### **Governmental Funds**

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of resources that are available for spending. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. Types of Governmental funds reported by the City include the General fund, Special Revenue funds, and Debt Service funds.

At the end of the current fiscal year, the City's governmental funds reported combined ending fund balances of \$63.9 million, an increase of \$1.7 million in comparison with the prior year. Approximately \$62.2 million of the

total ending fund balance constitutes unreserved fund balance, which is available for spending at the City's discretion. The remainder of fund balance is reserved to indicate that is it not available for new spending because it has already been committed (1) to pay debt service (\$2.5 million), (2) for inventory reserve (\$200,401), and perpetual care (\$44,872).

Revenues for governmental functions overall totaled \$71.1 million in the fiscal year ended June 30, 2005 which represents an increase of 11.3% or \$7.2 million from the fiscal year ended June 30, 2004. While the total dollars are relatively equal, variances existed within categories. Sales taxes (including the general sales tax, the transportation tax, and the BBB tax) increased by 5.3% (\$1.8 million) due to a combination of economic growth and a rebound in tourist trade. Intergovernmental revenues grew by \$44.3% (\$5.4 million) due to the receipt of \$2 million from the Arizona Department of Transportation for the street turnbacks received and the increase in state and federal grant funding (\$3.0 million).

Expenditures for governmental functions, totaling \$74.1 million, increased by 1.9% (\$1.4 million) from the fiscal year ended June 30, 2004. In the fiscal year ended June 30, 2005 expenditures for governmental functions exceeded revenues by approximately \$3.0 million. Overall debt service (principal and interest) decreased by 1.7% (\$1.3 million) as the payments of regularly scheduled principal and interest exceeded the new issues for FY 2005.

The General Fund is the chief operating fund of the City. At the end of the current fiscal year, the unreserved fund balance of the General Fund was \$29.1 million. As a measure of liquidity, it may be useful to compare both total unreserved, undesignated fund balance and total fund balance to total fund expenditures. The unreserved, undesignated fund balance and total fund balance represent 82.3% and 82.9%, respectively, of general fund expenditures.

The fund balance in the City's General Fund increased by \$6.2 million during the fiscal year mainly due to under expenditure in operations, the carryover of funds for redevelopment efforts (\$2.1 million) and the receipt of \$3.8 million in capital lease proceeds. Overall, the General Fund's performance resulted in revenues in excess of expenditures in the fiscal year ended June 30, 2005 of \$4.1 million. This is an increase of approximately \$3.1 million over the comparable figure from the prior year of \$1.0 million.

The Highway User Revenue Fund increased by \$4.1 million during the fiscal year due to the receipt of \$2.0 million from ADOT to complete the turnback transaction and to bring associated roads to standard and the ongoing inflow of funds to complete budgeted capital projects. The Transportation Fund and the BBB Fund decreased by \$10.4 million and \$0.3 million, respectively, which represents a planned usage of fund balance for capital projects.

#### Proprietary funds

The City's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. At the end of the fiscal year, the unrestricted net assets had positive balances for all four proprietary funds. The internal service fund, which is used to account for risk management and health insurance activities, had unrestricted net assets of \$4.5 million.

The total growth in net assets for the proprietary funds was \$14.6 million. Factors concerning the finances of these funds have been addressed previously in the discussion of the City's business-type activities.

#### Fiduciary funds

The City maintains fiduciary funds for the assets of the Firemen's Pension Trust Fund. As of June 30, 2005, the net assets had decreased by \$1,608.

#### **Budget Highlights**

The City's final budget differs from the original budget for certain divisions within the General fund and the BBB fund even though the overall original budget remained the same. Council approved transfers from the contingency funds for the following divisions:

#### General fund contingency transfer:

\$ 70,000	City Clerks Office - election costs
40,000	Information Technology - disaster recovery efforts
20,000	Management Services - retirement payout
25,000	Finance & Budget - retirement payout
35,000	Community Development - retirement payout
250,000	Police grants - acceptance of unbudgeted awards
60,000	Shop - decrease in shop charge outs
\$500,000	

BBB fund contingency transfer:

<u>\$ 20,000</u> Visitor Center - staffing costs

#### Capital Assets and Debt Administration

#### **Capital Assets**

The City's capital assets (net of accumulated depreciation) for its governmental and business-type activities as of June 30, 2005 amount to \$335.2 million. Capital assets include land, buildings, infrastructure, improvements, machinery and equipment, and construction in progress. The total increase in the City's capital assets for the current year was 8.5% (\$26.4 million). The following table reflects the capital assets at the end of the fiscal year:

## Capital Assets, Net of Depreciation June 30, 2005 and 2004 (in thousands of dollars)

	Governmental Activities				Business-Type Activities				Total			
		2005	2004		2005		2004		2005			2004
Land	\$	9,037	\$	9,889	\$	2,357	\$	2,357	\$	11,394	\$	12,246
Buildings		25,801		25,501		46,448		47,641		72,249		73,142
Improvements		6,721		7,302		158,361		150,954		165,082		158,256
Machinery and equipment		8,219		8,462		8,563		7,929		16,782		16,391
Infrastructure		23,243		15,581		-		-		23,243		15,581
Construction in progress		31,420		26,685		15,037		6,517		46,457		33,202
Total	\$	104,441	\$	93,420	\$	230,766	\$	215,398	\$	335,207	\$	308,818

Major capital asset events during the current fiscal year included a 49.2% increase in infrastructure (primarily donated capital) and an 39.9% increase in construction in progress (predominantly the 4th Street project).

For government-wide financial statement presentation, all depreciable capital assets are depreciated from acquisition date to the end of the current fiscal year. Fund financial statements record capital asset purchases as expenditures. Please refer to Note IV C on pages 57-59 of the Notes to the Financial Statements for further information regarding capital assets.

#### **Long Term Debt**

At the end of the current fiscal year, the City had total long-term debt outstanding of \$77.6 million. Of this amount, \$23.2 million is general obligation bonds backed by the full faith and credit of the City, \$17.6 million is revenue bonds, \$0.4 million is improvement district bonds, \$26.9 million is for the Municipal Facility Corporation, and \$9.5 million are outstanding leases or loans for the airport, water/wastewater, and city-wide energy conservation improvements.

Outstanding Debt
June 30, 2005 and 2004 (in thousands of dollars)

	Governmental Activities					Business-ty	vities	Total				
	2005		2004		2005		2004		2005		2004	
General obligation bonds	\$	4,285	\$	5,795	\$	18,880	\$	21,253	\$	23,165	\$	27,048
Special assessment bonds		415		685		-		-		415		685
Revenue bonds		11,555		13,380		6,035		6,290		17,590		19,670
Other debt		26,895		28,170		-		-		26,895		28,170
Lease/Loans		3,800		-		5,763		3,380		9,563		3,380
Total debt payable	\$	46,950	46,950 \$ 48,030		\$	30,678	30,678 \$ 30		\$ 77,628		\$	78,953

During fiscal year 2005, the City's total bonded debt decreased by approximately \$1.3 million. The City entered into a \$3.8 million capital lease obligation to fund energy improvements throughout the City. The debt retirement exceeded the debt obligation in all other bond categories.

The State constitution imposes certain debt limitations on the City of six percent (6%) and twenty percent (20%) of the outstanding assessed valuation of the City. The City's available debt margin at June 30, 2005 is \$32.2 million in the 6% category and \$89.7 million in the 20% capacity. Additional information on the debt limitations and capacities may be found in Table XI in the statistical section of this report.

During the year, the City maintained the following bond ratings:

# City of Flagstaff Bonded Debt Ratings <u>As of June 30, 2005</u>

	Moody's Investors Service	Standard & Poor's
General Obligation	AAa3	A+
Water and Sewer Revenue	A-1	Α
Street and Highway Revenue	A-1	A+

Additional information on the City's long-term debt can be found in Section IV F of the Notes to the Financial Statements.

#### **Economic Factors and Next Year's Budget and Rates**

The Fiscal Year 2005/2006 budget preparation was influenced by the following factors:

- · Limited revenue growth within improving economic conditions
- · Maintenance of level expenditures while minimizing the impact to health and/or safety services
- Maintenance of employee increases to minimize take home impacts after increased deductions due to other employment benefit changes
- · Restoration of positions previously eliminated due to budget cuts/declining economy
- · Staffing additions to address current workload and council priorities
- · Assessment and funding of long range capital needs and their associated operational impacts
- Sustained investment in our community to better insure against economic downturns in the future

#### **Requests for Information**

The financial report is designed to provide a general overview of the City's finances for all of those with an interest in the government's finances. If you have questions about this report or need additional financial information, contact:

City of Flagstaff Management Services Department Finance and Budget Division 211 W. Aspen Flagstaff, AZ 86001

Main and TDD (928) 774-5281 Arizona Relay 7-1-1

#### CITY OF FLAGSTAFF, ARIZONA Statement of Net Assets June 30, 2005

	Primary Government					
	Governmental Activities	Business-type Activities	Total			
ASSETS						
Cash and cash equivalents	\$ 56,046,852	\$ 26,429,041	\$ 82,475,893			
Cash with fiscal agents	5,644,807	3,239,621	8,884,428			
Investments	4,365	688,651	693,016			
Accounts receivables, net	7,555,164	2,961,256	10,516,420			
Interest receivable	313,016	198,737	511,753			
Intergovernmental receivable	1,559,676	494,315	2,053,991			
Bond proceeds receivable	182,365	-	182,365			
Special assessments receivable	33,950	-	33,950			
Internal balance	440,504	(440,504)	-			
Inventory	220,095	274,515	494,610			
Deferred bond issuance costs, net	473,172	497,066	970,238			
Restricted assets:						
Temporarily restricted:						
Cash and cash equivalents	10,246,503	7,970,841	18,217,344			
Capital assets:						
Non-depreciable	40,457,457	17,394,195	57,851,652			
Depreciable, net	63,983,610	213,371,503	277,355,113			
Total assets	187,161,536	273,079,237	460,240,773			
LIABILITIES						
Accounts payable	2,690,388	999,586	3,689,974			
Accrued payroll	1,069,396	216,222	1,285,618			
Interest payable	1,035,042	-	1,035,042			
Deferred revenue	607,213	88,302	695,515			
Deposits payable	1,415,003	596,499	2,011,502			
Matured bonds and lease payable	4,610,000	-	4,610,000			
Unamortized bond premium	1,082,533	143,191	1,225,724			
Liabilities payable from restricted assets	1,128,299	9,095,376	10,223,675			
Noncurrent liabilities:	1,120,233	3,033,370	10,225,075			
Due within one year:						
Compensated absences	1,056,055	193,167	1,249,222			
Special assessment bonds	75,000	193,107				
Bonds, notes and leases payable	3,985,448	- 3,234,976	75,000 7,220,424			
Due in more than one year:	3,303,770	3,234,970	7,220,424			
Compensated absences	1,694,596	287,080	1,981,676			
Landfill closure and postclosure care costs	-	2,081,006	2,081,006			
Special assessment bonds	340,000		340,000			
·		27 442 246				
Bonds, notes and leases payable  Total liabilities	<u>42,549,552</u> 63,338,525	27,443,246 44,378,651	69,992,798			
Total Habilities	03,336,323	44,376,031	107,717,170			
NET ASSETS						
Invested in capital assets, net of related debt	46,759,889	200,551,217	247,311,106			
Restricted for:						
Capital projects	18,142,376	2,459,659	20,602,035			
Debt service	2,481,583	740,862	3,222,445			
Perpetual care:						
Expendable	1,426	-	1,426			
Nonexpendable	44,872	-	44,872			
Unrestricted	56,392,865	24,948,848	81,341,713			
Total net assets	\$ 123,823,011	\$ 228,700,586	\$ 352,523,597			

#### CITY OF FLAGSTAFF, ARIZONA Statement of Activities Year Ended June 30, 2005

			Program Revenues						
	Expenses		(	Charges for Services		erating Grants and ontributions	Capital Grants and Contributions		
Primary government									
Governmental activities:									
General government	\$	5,441,945	\$	3,611,862	\$	125,606	\$	1,073,386	
Public safety		21,018,114		498,506		685,237		141,472	
Public Works		1,320,459		1,213,714		-		-	
Economic and physical development		6,807,311		321,915		1,011,446		-	
Culture and recreation		9,426,600		680,755		2,238,786		592,256	
Highways and streets		10,011,231		-		86,454		13,373,287	
Interest on long-term debt		2,042,555				_			
Total governmental activities		56,068,215		6,326,752		4,147,529		15,180,401	
Business-type activities:									
Water and wastewater		17,297,017		16,223,648		43,053		5,031,858	
Environmental		8,548,715		9,370,561		123,339		80,474	
Airport		3,749,669		1,176,866		406,590		2,846,472	
Stormwater		479,700		694,161		1,394		205,971	
Total business-type activities		30,075,101		27,465,236		574,376		8,164,775	
Total primary government	\$	86,143,316	16 \$ 33,791,988 \$ 4,721,90		4,721,905	\$	23,345,176		

#### General revenues:

Property taxes, levied for general purposes

Property tax, levied for debt service

Sales taxes

State shared sales taxes

Investment earnings

Miscellaneous

Gain on sale of capital assets

Contributions to permanent fund

Transfers in (out)

Total general revenues, contributions and transfers

Change in net assets

Net assets - beginning

Net assets - ending

The notes to the financial statements are an integral part of this statement

Net (Expenses) Revenues and Changes in Net Assets

		Primary G	overnment				
_	Governmental Activities		ess-type ivities	Total			
\$	(631,091)	\$	-	\$	(631,091)		
	(19,692,899)		-		(19,692,899)		
	(106,745)		-		(106,745)		
	(5,473,950)		-		(5,473,950)		
	(5,914,803)		_		(5,914,803)		
	3,448,510		_		3,448,510		
	(2,042,555)		_		(2,042,555)		
	(30,413,533)		_		(30,413,533)		
	(==, =,==,				(==, ==,==,		
	-		,001,542		4,001,542		
	-	1	,025,659		1,025,659		
	-		680,259		680,259		
			421,826		421,826		
	_	6	,129,286		6,129,286		
	(30,413,533)	6	,129,286		(24,284,247)		
	3,613,367		-		3,613,367		
	4,848,935		-		4,848,935		
	27,054,164		-		27,054,164		
	12,837,838		-		12,837,838		
	1,703,861		935,973		2,639,834		
	277,972		-		277,972		
	382,387		513,738		896,125		
	17,765		-		17,765		
	(7,004,365)	7	,004,365		-		
	43,731,924		,454,076		52,186,000		
	13,318,391		,583,362		27,901,753		
	110,504,620		,117,224		324,621,844		
\$	123,823,011	\$ 228	,700,586	\$	352,523,597		

#### CITY OF FLAGSTAFF, ARIZONA Balance Sheet Governmental Funds June 30, 2005

	General Fund		ighway User evenue Fund	Tr	ansportation Fund
ASSETS					
Cash and cash equivalents	\$	23,331,847	\$ 7,116,152	\$	6,212,498
Cash with fiscal agents		379,418	2,110,955		1,518,590
Investments		-	_		-
Accounts receivable, net		3,636,522	2,259,235		833,996
Interest receivable		132,438	43,662		41,993
Intergovernmental receivables		740,920	86,455		_
Interfund receivable		1,500,000	_		_
Bond proceeds receivable		182,365	_		_
Special assessments receivable		-	_		_
Inventory		200,402	_		_
Restricted cash and cash equivalents		3,906,921	_		6,321,817
Total assets	\$	34,010,833	\$ 11,616,459	\$	14,928,894
LIABILITIES AND FUND BALANCE					
Liabilities:					
Accounts payable	\$	560,152	\$ 443,404	\$	1,047,650
Accrued payroll and compensated absences		1,517,881	82,655		_
Current bonds payable		275,000	1,825,000		1,000,000
Interest payable		104,418	285,955		518,550
Interfund payable		_	_		_
Deferred revenue		743,061	8,575		_
Guaranty and other deposits		1,415,003	_		_
Liabilities payable from restricted assets		70,122	_		_
Total liabilities		4,685,637	2,645,589		2,566,200
Fund balances:					
Reserved for:					
Debt service		-	_		-
Capital projects		-	_		-
Inventory		200,401	_		-
Perpetual care		-	_		-
Unreserved, undesignated, reported in:					
General fund		29,124,795	-		-
Special revenue funds		-	8,970,870		12,362,694
Permanent fund					
Total fund balances	_	29,325,196	 8,970,870		12,362,694
Total liabilities and fund balances	\$	34,010,833	\$ 11,616,459	\$	14,928,894

The notes to the financial statements are an integral part of this statement

BBB Fund		Other Governmental Funds	<u> </u>	Total Governmental Funds	
\$	6,064,463	\$ 8,696,471	\$	51,421,431	
	_	1,635,844		5,644,807	
	4,365	_		4,365	
	549,738	159,975		7,439,466	
	30,331	37,940		286,364	
	_	732,301		1,559,676	
	_	_		1,500,000	
	_	-		182,365	
	_	33,950		33,950	
	19,693	-		220,095	
		17,765		10,246,503	
\$	6,668,590	\$ 11,314,246	\$	78,539,022	
\$	190,066	\$ 178,479	\$	2,419,751	
	27,380	79,997		1,707,913	
	_	1,510,000		4,610,000	
	_	126,119		1,035,042	
	_	1,500,000		1,500,000	
	13,100	33,950		798,686	
	_	_		1,415,003	
	_	1,058,177		1,128,299	
	230,546	4,486,722		14,614,694	
	_	2,481,583		2,481,583	
	-	(970,005)		(970,005)	
	_	-		200,401	
	-	44,872		44,872	
	-	-		29,124,795	
	6,438,044	5,269,648		33,041,256	
	_	1,426		1,426	
	6,438,044	6,827,524		63,924,328	
\$	6,668,590	\$ 11,314,246	\$	78,539,022	

# CITY OF FLAGSTAFF RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET ASSETS GOVERNMENTAL ACTIVITIES JUNE 30, 2005

Fund balances – total governmental funds balance sheet	\$	63,924,328
Amounts reported for governmental activities in the statements of		
net assets are different because (also see note 2):		
Capital assets used in governmental activities are not financial		
resources and therefore are not reported in the governmental funds.		
Governmental capital assets	136,723,427	
Less: accumulated depreciation	(32,282,360)	104,441,067
Other assets used in governmental activities are not financial resources		
and therefore are not reported in the governmental funds.		
Deferred bond issue costs	473,172	
Fines and forfeitures	47,775	520,947
Long-term liabilities, including bonds payable are not due and payable in the current period and therefore are not reported in the governmental funds.		
Governmental bonds payable	46,950,000	
Bond premium	1,082,533	
Compensated absences	2,112,134	(50,144,667)
Certain revenues are not available to pay for current period expenditures and, therefore, are deferred in the governmental funds.		
Special assessments	33,950	
Property tax	157,523	191,473
The internal service fund is used by management to charge the cost of		
self insurance programs to individual funds.		
The assets and liabilities of the internal service funds that are		
reported with governmental activities.		4,889,863
Net assets of governmental activities – statement of net assets	\$	123,823,011

The notes to the financial statements are an integral part of this statement



# Statement of Revenues, Expenditures, and Changes in Fund Balances Governmental Funds Year Ended June 30, 2005

	Gener	al Fund	ghway User venue Fund	Tr	ansportation Fund
REVENUES:					
Taxes	\$ 18,	710,442	\$ _	\$	7,631,557
Intergovernmental	12,	,844,978	2,000,000		-
Grants and entitlements	1,	102,669	8,064,371		_
Charges for services	1,	,518,445	_		_
Special assessments		-	_		_
Licenses and permits	2,	,063,718	_		_
Fines and forfeitures	1,	,250,494	_		_
Rents	1,	,213,714	_		_
Investment earnings		597,206	165,963		375,880
Contributions		2,400	2,064		_
Miscellaneous		161,799	63,929		-
Total revenues	39,	465,865	10,296,327		8,007,437
EXPENDITURES:					
Current:					
General governmental	6,	,158,308	_		-
Public safety	19,	,140,415	_		-
Public works	1,	,005,745	-		-
Economic and physical development	3,	,469,621	_		-
Culture and recreation	3,	,965,063	-		-
Highways and streets		-	7,018,407		1,864,006
Debt service:					
Principal retirement		275,000	1,825,000		1,000,000
Interest and other charges		254,059	573,830		1,039,600
Capital outlay	1,	117,640	 3,952,878		8,874,348
Total expenditures	35,	385,851	 13,370,115		12,777,954
Excess (deficiency) of revenues over expenditures	4,	,080,014	 (3,073,788)		(4,770,517)
OTHER FINANCING SOURCES (USES):					
Loan Proceeds	3,	,800,000	_		_
Sale of capital assets		28,861	13,962		-
Transfers in	3,	,229,424	7,291,262		250,000
Transfers out	(4,	,925,135)	 (136,059)		(5,845,432)
Total other financing sources (uses)	2,	,133,150	 7,169,165		(5,595,432)
Net change in fund balances	6,	213,164	 4,095,377		(10,365,949)
Fund balances, beginning of year	23,	,112,032	 4,875,493		22,728,643
Fund balances, end of year	\$ 29,	325,196	\$ 8,970,870	\$	12,362,694

BBB Fund	Other Governmental Funds	Total Governmental Funds
\$ 4,331,014 - 5,040	\$ 4,856,360 2,700,708	\$ 35,529,373 17,545,686
40,410	392,030 275,212	9,564,110 1,834,067
-	218,500	218,500 2,063,718
6,293	-	1,250,494 1,220,007
154,480	295,764 17,765	1,589,293 22,229
14,928 4,552,165	37,316 8,793,655	277,972 71,115,449
-	-	6,158,308 19,140,415
- 1,568,306	1,386,130	1,005,745 6,424,057
1,114,779 68,684	3,261,263	8,341,105 8,951,097
_	1,780,000	4,880,000
- 1,618,205	281,245 1,490,770	2,148,734 17,053,841
4,369,974	8,199,408	74,103,302
182,191	594,247	(2,987,853)
-	-	3,800,000
-	2,071,575	2,114,398
1,210,000	3,332,245	15,312,931
(1,671,905)		(16,582,052)
(461,905)	1,400,299	4,645,277
(279,714)	1,994,546	1,657,424
6,717,758	4,832,978	62,266,904
\$ 6,438,044	\$ 6,827,524	\$ 63,924,328

#### CITY OF FLAGSTAFF

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2005

Net change in fund balances – total governmental funds	9	1,657,424
Amounts reported for governmental activities in the statements of activities are different because:		
Government funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.		
Expenditures for capital assets Less current year depreciation	17,053,841 (3,617,398)	13,436,443
Some items reported in the governmental funds are sources and uses of current financial resources and therefore are not reported as revenues or expenses in the statement of activities. These items include:		
Lease proceeds  Donated capital  Transfer of capital assets to business-type activity  Compensated absences  Principal payments on debt  Bond premium	(3,800,000) 5,051,508 (5,735,244) (164,120) 4,880,000 (53,635)	178,509
Bond issuance costs are recognized as debt service expenditures in the	(33,033)	176,309
governmental funds, however these costs are capitalized on the statement and activities and amortized in the statement of activities.		106,179
The sale of capital assets in the governmental funds reflect proceeds. However, in the statement of activities the sale of capital assets reflect the net gain (loss).		(1,732,011)
Certain revenues in the governmental funds that provide current financial resources are not included in the statement of activities because they were recognized in a prior period. However, other revenues that are deferred in the governmental funds because they do not provide current financial resources due to unavailability are recognized in the statement of activities.		
Special assessments Property tax Fines and forfeitures	(218,500) (12,907) (41,534)	(272,941)
Internal service funds are used by management to charge the costs of certain activities, such as the City's self-insurance program to individual funds. The following activities of the internal service fund is reported with governmental activities.		
Operating loss Investment income	(169,780) 114,568	(55,212)
Change in net assets of governmental activities – statement of activities		13,318,391

#### **General Fund**

### Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Year Ended June 30, 2005

	Budget			
	Original	Final	Actual Amounts Budgetary Basis	Variance with Final Budget Positive (Negative)
REVENUES:				
Taxes	\$ 18,292,134	\$ 18,292,134	\$ 18,710,442	\$ 418,308
Intergovernmental	11,450,883	11,450,883	12,844,978	1,394,095
Grants and entitlements	712,471	712,471	1,102,669	390,198
Charges for services	1,787,340	1,787,340	1,518,445	(268,895)
Licenses and permits	1,986,208	1,986,208	2,063,718	77,510
Fines and forfeitures	1,181,585	1,181,585	1,250,494	68,909
Rents	808,439	808,439	1,213,714	405,275
Investment earnings	499,315	499,315	624,949	125,634
Contributions	<del>-</del>	<del>-</del>	2,400	2,400
Miscellaneous	356,411	356,411	161,799	(194,612)
Total revenues	37,074,786	37,074,786	39,493,608	2,418,822
EXPENDITURES:				
General governmental	7,482,938	7,637,938	6,272,877	1,365,061
Public safety	19,490,150	19,604,534	19,143,713	460,821
Public works	1,038,046	1,098,046	1,005,745	92,301
Economic and physical development	3,934,325	3,969,325	3,469,621	499,704
Culture and recreation	4,312,916	4,312,916	3,841,912	471,004
Debt service:				
Principal retirement	275,000	275,000	275,000	-
Interest and other charges	189,839	189,839	254,059	(64,220)
Capital outlay	3,414,366	3,549,982	1,100,761	2,449,221
Contingency	650,000	150,000	5,821	144,179
Total expenditures	40,787,580	40,787,580	35,369,509	5,418,071
Excess (deficiency) of revenues over expenditures	(3,712,794)	(3,712,794)	4,124,099	7,836,893
OTHER FINANCING SOURCES (USES):				
Sale of capital assets	24,710	24,710	28,861	4,151
Transfers in	3,634,442	3,634,442	3,229,424	(405,018)
Transfers out	(14,469,158)	(14,469,158)	(4,925,135)	9,544,023
Total other financing sources (uses)	(10,810,006)	(10,810,006)	(1,666,850)	9,143,156
Net change in fund balances	(14,522,800)	(14,522,800)	2,457,249	16,980,049
Budgetary fund balances, beginning of year	20,074,118	20,074,118	20,074,118	
Budgetary fund balances, end of year	\$ 5,551,318	\$ 5,551,318	\$ 22,531,367	\$ 16,980,049
Adjustment from budetary basis to GAAP basis The City budgets certain revenues on the cash modified accrual basis.	-		\$ 2,457,249 3,772,257	
The City budgets for certain other expenditure than on the modified accrual basis	es on the cash basis, ra	ather	(16,342)	
Adjusted net change in fund balance – GAAP b	pasis		\$ 6,213,164	

#### **Highway User Fund**

## Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Year Ended June 30, 2005

	Bu	dget		
	Original	Final	Actual Amounts Budgetary Basis	Variance with Final Budget Positive (Negative)
REVENUES:				
Grants and entitlements	\$ 7,830,842	\$ 7,830,842	\$ 8,064,371	\$ 233,529
Intergovernmental	2,000,000	2,000,000	2,000,000	_
Investment earnings	33,000	33,000	165,963	132,963
Contributions	1,720,000	1,720,000	2,064	(1,717,936)
Miscellaneous	41,261	41,261	63,929	22,668
Total revenues	11,625,103	11,625,103	10,296,327	(1,328,776)
EXPENDITURES:				
Current:				
Highways and streets	4,535,346	4,535,346	4,328,577	206,769
Debt service:				
Principal retirement	1,825,000	1,825,000	1,825,000	_
Interest and other charges	573,096	573,096	573,830	(734)
Capital outlay	20,717,044	20,717,044	6,644,014	14,073,030
Contingency	100,000	100,000	3,478	96,522
Total expenditures	27,750,486	27,750,486	13,374,899	14,375,587
Excess (deticiency) of revenues over expenditures	(16,125,383)	(16,125,383)	(3,078,572)	13,046,811
OTHER FINANCING SOURCES (USES):				
Bonds issued	402,500	402,500	-	(402,500)
Sale of capital assets	-	-	13,962	13,962
Transfers in	12,701,785	12,701,785	7,291,262	(5,410,523)
Transfers out	(145,000)	(145,000)	(136,059)	8,941
Total other financing sources (uses)	12,959,285	12,959,285	7,169,165	(5,790,120)
Net change in fund balances	(3,166,098)	(3,166,098)	4,090,593	7,256,691
Budgetary fund balances, beginning of year	4,813,394	4,813,394	4,813,394	
Budgetary fund balances, end of year	\$ 1,647,296	\$ 1,647,296	\$ 8,903,987	\$ 7,256,691
Adjustment from budetary basis to GAAP bas The City budgets for certain other expenditur than on the modified accrual basis	_		\$ 4,090,593	
Adjusted net change in fund balance – GAAP	basis		4,784 \$ 4,095,377	

#### **Transportation Fund**

## Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Year Ended June 30, 2005

	Budget				
	Original	Final	Actual Amounts Budgetary Basis	Variance with Final Budget Positive (Negative)	
REVENUES:					
Taxes	\$ 7,227,146	\$ 7,227,146	\$ 7,631,557	\$ 404,411	
Investment earnings	575,000	575,000	375,880	(199,120)	
Total revenues	7,802,146	7,802,146	8,007,437	205,291	
EXPENDITURES:					
Current:					
Highways and streets	2,267,779	2,267,779	1,864,005	403,774	
Debt service:					
Principal retirement	1,000,000	1,000,000	1,000,000	-	
Interest and other charges	1,041,600	1,041,600	1,039,600	2,000	
Capital outlay	15,387,200	15,387,200	8,874,349	6,512,851	
Total expenditures	19,696,579	19,696,579	12,777,954	6,918,625	
Excess (deficiency) of revenues over					
expenditures	(11,894,433)	(11,894,433)	(4,770,517)	7,123,916	
OTHER FINANCING SOURCES (USES):					
Sale of capital assets	2,200,000	2,200,000	-	(2,200,000)	
Transfers in	250,000	250,000	250,000	_	
Transfers out	(9,756,689)	(9,756,689)	(5,845,432)	3,911,257	
Total other financing sources (uses)	(7,306,689)	(7,306,689)	(5,595,432)	1,711,257	
Net change in fund balances	(19,201,122)	(19,201,122)	(10,365,949)	8,835,173	
Budgetary fund balances, beginning of year	23,006,476	23,006,476	23,006,476		
Budgetary fund balances, end of year	\$ 3,805,354	\$ 3,805,354	\$ 12,640,527	\$ 8,835,173	

#### **BBB Fund**

## Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Year Ended June 30, 2005

	Budget				
	Original	Final	Actual Amounts Budgetary Basis	Variance with Final Budget Positive (Negative)	
REVENUES:					
Taxes	\$ 3,993,176	\$ 3,993,176	\$ 4,331,014	\$ 337,838	
Grants and entitlements	2,055,700	2,055,700	5,040	(2,050,660)	
Charges for services	20,000	20,000	40,410	20,410	
Rents	14,898	14,898	6,293	(8,605)	
Investment earnings	133,252	133,252	154,480	21,228	
Miscellaneous	28,000	28,000	14,928	(13,072)	
Total revenues	6,245,026	6,245,026	4,552,165	(1,692,861)	
EXPENDITURES: Current:					
Economic and physical development	1,850,128	1,870,128	1,550,915	319,213	
Culture and recreation	548,860	548,860	366,529	182,331	
Capital outlay	8,587,715	8,587,715	2,450,517	6,137,198	
Contingency	95,000	75,000	-	75,000	
Total expenditures	11,081,703	11,081,703	4,367,961	6,713,742	
Excess (deticiency) of revenues over expenditures	(4,836,677)	(4,836,677)	184,204	5,020,881	
OTHER FINANCING SOURCES (USES):					
Transfers in	1,472,924	1,472,924	1,210,000	(262,924)	
Transfers out	(2,081,778)	(2,081,778)	(1,671,905)	409,873	
Total other financing sources (uses)	(608,854)	(608,854)	(461,905)	146,949	
Net change in fund balances	(5,445,531)	(5,445,531)	(277,701)	5,167,830	
Budgetary fund balances, beginning of year	6,075,743	6,075,743	6,075,743		
Budgetary fund balances, end of year	\$ 630,212	\$ 630,212	\$ 5,798,042	\$ 5,167,830	
Adjustment from budetary basis to GAAP bas The City budgets for certain other expenditur than on the modified accrual basis Adjusted net change in fund balance – GAAP	res on the cash basis, r		\$ (277,701) (2,013) \$ (279,714)		



#### CITY OF FLAGSTAFF, ARIZONA Statement of Net Assets Proprietary Funds June 30, 2005

	Business-type Activities - Enterprise Funds		
	Water and Wastewater Fund	Environmental Services Fund	
ASSETS			
Current assets:			
Cash and cash equivalents	\$ 20,216,086	\$ 5,195,947	
Cash with fiscal agents	2,966,893	-	
Restricted cash and cash equivalents	1,604,695	5,504,181	
Investments	60,000	628,651	
Accounts receivable, net	2,058,145	788,990	
Interest receivable	135,640	50,789	
Interfund receivables	-	-	
Intergovernmental receivables	37,258	123,339	
Inventory	274,515	-	
Deferred bond issuance costs, net	497,066	-	
Total current assets	27,850,298	12,291,897	
Noncurrent assets:			
Capital assets, non-depreciable	3,829,755	1,978,361	
Capital assets, depreciable, net	180,751,590	5,027,377	
Total non-current assets	184,581,345	7,005,738	
Total assets	212,431,643	19,297,635	
LIABILITIES			
Current liabilities:			
Accounts payable	585,581	121,018	
Accrued payroll and compensated absences	229,531	140,556	
Deferred revenue	87,489	813	
Unamortized bond premium	133,476	-	
Interfund payable	-	-	
Lease and notes payable	-	-	
Liabilities payable from restricted assets	3,295,279	5,527,369	
Deposits payable	549,838	17,340	
Total current liabilities	4,881,194	5,807,096	
Noncurrent liabilities:			
Compensated absences	211,581	62,316	
Landfill closure and postclosure care costs	-	2,081,006	
Bonds and notes payable	26,257,712	-	
Total noncurrent liabilities	26,469,293	2,143,322	
Total liabilities	31,350,487	7,950,418	
NET ASSETS			
Invested in capital assets, net of related debt	158,687,223	7,005,738	
Restricted:			
Capital projects	1,593,915	-	
Debt service	740,862	-	
Unrestricted	20,059,156	4,341,479	
Total net assets	\$ 181,081,156	\$ 11,347,217	

Some amounts reported for *business-type activities* in the statement of net assets are different because certain internal service fund assets and liabilities are included with business-type activities.

	Business-type Activities - Enterprise Funds		Governmental Activities	
Airport Fund	Stormwater Fund	Total	Internal Service Fund	
376,867	\$ 640,141	\$ 26,429,041	\$ 4,625,421	
272,728	-	3,239,621	-	
861,965	-	7,970,841	-	
-	-	688,651	-	
62,720	51,401	2,961,256	67,923	
6,448	5,860	198,737	26,652	
=	-	=	94,897	
333,718	-	494,315	-	
=	-	274,515	-	
_		497,066		
1,914,446	697,402	42,754,043	4,814,893	
5,509,852	6,076,227	17,394,195	-	
26,916,560	675,976	213,371,503		
32,426,412	6,752,203	230,765,698		
34,340,858	7,449,605	273,519,741	4,814,893	
232,370	60,617	999,586	270,637	
28,119	11,183	409,389	-	
=	_	88,302	-	
9,715	_	143,191	-	
94,897	_	94,897	-	
109,866	_	109,866	-	
272,728	_	9,095,376	-	
29,321	<u> </u>	596,499		
777,016	71,800	11,537,106	270,637	
10,284	2,899	287,080	-	
-	_	2,081,006	-	
4,310,644	-	30,568,356	-	
4,320,928	2,899	32,936,442		
5,097,944	74,699	44,473,548	270,637	
28,106,053	6,752,203	200,551,217	-	
865,744	_	2,459,659	_	
_	-	740,862	-	
271,117	622,703	25,294,455	4,544,256	
29,242,914	\$ 7,374,906	\$ 229,046,193	\$ 4,544,256	
·	<u> </u>			
	and the	(345,607)		
et assets of business-type	activities	\$ 228,700,586		

# Statement of Revenues, Expenses, and Changes in Fund Net Assets Proprietary Funds Year Ended June 30, 2005

	Business-type Activities - Enterprise Funds		
	Water and Wastewater Fund	Environmental Services Fund	
OPERATING REVENUES:			
Charges for services	\$ 16,170,822	\$ 8,823,991	
Miscellaneous	52,826	546,570	
Total operating revenues	16,223,648	9,370,561	
OPERATING EXPENSES:			
Personal services	4,166,018	2,836,619	
Contractual services, materials and supplies	6,527,883	5,003,188	
Insurance claims and expenses	-	-	
Depreciation and amortization	5,383,134	682,029	
Total operating expenses	16,077,035	8,521,836	
Operating income (loss)	146,613	848,725	
NON-OPERATING REVENUES (EXPENSES):			
Interest and investment income	628,308	249,385	
Grants and entitlements	43,053	123,339	
Gain on sale of capital asset	385	1,819	
Interest expense	(1,169,269)		
Total non-operating revenues (expenses)	(497,523)	374,543	
Income (loss) before capital contributions and transfers	(350,910)	1,223,268	
Capital contributions	5,031,858	80,474	
Transfers in	2,398,830	15,000	
Transfers out	(2,398,830)	(4,678)	
Change in net assets	4,680,948	1,314,064	
Total net assets, beginning of year	176,400,208	10,033,153	
Total net assets, end of year	\$ 181,081,156	\$ 11,347,217	

Business-type Activities - Enterprise Funds			Governmental Activiti
Airport Fund	Stormwater Fund	Total	Internal Service Fund
1,023,522	\$ 693,783	\$ 26,712,118	\$ 6,080,036
153,344	378_	753,118	9,151
1,176,866	694,161	27,465,236	6,089,187
557,680	355,990	7,916,307	-
1,173,999	115,549	12,820,619	
-	-	-	6,349,387
1,851,428	6,652	7,923,243	-
3,583,107	478,191	28,660,169	6,349,387
(2,406,241)	215,970	(1,194,933)	(260,200
21,205	37,075	935,973	114,568
3,253,062	1,394	3,420,848	-
511,534	-	513,738	-
(155,243)	<u> </u>	(1,324,512)	
3,630,558	38,469	3,546,047	114,56
1,224,317	254,439	2,351,114	(145,632
_	5,941,215	11,053,547	-
634,831	685,968	3,734,629	-
	(62,000)	(2,465,508)	
1,859,148	6,819,622	14,673,782	(145,632
27,383,766	555,284		4,689,888
	\$ 7,374,906		\$ 4,544,256

Change in net assets of business-type activites

14,583,362

	Business-type Activities – Enterprise Fur		
	Water and	Environmental	
Cook flows from an author cost its	Wastewater Fund	Services Fund	
Cash flows from operating activities:	\$ 16.106.049	¢ 0.774.047	
Receipts from customers		\$ 8,774,047	
Receipts from quasi-external transactions with other funds	269,372	62,274	
Other receipts	52,826	415,921	
Payments to suppliers	(6,564,710)	(4,493,631)	
Payments for quasi-external transactions with other funds	(35,005)	(2.702.001)	
Payments to employees	(4,127,681)	(2,783,861)	
Net cash provided (used) by operating activities	5,700,851	1,974,750	
Cash flows from noncapital financing activities:			
Transfer from other funds	2,398,830	15,000	
Transfer to other funds	(2,398,830)	(4,678)	
Interfund loans paid	-	-	
Interfund loans received	400,000	<u> </u>	
Net cash provided (used) by noncapital financing activities	400,000	10,322	
Cash flows from capital and related financing activities:			
Receipts from grantors	_	_	
Capital Contributions	1,357,383	80,474	
Acquisition and construction of capital assets	(6,934,811)	(1,204,842)	
Principal payments on capital debt	(2,589,406)	(1,204,042)	
Interest paid on capital debt	(1,213,718)	_	
Decrease in deferred bond issuance costs	62,134	_	
Proceeds from capital debt	02,134	_	
Proceeds from insurance reimbursement	_	56,995	
Proceeds from sales of capital assets	385	1,819	
Net cash provided (used) by capital and related financing		1,015	
activities	(9,318,033)	(1,065,554)	
Cash flows from investing activities:			
Interest received on investments	618,708	235,185	
Net cash provided (used) by investing activities	618,708	235,185	
Net increase (decrease) in cash and cash equivalents	(2,598,474)	1,154,703	
Cash and cash equivalents at beginning of year	27,446,148	10,174,076	
Cash and cash equivalents at end of year	\$ 24,847,674	\$ 11,328,779	
Classified as:			
Cash, cash equivalents, and investments	\$ 20,216,086	\$ 5,195,947	
Cash and investments	60,000	628,651	
Restricted cash with fiscal agents	2,966,893	020,031	
Restricted cash and cash equivalents	1,604,695	5,504,181	
Totals	\$ 24,847,674	\$ 11,328,779	
10003	2 7,0 77,07 7	+ 11,320,773	

	Busin	Activities							
Ai	irport Fund Stormwater Fund				Total	Internal Service Fu			
\$	1,074,657	\$	645,180	\$	26,599,933	\$	-		
	_		18,031		349,677		6,079,457		
	153,344		378		622,469		9,151		
	(1,243,288)		(134,368)		(12,435,997)		(6,640,997)		
	(16,375)		(115)		(51,495)		-		
	(553,383)		(352,142)		(7,817,067)				
	(585,045)		176,964		7,267,520		(552,389)		
	634,831		(62,000)		2,986,661		_		
	-		685,968		(1,717,540)		-		
	(400,000)		_		(400,000)		-		
	-		-		400,000		-		
	234,831		623,968		1,269,121				
	2 400 212		10.504		2 500 007				
	3,490,313		10,584		3,500,897		_		
	- (5,170,558)		- (421,794)		1,437,857		_		
	(3,170,338)		(421,794)		(13,732,005) (2,880,519)		_		
	(158,480)		_		(1,372,198)		_		
	(136,460)		_		62,134		_		
	2,782,598				2,782,598		_		
	2,702,330		_		56,995		_		
	511,534				513,738				
	1,164,294		(411,210)		(9,630,503)				
	17,100		31,526		902,519		112,509		
	17,100		31,526		902,519		112,509		
	831,180		421,248		(191,343)		(439,880)		
	680,380		218,893		38,519,497		5,065,301		
\$	1,511,560	\$	640,141	\$	38,328,154	\$	4,625,421		
\$	376,867	\$	640,141	\$	26,429,041	\$	4,625,421		
Þ	570,007	Þ	040,141	Þ	688,651	4	4,023,421		
	- 272,728		_		3,239,621		_		
	861,965		_		7,970,841		_		
\$	1,511,560	\$	640,141	\$	38,328,154	\$	4,625,421		

Governmental

(continued)

City of Flagstaff, Arizona Statement of Cash Flows Proprietary Funds Year Ended June 30, 2005

Reconciliation of operating income (loss) to net cash provided (used) by operating activities\$ 146,613\$ 848,725Operating income (loss)\$ 146,613\$ 848,725Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:\$ 5,383,134682,029Depreciation and amortization5,383,134682,029Landfill closure and postclosure costs-527,821(Increase) decrease in assets:192,90611,517Intergovernmental receivable192,90611,517Intergovernmental receivable103,196-Increase (decrease) in liabilities:Accounts payable(175,028)(18,264)Accrued payroll and compensated absences38,33752,758Deposits payable(10,270)(129,836)Total Adjustments5,554,2381,126,025Net cash provided (used) by operating activities\$ 5,700,851\$ 1,974,750Noncash investing, capital and financing activitiess\$ 3,674,475\$ -Capital assets acquired through contributions from general fundTotal noncash investing, capital and financing activities\$ 3,674,475\$ -		Business–type Activities – Enterprise Fund							
Operating income (loss) \$ 146,613 \$ 848,725  Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:  Depreciation and amortization \$5,383,134\$ 682,029		Water							
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:  Depreciation and amortization 5,383,134 682,029 Landfill closure and postclosure costs - 527,821 (Increase) decrease in assets:  Accounts receivable 192,906 11,517 Intergovernmental receivable - 103,196 - 101,197 Intergovernmental receivable 103,196 - 101,197 Increase (decrease) in liabilities:  Accounts payable (175,028) (18,264) Accrued payroll and compensated absences 38,337 52,758 Deposits payable 21,963 - Deferred revenue (10,270) (129,836) Total Adjustments 5,554,238 1,126,025  Net cash provided (used) by operating activities:  Capital assets acquired through contributions from developers \$3,674,475 \$-Capital assets acquired through contributions from general fund									
provided (used) by operating activities:  Depreciation and amortization 5,383,134 682,029 Landfill closure and postclosure costs - 527,821  (Increase) decrease in assets:  Accounts receivable 192,906 11,517 Intergovernmental receivable Inventories 103,196 Increase (decrease) in liabilities:  Accounts payable (175,028) (18,264) Accrued payroll and compensated absences 38,337 52,758 Deposits payable 21,963 Deferred revenue (10,270) (129,836) Total Adjustments 5,554,238 1,126,025  Net cash provided (used) by operating activities:  Capital assets acquired through contributions from developers \$ 3,674,475 \$ - Capital assets acquired through contributions from general fund	Operating income (loss)	\$	146,613	\$	848,725				
Depreciation and amortization5,383,134682,029Landfill closure and postclosure costs-527,821(Increase) decrease in assets:Accounts receivable192,90611,517Intergovernmental receivableInventories103,196-Increase (decrease) in liabilities:Accounts payable(175,028)(18,264)Accrued payroll and compensated absences38,33752,758Deposits payable21,963-Deferred revenue(10,270)(129,836)Total Adjustments5,554,2381,126,025Net cash provided (used) by operating activities:\$ 5,700,851\$ 1,974,750Noncash investing, capital and financing activities:\$ 3,674,475\$ -Capital assets acquired through contributions from developers\$ 3,674,475\$ -Capital assets acquired through contributions from general fund	Adjustments to reconcile operating income (loss) to net cash								
Landfill closure and postclosure costs  (Increase) decrease in assets:  Accounts receivable Intergovernmental receivable Inventories Increase (decrease) in liabilities:  Accounts payable Accounts payable Accrued payroll and compensated absences Deferred revenue Interded through contributions from developers  Noncash investing, capital and financing activities:  Capital assets acquired through contributions from general fund  Total Adjustments  Capital assets acquired through contributions from general fund  Total assets acquired through contributions from general fund  Capital assets acquired through contributions from general fund  Total assets acquired through contributions from general fund	provided (used) by operating activities:								
(Increase) decrease in assets:  Accounts receivable  Accounts receivable  Intergovernmental receivable  Inventories  Inventories  Increase (decrease) in liabilities:  Accounts payable  Accounts payable  Accrued payroll and compensated absences  Deferred revenue  Total Adjustments  Net cash provided (used) by operating activities:  Capital assets acquired through contributions from developers  Capital assets acquired through contributions from general fund  192,906  11,517  103,196	Depreciation and amortization		5,383,134		682,029				
Accounts receivable Intergovernmental receivable Intergovernmental receivable Inventories Inventories Increase (decrease) in liabilities:  Accounts payable Accrued payroll and compensated absences Deposits payable Deferred revenue Total Adjustments  Net cash provided (used) by operating activities:  Capital assets acquired through contributions from developers Capital assets acquired through contributions from general fund  11,517 1	Landfill closure and postclosure costs		-		527,821				
Intergovernmental receivable Inventories Increase (decrease) in liabilities:  Accounts payable Accrued payroll and compensated absences Deposits payable Deferred revenue Total Adjustments  Net cash provided (used) by operating activities:  Capital assets acquired through contributions from developers Capital assets acquired through contributions from general fund  103,196 103,196 1103,19	(Increase) decrease in assets:								
Inventories 103,196 — Increase (decrease) in liabilities:  Accounts payable (175,028) (18,264) Accrued payroll and compensated absences 38,337 52,758 Deposits payable 21,963 — Deferred revenue (10,270) (129,836) Total Adjustments 5,554,238 1,126,025  Net cash provided (used) by operating activities \$5,700,851 \$1,974,750  Noncash investing, capital and financing activities: Capital assets acquired through contributions from developers \$3,674,475 \$ — Capital assets acquired through contributions from general fund — —	Accounts receivable		192,906		11,517				
Increase (decrease) in liabilities:  Accounts payable (175,028) (18,264) Accrued payroll and compensated absences 38,337 52,758 Deposits payable 21,963 - Deferred revenue (10,270) (129,836) Total Adjustments 5,554,238 1,126,025  Net cash provided (used) by operating activities \$5,700,851 \$1,974,750  Noncash investing, capital and financing activities: Capital assets acquired through contributions from developers \$3,674,475 \$- Capital assets acquired through contributions from general fund -	Intergovernmental receivable		-		-				
Accounts payable (175,028) (18,264) Accrued payroll and compensated absences 38,337 52,758 Deposits payable 21,963 - Deferred revenue (10,270) (129,836)  Total Adjustments 5,554,238 1,126,025  Net cash provided (used) by operating activities \$5,700,851 \$1,974,750  Noncash investing, capital and financing activities: Capital assets acquired through contributions from developers \$3,674,475 \$- Capital assets acquired through contributions from general fund	Inventories		103,196		_				
Accrued payroll and compensated absences  Deposits payable  Deferred revenue  Total Adjustments  Net cash provided (used) by operating activities  Noncash investing, capital and financing activities:  Capital assets acquired through contributions from developers  Capital assets acquired through contributions from general fund  38,337  52,758  21,963  - (10,270)  (129,836)  5,554,238  1,126,025  \$ 1,974,750  \$	Increase (decrease) in liabilities:								
Deposits payable 21,963 — Deferred revenue (10,270) (129,836)  Total Adjustments 5,554,238 1,126,025  Net cash provided (used) by operating activities \$5,700,851 \$1,974,750  Noncash investing, capital and financing activities: Capital assets acquired through contributions from developers \$3,674,475 \$- Capital assets acquired through contributions from general fund -  Capital assets acquired through contributions from general fund -  Capital assets acquired through contributions from general fund -	Accounts payable		(175,028)		(18,264)				
Deferred revenue (10,270) (129,836) Total Adjustments 5,554,238 1,126,025  Net cash provided (used) by operating activities \$5,700,851 \$1,974,750  Noncash investing, capital and financing activities: Capital assets acquired through contributions from developers \$3,674,475 \$- Capital assets acquired through contributions from general fund -	Accrued payroll and compensated absences		38,337		52,758				
Total Adjustments 5,554,238 1,126,025  Net cash provided (used) by operating activities \$ 5,700,851 \$ 1,974,750  Noncash investing, capital and financing activities:  Capital assets acquired through contributions from developers \$ 3,674,475 \$ -  Capital assets acquired through contributions from general fund	Deposits payable		21,963		_				
Net cash provided (used) by operating activities  Solve to a provided (used) by operating activities:  Noncash investing, capital and financing activities:  Capital assets acquired through contributions from developers  Capital assets acquired through contributions from general fund  Solve to a provided (used) by operating activities  \$ 1,974,750  \$	Deferred revenue		(10,270)		(129,836)				
Noncash investing, capital and financing activities:  Capital assets acquired through contributions from developers  Capital assets acquired through contributions from general fund	Total Adjustments		5,554,238		1,126,025				
Capital assets acquired through contributions from developers \$ 3,674,475 \$ -  Capital assets acquired through contributions from general fund	Net cash provided (used) by operating activities	\$	5,700,851	\$	1,974,750				
Capital assets acquired through contributions from developers \$ 3,674,475 \$ -  Capital assets acquired through contributions from general fund	Noncash investing, capital and financing activities:								
Capital assets acquired through contributions from general fund		\$	3,674,475	\$	_				
<u> </u>			=		_				
		\$	3,674,475	\$	_				

### Governmental Activities

						Activities			
	Airport Fund		rmwater Fund	 Total	Internal Service Fund				
\$	(2,406,241)	\$	215,970	\$ (1,194,933)	\$	(260,200)			
	1,851,428 -		6,652 -	7,923,243 527,821		-			
	44,476 -		(30,572)	218,327 - 103,196		(579) -			
	(85,664) 4,297		- (18,934) 3,848	(297,890) 99,240		(291,610)			
	6,659		(39,006)	 28,622 (140,106) 8,462,453		(292,189)			
\$	(585,045)	\$	176,964	\$ 7,267,520	\$	(552,389)			
\$	-	\$	205,971 5,738,494	\$ 3,880,446 5,738,494	\$	-			
\$	_	\$	5,944,465	\$ 9,618,940	\$	_			

#### CITY OF FLAGSTAFF, ARIZONA Statement of Fiduciary Net Assets Fiduciary Funds June 30, 2005

	Firemen's Pension Fund				
ASSETS					
Cash and cash equivalents	\$	216,442			
Interest receivable		1,164			
Total assets		217,606			
LIABILITIES Other liabilities Total liabilities		<u>-</u>			
NET ASSETS Held in trust for pension benefits and other purposes	\$	217,606			

# CITY OF FLAGSTAFF, ARIZONA Statement of Changes in Fiduciary Net Assets Fiduciary Funds Year Ended June 30, 2005

	Firemen's Pension Fund					
ADDITIONS:						
Investment earnings	\$	5,592				
Total additions		5,592				
DEDUCTIONS						
DEDUCTIONS:						
Retirement payments		7,200				
Total deductions		7,200				
Change in net assets		(1,608)				
Net assets - beginning of year		219,214				
Net assets – end of year	\$	217,606				



# Notes to the Financial Statement June 30, 2005

#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. FINANCIAL REPORTING ENTITY

The City of Flagstaff (the City) was incorporated as a town in 1894 and as a city in 1928. The current City Charter was approved June 29, 1998. The Charter provides for the Council-Mayor form of government and the authority to provide municipal services, as limited by the State Constitution.

The accounting policies of the City of Flagstaff conform to United States of America generally accepted accounting principles (GAAP) as applicable to Governmental Units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.

During the year ended June 30, 2005, the city implemented the provisions of GASB Statement No. 40, *Deposit and Investment Risk Disclosures*. GASB Statement No. 40 establishes and modifies the risk disclosures about the City of Flagstaff's deposits and investments. The implementation of GASB Statement No. 40 requires only additional disclosures, and had no effect on reported amounts for deposits, investments, net assets, or changes in net assets.

The City of Flagstaff is a municipal corporation governed by an elected Mayor and six-member council. The accompanying financial statements include the City and all of its component, entities for which the government is considered to be financially accountable. Blended component units, although legally separate entities are, in substance, part of the government's operations and so data from these units are combined with data of the primary government. Discretely presented component units are reported in a separate column in the Government Wide Statement of Net Assets and Activities to emphasize they are legally separate from the government. The City of Flagstaff has no discretely presented component units.

Blended Component Unit: The Municipal Facilities Corporation (MFC) is a non-profit corporation created by the City for the purpose of constructing, acquiring and equipping municipal facilities. For Financial reporting purposes, transactions of the MFC are included as if it were part of the City's operations. In fiscal year 2004 the MFC issued \$25 million in bonds for construction of the Fourth Street Overpass. The voters approved this debt financing in the May 2000 General Election. These bonds will be repaid with the transportation sales tax that was also approved in the May 2000 Election.

Related Organizations: The City of Flagstaff officials are also responsible for appointing board members of other organizations. However, as the City's control is limited to making the appointments and there is not a significant operational nor a significant financial relationship between these organizations and the City, they are not included as part of these financial statements.

#### B. GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

The government-wide financial statements (statement of net assets and statement of activities) report on the City and its component units as a whole, excluding fiduciary activities. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. All activities, both governmental and business type, are reported in the government-wide financial statements using the economic resources measurement focus and the accrual basis of accounting, which includes long-term assets and receivables as well as long-term debt and obligations. The government-wide financial statements focus more on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period.

Generally, the effect of interfund activity has been removed from the government-wide financial statement. Net interfund activity and balances between governmental activities and business-type activities are shown in the government-wide financial statements.

Interdepartmental services performed by one department for another are credited to the performing department and charged to the receiving department to reflect the accurate costs of programs. These indirect costs have been included as part of the program expenses reported for the various functional activities. The rates used are intended to reflect full costs in accordance with generally accepted cost accounting principles.

The government-wide statement of net assets reports all financial and capital resources of the government (excluding fiduciary funds). It is displayed in a format of assets less liabilities equals net assets, with the assets and liabilities shown in order of their relative liquidity. Net assets are required to be displayed in three components: 1) invested in capital assets, net of related debt, 2) restricted, and 3) unrestricted. Invested in capital assets, net of related debt is capital assets net of accumulated depreciation and reduced by outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Restricted net assets are those with constraints placed on their use by either: 1) externally imposed by creditors (such as through debt covenants), grantors, contributors, or law or regulations of other governments, or 2) imposed by law through constitutional provisions or enabling legislation. All net assets not otherwise classified as restricted, are shown as unrestricted. Generally, the City would first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

Reservations or designations of net assets imposed by the reporting government, whether by administrative policy or legislative actions of the reporting government, are not shown on the government-wide financial statements.

The government-wide statement of activities demonstrates the degree to which the direct expenses of the various functions and segments of the City are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Interest on general long-term debt and depreciation expense on assets shared by multiple functions are not allocated to the various functions. Program revenues include: 1) charges to customers or users who purchase, use or directly benefit from goods, services or privileges provided by a particular function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes, investment income and other revenues not identifiable with particular functions or segments are included as general revenues. The general revenues support the net costs of the functions and segments not covered by program revenues.

Also part of the basic financial statements are fund financial statements for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. The focus of the fund financial statements is on major funds, as defined by GASB Statement No. 34. Although the new model sets forth minimum criteria for determination of major funds (a percentage of assets, liabilities, revenues, or

expenditures/expenses of fund category and of the governmental and enterprise funds combined), it also gives governments the option of displaying other funds as major funds. The City has opted to add the Bed, Board, and Booze (BBB) Fund as major fund because of community focus. Other non-major funds are combined in a single column on the fund financial statements and are detailed in combining statements included as supplementary information after the basic financial statements.

GASB Statement 34 requires reporting of infrastructure such as roads, bridges, canal systems, ditches, water systems, sewer systems, and recreational assets on a prospective basis effective July 1, 2002 and retrospectively for all major infrastructure assets acquired or constructed since 1980. This reporting is required to be in place by fiscal year 2007. Accordingly, infrastructure assets acquired or constructed beginning in 1980 through June 30, 2002 are not included in the government-wide financial statements.

#### C. MEASUREMENT FOCUS, BASIS OF ACCOUNTING, AND FINANCIAL STATEMENT PRESENTATION

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recorded as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The governmental fund financial statements are prepared on a current financial resources measurement focus and modified accrual basis of accounting. This is the traditional basis of accounting for governmental funds. This presentation is deemed most appropriate to 1) demonstrate legal and covenant compliance, 2) demonstrate the sources and uses of liquid resources, and 3) demonstrate how the City's actual revenues, and expenditures conform to the annual budget. Since the governmental fund financial statements are presented on a different basis than the governmental activities column of the governmental–wide financial statements, a reconciliation is provided immediately following each fund statement. These reconciliations explain the adjustments necessary to transform the fund financial statements into the governmental activities column of the government–wide financial statements.

The proprietary (enterprise) fund and fiduciary fund financial statements are prepared on the same basis (economic resources measurement focus and accrual basis of accounting) as the government-wide financial statements. Therefore, most lines for the total enterprise funds on the proprietary fund financial statements will directly reconcile to the business-type activities column on the government-wide financial statements. Because the enterprise funds are combined into a single business-type activities column on the government-wide financial statements, certain interfund activities between these funds may be eliminated in the consolidation for the government-wide financial statements, but are included in the fund columns in the proprietary fund financial statements.

The City uses funds to report its financial position and the results of its operations. Fund accounting segregates funds according to their intended purpose and is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts, which includes assets, liabilities, fund equity, revenues and expenditures/expenses.

The City uses the following fund categories:

#### **GOVERNMENTAL FUND TYPES**

Governmental funds are those through which most of the governmental functions of the City are financed. The measurement focus is based upon determination of changes in financial position rather than upon net income determination.

<u>General Fund</u> is the primary operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund. The General fund will always be considered a major fund in the basic financial statements.

<u>Special Revenue Funds</u> are used to account for the proceeds of specific revenue sources (other than special assessments or major capital projects) that are legally restricted to expenditures for specified purposes. There are three special revenue funds that are presented as major funds in the basic financial statements. They are the:

- Highway User Revenue Fund, which receives and expends the City's allocation of the Highway User Revenue money. Monies allocated to this fund must be used for Street construction, reconstruction and maintenance.
- Transportation Tax Fund that accounts for the receipt and expenditures of the Transportation Tax money. These monies are restricted to financing improvements in the Areas of the 4th Street overpass project, Safe to School/Pedestrian and Bike projects, Traffic Flow and Safety improvements, and Transit Service operations and enhancements.
- Bed, Board and Booze Tax Fund that accounts for the Bed, Board and Booze tax revenues and expenditures.
   These monies are restricted for use in the areas of Beautification, Economic Development, Tourism, Arts & Science, and Recreation.

<u>Debt Service Funds</u> are used to account for the accumulation of resources for, and the payment of, general long-term obligation principal and interest.

<u>Permanent Funds</u> are used to account for resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the reporting government's programs.

• The *Perpetual Care Fund* accounts for the perpetual care of the City's cemetery.

#### PROPRIETARY FUND TYPES

*Proprietary Funds* are used to account for the City's ongoing organizations and activities, which are similar to those found in the private sector and where cost recovery and the determination of net income is useful or necessary for sound fiscal management. The measurement focus is based upon determination of net income, changes in net assets, financial position, and cash flows.

<u>Enterprise Funds</u> are used to account for operations that provide services to the general public for a fee. Under GASB Statement No. 34, enterprise funds are also required for any activity whose principal revenue sources meet any of the following criteria: 1) any activity that has issued debt backed solely by the fees and charges of the activity, 2) if the cost of providing services for an activity, including capital costs such as depreciation or debt service, must legally be recovered through fees and charges, or 3) it is the policy of the City to establish activity fees or charges to recover the cost of providing services, including capital costs. The City has four enterprise funds all of which are presented as major funds in the basic financial statements. These include the City's water and wastewater system, environmental services, airport, and stormwater.

#### **Private Sector Standards**

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and enterprise fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The City has elected not to follow subsequent private-sector guidance.

#### FIDUCIARY FUND TYPES

Fiduciary Funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governmental units, and other funds. The reporting focus is upon net assets and changes in net assets and employs accounting principles similar to proprietary funds. Fiduciary funds are not included in the government–wide financial statements since they are not assets of the City available to support City programs.

<u>Firemen's Pension Fund</u> is a pension trust fund that is used to account for the activity of the City's single-employer retirement system. This fund is accounted for on the same basis as a proprietary fund, using the same measurement focus and basis of accounting.

#### Non-Current Governmental Assets/Liabilities

GASB Statement No. 34 eliminates the presentation of account groups (formerly the general fixed asset account group and the general long-term debt account group). The governmental long-term assets and liabilities continue to be maintained in the account groups for tracking purposes, but are presented with the governmental activities in the government-wide statement of net assets.

#### **Basis of Accounting**

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. Governmental funds are accounted for using a current financial resources measurement focus whereby only current assets and current liabilities are generally included on the balance sheet. Operating statements present increases (i.e., revenues and other financing sources) and decreases (i.e., expenditures and other financing uses) in net current assets.

Enterprise funds and pension trust funds are accounted for on a flow of economic resources measurement focus whereby all assets and liabilities associated with the operation of these funds are included on the balance sheet. Operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net total assets.

The modified accrual basis of accounting is used by governmental funds. Revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The City considers revenues to be available if they are collected within 60 days after year-end.

Expenditures are recorded when the related fund liability is incurred. Principal and interest on general long-term debt are recorded as fund liabilities when due or when amounts have been accumulated in the debt service fund for payments to be made early in the following year.

Revenues susceptible to accrual include property tax, privilege license tax, highway user tax, state shared sales tax, vehicle license tax, and interest earned on investments. Licenses and permits, charges for services, fines and forfeitures, parks and recreation charges and miscellaneous revenues are recorded when received in cash since they are generally not measurable until actually received.

The accrual basis of accounting is followed for all enterprise funds and the pension trust fund, whereby revenues are recognized in the accounting period in which they are earned and become measurable, and expenses are recognized when incurred.

Enterprise funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the fund's principal ongoing operations. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating items.

#### D. ASSETS, LIABILITIES, AND NET ASSETS

#### **Pooled Cash and Investments**

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorized the government to invest in the State's Local Government Investment Pool, in obligations of the U.S. Treasury, commercial paper and repurchase agreements. Investment Income from pooled cash and investments is allocated monthly based on the percentage of a fund's average daily equity in pooled cash and investments to the total average daily-pooled equity in pooled cash and investments. Investments are stated at fair value.

For purposes of the statement of cash flows, the City considers cash and cash equivalents, including restricted cash and cash equivalents, to be currency on hand, demand deposits with banks, amounts included in pooled cash and investment accounts and liquid investments with a maturity of three months or less when purchased. Cash and cash equivalents are included in both unrestricted as well as restricted assets.

#### Receivables and Payables

Accounts receivable and taxes receivable, are shown net of an allowance for uncollectible accounts. The City's property tax is levied each year on or before the third Monday in August based on the previous January 1, full cash value as determined by the Coconino County Assessor. Levies are due and payable in two installments on September 1 and March 1. First half installments become delinquent on November 1; second half installments become delinquent on May 1. Interest at the rate of 12% per annum accrues following delinquent dates. Coconino County bills and collects all property taxes, at no charge to the taxing entities. A lien against property assessed attaches on the first day of January preceding assessment and levy thereon.

Under Arizona tax laws, there are two property tax levies, primary and secondary. Primary property taxes are not restricted as to use and are used to finance the general operations of the City. Secondary property taxes are restricted for general obligation bonded debt service. The secondary property tax levy is recorded as revenue in a debt service fund and transferred to the Water and Wastewater Enterprise Fund, the BBB Fund, the Airport Enterprise Fund and the General Obligation Bond Fund. General Obligation bonds are serviced by each of these funds. For fiscal year 2004–2005, primary and secondary property tax collections amounted to \$3,618,849 and \$4,856,360 respectively.

#### Inventory

Inventory is valued at cost, which approximates market, using the weighted average cost method. Inventory consists of expendable supplies held for consumption and is charged to expenditure accounts as consumed.

#### **Restricted Assets**

Certain debt proceeds of the City's bonds, as well as certain resources set aside for their repayment, are classified as restricted on the balance sheet, or statement of net assets, because they are maintained in trust accounts and their use is limited by applicable debt covenants.

#### **Grant Revenue**

The City, a recipient of grant revenues, recognizes revenues (net of estimated uncollectible amounts, if any), when all applicable eligibility requirements, including time requirements, are met. Resources transmitted to the City before the eligibility requirements are met are reported as deferred revenues. Some grants and contributions consist of capital assets or resources that are restricted for capital purposes – to purchase, construct, or renovate capital assets associated with a specific program. These are reported separately from grants and contributions that may be used either for operating expenses or for capital expenditures of the program at the discretion of the City.

#### **Capital Assets**

Prior to GASB Statement No. 34, capital assets for governmental funds were recorded in the General Fixed Assets Account Group and were not depreciated. The new reporting model requires that all capital assets, whether owned by governmental activities or business-type activities, be recorded and depreciated (unless the modified approach is used) in the government-wide financial statements. The City has chosen not to apply the modified approach to any networks or subsystems of infrastructure assets. No long-term assets or depreciation are shown in the governmental fund financial statements.

Capital assets, including public domain infrastructure (i.e., roads, bridges, curbs and gutters, streets and sidewalks, drainage systems, and other assets that are immovable and of value only to the City) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The government defines capital assets as assets with an initial, individual cost of more than \$5,000 (\$25,000 for capital improvement projects and infrastructure assets) and an estimated useful life greater than three years. Such assets are recorded at historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend its life, are not capitalized. Major improvements are capitalized and depreciated over the remaining useful lives of the related fixed assets.

Major capital outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed, if material.

Property, plant and equipment is depreciated using the straight-line method over the following estimated useful lives (land and construction-in-progress are not depreciated):

<u>Assets</u>	<u>Useful life (years)</u>
Buildings	20-50
Improvements	10-20
Machinery and Equipment	5-20
Infrastructure	10-50

#### **Committed Construction**

At June 30, 2005 there were major uncompleted construction contracts as follows:

Airport Fund	\$ 570,284
HURF	2,277,498
Transportation Fund	10,403,314
Stormwater Fund	489,877
Water and Wastewater Fund	 813,345
	\$ 14,554,318

On December 1, 2004, the City entered into a development agreement with Railhead Associates, LLC to redevelop and expand the Flagstaff Mall and general improvements in traffic flow, utilities and detention in the East Flagstaff Gateway Redevelopment area with the collateral benefit of creating additional development, including, but not limited to, an auto park for automobile sales and mixed use developments. As part of the agreement, the City is contributing \$10M to this redevelopment project. On December 15, 2004 the city's first payment of \$500,000 was made to the developer. Subsequent payments will be made on a percentage of completion basis. The agreement will terminate on the date that the developer has completed 100% of the improvements as outlined in the development agreement and the City has made the final payment of \$1M.

#### **Compensated Absences**

Vacation and sick leave is granted to all regular and part-time permanent employees. The annual amount of vacation time accrued varies depending on classification and years of service. Accumulated vacation leave vests and the City is obligated to make payment if the employee terminates. For the governmental fund financial statements, the current payroll and current portion of the compensated absences are recorded as a current liability of the applicable funds. Long-term liabilities of governmental funds are not shown on the fund financial statements. For the government-wide financial statements, as well as the proprietary fund financial statements, all of the accrued liabilities for compensated absences are recorded as a liability.

Sick leave accrues at rates based on the classification of each employee and years of service. Vested (at least 20 years of service) sick leave is payable upon retirement, disability or death of up to 50 percent (not more than 520 hours) of accumulated sick leave. These amounts are also accumulated in the government and business-type fund statements as well as the government-wide statements.

#### Long-Term Obligations

In the government-wide financial statements, and enterprise fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable statement of net assets. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs in the period in which the bonds are issued. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuance are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

#### **Interfund Transactions**

Interfund transactions, consisting of services performed for other funds or costs billed to other funds are treated as expenditures in the fund receiving the services and as a reimbursement reducing expenditures in the fund performing the services. Exceptions include water sales, sewer charges, and environmental service charges that are recorded as revenue in the enterprise funds and expenses or expenditures in the department receiving the service.

In addition, operating transfers are made between funds to shift resources from a fund legally authorized to receive revenue to a fund authorized to expend the revenue.

#### **Fund Equity**

In the fund financial statements, reserved fund equity is defined as that portion of fund equity that has legally been segregated for specific purposes. Designated fund equity is defined as that portion of fund equity for which the City has made tentative plans for future use of financial resources. Unreserved/Undesignated fund equity is defined as that portion of fund equity, which is available for use in a future period.

#### Statement of Cash Flows

The City considers all high liquid investments (including restricted assets) with an original maturity of three months or less to be cash equivalents. In a statement of cash flows, cash receipts and payments are classified according to whether they stem from operating, noncapital financing, capital and related financing, or investing activities.

#### Use of Estimates

The preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### **Arbitrage**

Arbitrage is generated when the a local government temporarily reinvests bond proceeds (generally during construction periods) and interest earnings are generated in excess of the interest due and payable on the bond. While there are certain exceptions in which the local government may keep the excess earnings, most instances require that the local government remit these excess earnings to the federal government. Rebatable amounts are recorded at such time they are actually due and payable to the federal government. The City of Flagstaff did not have any rebatable arbitrage for the year ended June 30, 2005.

#### II. Reconciliation of government-wide and fund financial statements

## A. Explanation of certain differences between the governmental fund balance sheet and the government-wide statement of net assets

The governmental fund financial statements are presented on a current financial resources measurement focus and modified accrual accounting basis while the government-wide financial statements are prepared on a long-term economic resources measurement focus and accrual accounting basis. Reconciliation's briefly explaining the adjustments necessary to transform the fund financial statements into the governmental activities column of the government-wide financial statements immediately follow each fund financial statement.

Reconciliation of Governmental Funds Balance Sheet and the government-wide Statement of Net Assets:

	Go	Total overnmental Funds	Capital Assets (1)	Long–Term Liabilities (2)	Internal Service Fund (3)	E	Reclass and Eliminations	9	Statement of Net Assets Totals
Assets									
Cash and cash equivalents	\$	51,421,431	\$ -	\$ -	\$ 4,625,421	\$	-	\$	56,046,852
Cash with fiscal agents		5,644,807	-	-	-		-		5,644,807
Investments		4,365	-	-	-		-		4,365
Accounts receivable, net		7,439,466	-	47,775	67,923		-		7,555,164
Interest receivable		286,364	-	-	26,652		-		313,016
Intergovernmental receivables		1,559,676	-	-	-		-		1,559,676
Bond proceeds receivable		182,365	-	-	-		-		182,365
Special assessments receivable		33,950	-	-	-		-		33,950
Interfund receivable		1,500,000	-	-	440,504		(1,500,000)		440,504
Prepaid items		-	-	473,172	-		-		473,172
Inventory		220,095	-	-	-		-		220,095
Restricted cash and cash equivalents		10,246,503	-	-	-		-		10,246,503
Capital assets		-	104,441,067	-	-		-		104,441,067
Total Assets	\$	78,539,022	\$ 104,441,067	\$ 520,947	\$ 5,160,500	\$	(1,500,000)	\$	187,161,536
Liabilities and Net Assets									
Accounts payable	\$	2,419,751	\$ _	\$ _	\$ 270,637	\$	-	\$	2,690,388
Accrued payroll and compensated absences		1,707,913	_	417,538	-		(1,056,055)		1,069,396
Interest payable		1,035,042	-	-	-		-		1,035,042
Interfund payable		1,500,000	_	-	-		(1,500,000)		_
Deferred revenue		798,686	_	(191,473)	-		-		607,213
Guaranty and other deposits		1,415,003	_	-	-		-		1,415,003
Unamortized bond premium		-	-	1,082,533	-		-		1,082,533
Liabilities payable from restricted assets		1,128,299	-	_	-		-		1,128,299
Compensated absences - current		_	-	1,694,596	-		1,056,055		2,750,651
Current bonds/contracts payable		4,610,000	-	46,950,000	_		-		51,560,000
Fund balance/Net Assets		63,924,328	104,441,067	(49,432,247)	4,889,863		-		123,823,011
Total liabilities and net assets	\$	78,539,022	\$ 104,441,067	\$ 520,947	\$ 5,160,500	\$	(1,500,000)	\$	187,161,536

(1) Capital assets (land, buildings, equipment, etc.) that are to be used in governmental activities are purchased or constructed, the costs of those assets are reported as expenditures in governmental funds, and thus a reduction in fund balance. However, the statement of net assets includes those capital assets among the assets of the City as a whole.

Costs of capital assets	\$ 136,723,427
Accumulated depreciation	(32,282,360)
	\$ 104,441,067

(2) Bond issuance costs are expensed when incurred in governmental funds, but are deferred and amortized over the life of the bonds in the statement of net assets.

Unamortized bond issue costs \$ 473,172

Certain receivables are not recognized in the governmental funds, but are earned in the statement of net assets.

Deferred court receivables \$ 47,775

Long-term liabilities applicable to the City's governmental activities are not due and payable in the current period, and accordingly are not reported as fund liabilities in the governmental fund statement. All liabilities, both current and long-term are reported in the statement of net assets.

Bonds payable	\$ 51,560,000
Compensated absences	2,529,672
Unamortized bond premium	1,082,533
Subtotal	55,172,205
Less: current compensated absences	417,538
current portion of bonds	4,610,000
	\$ 50,144,667

Deferred revenue for the long-term special assessment receivables and property tax shown on the governmental fund statements is not deferred on the statements of net assets.

Deferred special assessment	\$ 33,950
Deferred property tax	157,523
	\$ 191,473

(3) Internal service funds are used by management to charge the costs self insurance to the individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the statement of net assets, but are not included on the governmental fund balance sheet.

\$ 4,889,863

# B. Explanation of certain differences between the governmental fund statement of revenues, expenditures, and changes in fund balances and the government-wide statement of activities

Reconciliation of Governmental Funds Statements of Revenues, Expenditures and Changes in Fund Balance and the government-wide Statement of Activities:

	G	Total overnmental Funds	Capital Related Items (1)	Long-Term Revenues/ Expenses (2)	Internal Service Fund (3)	Adjustments and Eliminations	Statement of Activities Totals
Revenues and Other Sources							
Taxes	\$	35,529,373	\$ - \$	(12,907) \$	-	\$ -	\$ 35,516,466
Intergovernmental		17,545,686	-	-	-	-	17,545,686
Grants and entitlements		9,564,110	_	-	-	-	9,564,110
Charges for services		1,834,067	-	-	-	-	1,834,067
Special assessments		218,500	-	(218,500)	-	-	-
Licenses and permits		2,063,718	-	-	-	-	2,063,718
Fines and forfeitures		1,250,494	-	(41,534)	-	-	1,208,960
Rent		1,220,007	-	-	-	-	1,220,007
Investment earnings		1,589,293	-	_	114,568	-	1,703,861
Contributions		22,229	5,051,508	_	-	-	5,073,737
Miscellaneous		277,972	-	_	-	-	277,972
Total revenue		71,115,449	5,051,508	(272,941)	114,568	-	76,008,584
Expenditures/Expenses							
General governmental		6,158,308	661,076	(1,394,430)	16,991	-	5,441,945
Public safety		19,140,415	706,524	1,105,084	66,091	-	21,018,114
Public works		1,005,745	198,765	111,786	4,163	-	1,320,459
Economic and physical development		6,424,057	133,208	228,632	21,414	-	6,807,311
Culture and recreation		8,341,105	966,224	89,634	29,637	-	9,426,600
Highways and streets		8,951,097	951,601	77,049	31,484	-	10,011,231
Principal retirement		4,880,000	-	(4,880,000)	-	-	-
Interest and other charges		2,148,734	-	(106,179)	-	-	2,042,555
Capital outlay		17,053,841	(17,053,841)	_	-	-	_
Total expenditures/expenses	_	74,103,302	(13,436,443)	(4,768,424)	169,780	-	56,068,215
OTHER FINANCING SOURCES (USES):							
Refunding bonds issued		_	_	_	_	_	_
Loan proceeds		3,800,000	-	(3,800,000)	-	-	-
Payment to bond refunding escrow agent		_	_	_	_	_	_
Bond (discount) premium		_	_	_	_	_	_
Sale of capital assets		2,114,398	(1,732,011)	_	_	_	382,387
Transfers in		15,312,931	-	_	_	_	15,312,931
Transfers out		(16,582,052)	(5,735,244)	_	_	_	(22,317,296)
Total other financing sources (uses)		4,645,277	(7,467,255)	(3,800,000)	-	-	(6,621,978)
Net change for the year	\$	1,657,424	\$ 11,020,696 \$	695,483 \$	(55,212)	\$ -	\$ 13,318,391

(1) When capital assets that are to be used in the governmental activities are purchased or constructed, the resources expended for those assets are reported as expenditures in governmental funds. However, in the statement of activities, the cost of those assets is allocated over their useful lives and reported as depreciation expense. As a result, fund balance decreases by the amount of the financial resources expended, whereas net assets decrease by the amount of depreciation expense charged for the year.

Capital outlay	\$ 17,053,841
Depreciation expense	(3,617,398)
Gain (loss) on sale of capital assets	(1,732,011)
Transfer of capital assets to enterprise fund	(5,735,244)
Donated capital assets	5,051,508
	\$ 11,020,696

(2) Special assessment principal payments received are reported as revenue on the governmental fund statements, but are reductions to the outstanding special assessment debt for government-wide reporting. Property tax revenue not received within 30 days of year end are deferred for governmental fund reporting, but are not deferred for government-wide reporting.

Special assessment received	\$ (218,500)
Property tax	(12,907)
Court revenue	 (41,534)
	\$ (272,941)

The costs of issuing bonds are reported as an expenditure in governmental funds in the year of bond issuance. For the City as a whole, however, the bond issuance costs are deferred and amortized (expensed) over the life of the bonds.

Amortization of bond issuance costs	\$	(53,635)
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Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Accrual of long-term compen	sated absences	\$ (164.120)

Prepayment of bond principal is reported as an expenditure in governmental funds and thus has the effect of reducing fund balance because current financial resources have been used. For the City as a whole, however, the principal payments reduce the long-term liabilities in the statement of net assets and do not result in an expense in the stement of activities

Principal bond payments	\$ 4,880,000
Lease proceeds	(3,800,000)
Amortization of bond premium	 106,179
	\$ 1,186,179

(3) Internal service funds are used by management to charge the costs of self insurance to the individual funds. The adjustments for internal service funds "close" those funds by charging the additional amounts to participating governmental activities to completely cover the internal service funds' costs for the year.

Revenue	\$ 114,568
Expenditures	(169,780)
	\$ (55,212)

#### III. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### A. BUDGETARY INFORMATION

#### **Budget Basis of Accounting**

The City's accounting records for General Government operations (General, Special Revenue, and Debt Service Funds) are maintained on a basis consistent with Generally Accepted Accounting Principles (GAAP) with measurable revenues recorded when they become available to finance expenditures in the current fiscal year. "Available" is defined as: collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures, other than principal and interest on debt, are recognized in the accounting period in which the liability arises. State statute allows for encumbrances to be recognized for a 60-day period following the end of the prior fiscal year as uses of prior year appropriations. To ensure that appropriations do not lapse, departments are directed to re-budget for all items delivered after June 30.

For the Enterprise Funds, the annual budget is prepared on a basis that differs from GAAP because state law requires capital purchases and debt service payments to be budgeted as expenses, and bond proceeds and grants that are to be utilized are to be budgeted as revenues.

The accounting and budgeting systems for the City are in accordance with Generally Accepted Accounting Principles (GAAP) format, with minimal variances between the two systems. Budget basis for enterprise funds differ primarily due to state laws. The major differences are as follows:

- Encumbrances (contractual commitments) are considered the equivalent of expenditures. Encumbrances at year-end for goods or services, which are not received prior to the end of the fiscal year, are cancelled.
- Fund balances reserved to inventory and bonded debt are not included in the budget.
- Certain expenditures, such as depreciation and landfill closure and post closure accrual, are not included in the budget.
- All funds except the Internal Service Fund are budgeted.
- Enterprise funds budget capital expenditures and debt service payments as expenses.
- Enterprise funds budget bond proceeds and grants as revenues.

The City will utilize a number of different fund types to segregate the financial activity within the City either due to regulatory reasons or as designated internally. The fund classifications are Governmental funds, Proprietary funds and Fiduciary funds.

#### **Review and Approval**

Issues presented during the review and approval period include discussion topics of the Council fall and spring retreats. The fall and spring retreats were held in November and February respectively, to give City staff the opportunity to present major discussion points to Council and the public. The goal is for Council to make policy decisions and direct staff in preparing the budget. This provides adequate time for the Council to gather input on major budget issues prior to preparation of the budget. The City Council holds Study Sessions in May. The Council reviews and discusses the issue papers included in the Budget Review Book as well as all personnel recommendations, capital equipment recommendations, and the capital improvement plan. The Council arrives at a consensus for all decisions needed. The Study Sessions provide the opportunity for City management, departments and the public to offer information and recommendations to the City Council.

The proposed budget is presented to Council for tentative adoption on or before the third Monday in July. Two public hearings are held on the content of the budget. Final adoption occurred on July 6, 2004. State law requires the operating budget to be all-inclusive. Therefore, the budget includes provisions for contingent revenues, e.g., Passengers Facility Charges, and expenditures that cannot be accurately determined when the budget is adopted,

e.g., grants. The Resolution adopting the annual budget requires Council authorization for any expenditure from contingencies, as well as transfer of budget authority between departments.

The City operates under the State Expenditure Limitation with a one-time adjustment to the base. The adjustment provided for an increase to the base limit to allow for the expenditure of funds resulting from the addition of a 2% Bed, Board, & Booze Tax. Flagstaff is not a Home Rule city. Alternative [Home Rule] Expenditure Control municipalities require voter approval every four years.

The Adopted Budget reflects the total funds appropriated. Certain exclusions are allowed by the state [e.g., bond proceeds, debt service, grants] in computing the Expenditure Limitation and this total cannot be exceeded.

Budget authority can be transferred between line items within a Division. At year-end, Department budgets are reviewed and budget authority is transferred from contingencies by Resolution as necessary. Additionally, any interfund transfer of appropriations requires Council approval. Council can also amend total appropriations for a fund during the year by Resolution as long as there is a corresponding increase/decrease in another fund so that the expenditure limitation is not exceeded.

#### B. DEFICITS IN FUND EQUITY/EXCESS OF EXPENDITURES OVER APPROPRIATIONS

The following fund had an accumulated fund deficit at June 30, 2005:

Type	Fund	Deficit Amount
Capital Projects	Capital Project Bond Construction Fund	\$970,005

The deficit in the Capital Project Bond Construction fund is primarily due to the timing of bond eligible expenditures occurring prior to the related debt being issued. The City plans to issue related debt over the next fiscal year.

For the year ended June 30, 2005, expenditures, including capital outlay and transfers, did not exceed budget at the department level in any funds. However, budgetary comparisons provided in the basic financial section and supplemental section are presented at the functional level of detail, the same level of detail used to present current expenditures in the statement of revenues, expenditures, and changes in fund balances. This comparison is not sufficient to demonstrate the legal level of budgetary control, which is at the department level (i.e., the fire department is presented with public safety at the functional level, and as Fire at the department level). The table below is presented at the department level and demonstrates the budgetary comparison for all governmental funds.

	Final Budget			Actual		Variance
General Administration	\$	6,294,291	\$	5,857,199	\$	437,092
Community Development		31,983,548		18,062,208		13,921,340
Management Services		7,444,556		6,927,453		517,103
Fire		7,881,104		7,358,821		522,283
Police		12,705,839		12,309,871		395,968
Public Works		36,956,097		19,252,878		17,703,219
Utilities		40,597		40,597		-
Non-Departmental		11,102,871		4,284,977		6,817,894
Contingency		625,000	9,298			615,702
	\$	115,033,903	\$	74,103,302	\$	40,930,601

#### IV. DETAILED NOTES ON ALL FUNDS AND ACCOUNT GROUPS

#### A. DEPOSITS AND INVESTMENTS

The City maintains a cash and investment pool that is available for use by all funds except the Fireman's Pension Fund, which have investments held separately by a trustee. Each fund type's portion of this pool is displayed on the government-wide Statement of Net Assets as "Cash and cash equivalents," "Cash with fiscal agents," "Investments," and "Restricted cash and cash equivalents."

#### **Deposits**

At June 30, 2005, the carrying amount of the City's deposits was \$18,936,173 and the bank balance was \$18,072,496. The \$863,677 difference represents deposits in transit, outstanding checks, and other reconciling items at June 30, 2005.

#### Custodial Credit Risk - Deposits

Custodial credit risk is the risk that in the event of a bank failure, the government's deposits may not be returned to it. Statutes require collateral for demand deposits, certificates of deposit, and repurchase agreements at 102 percent of all deposits covered by federal depository insurance. As of June 30, 2005, the City deposits held by Wells Fargo and those held by fiscal agents were covered by federal depository insurance or by collateral held by the City's agent in the City's name. However, \$3.8 million held by Banc of America Leasing Corporation for capital lease improvements was not collateralized. These funds will be drawn down through out fiscal year 2006 as funded improvements are completed. GASB Statement No. 40 requires that the following disclosure be made with respect to custodial credit risks relating to deposits and investments: \$28,992 of the City's investments in certificates of deposit with financial institutions is in excess of federal depository insurance limits and thus is uncollateralized.

#### **Concentration of Credit Risk**

To lessen the risk of loss attributed to the magnitude of a government's investment in a single issuer the City diversifies its investment portfolio to minimize the risk of loss resulting from over concentration of assets in a specific maturity, specific issuer, or specific class of securities. Certificates of deposits and municipal bonds represent 8 percent of the City's total investments.

#### **Interest Rate Risk**

As a means of limiting its exposure to fair value losses arising from rising interest rates, the City's investment policy matches maturities with cash flow dates, unless matched to a specific requirement the city may not invest more than 25 percent of the portfolio for a period greater than three years or any portion of the portfolio for a period greater than 10 years.

#### Credit Risk

City resolution and State Statutes authorized the City to invest in obligations of the U.S. Treasury, its agencies and instrumentalities, repurchase agreements, money market accounts, certificates of deposit and the State of Arizona Local Government Investment Pool (LGIP). The LGIP is a part of the State Treasurer's office. The State Board of Deposit provides oversight for the State Treasurer's pools, and the LGIP Advisory Committee provides consultation and advice to the Treasurer. The credit quality ratings of investments as described by nationally recognized Standard and Poor's rating service as of June 30, 2005 is as follows:

				Not Required	Rating as of Year End			
Investment Type		Fair Value	Rating	To Be Rated	AAA	<b>A</b> +	Unrated	
U.S. Treasury notes	\$	2,489,060	N/A	2,489,060				
Federal agency securities		52,841,728	N/A		52,841,728	-	-	
Certificates of Deposit:		7,874,023	Collateralized		-	-	7,874,023	
State investment pool (LGIP)		19,655,950	N/A		-	-	19,655,950	
Municipal Securities		60,000	Α		-	60,000	-	
Held by trustee:								
Investment contracts		6,321,817	N/A	-	-	-	6,321,817	
Money market funds		2,091,930	N/A		_	_	2,091,930	
Total	\$	91,334,508		2,489,060	52,841,728	60,000	35,943,720	

#### Investments

At June 30, 2005, the City's investments included the following:

			Weighted Average
Investment Type	Fair Value		Maturity (in years)
U.S. Government Securities	\$	55,330,788	1.703
Certificate of Deposit		7,745,031	1.944
Local Government Securities		128,992	1.000
Municipal Securities		60,000	5.000
Mutual fund-money market		8,413,747	0.003
State of Arizona Investment Pool		19,655,950	0.005
Total fair value of investments	\$	91,334,508	
Portfolio weighted average maturity			1.189

#### Total City cash deposits and investments at fair value are as follows:

Carrying amount of investments	\$ 91,334,508
Carrying amount of cash deposits	18,936,173
Total pooled cash and investments	\$ 110,270,681
Pooled cash and cash equivalents - unrestricted	\$ 82,475,893
Investments – unrestricted	693,016
Restricted cash with fiscal agent	8,884,428
Restricted cash and cash equivalents	18,217,344
Total pooled cash and investments	\$ 110,270,681

Cash and cash equivalents at June 30, 2005 consisted of the following:

Investments included in cash and cash equivalents	\$ 63,743,937
Carrying amount of city deposits	18,936,173
Cash on hand	 12,225
Total cash and cash equivalents	82,692,335
Less: cash and cash equivalents of Fiduciary funds	 (216,442)
Total cash and cash equivalents per statement of net assets	\$ 82,475,893

Investment income comprises the following for the year ended June 30, 2005:

Net interest and dividends	\$ 2,673,170
Net increase (decrease) in the fair value of investments	 (27,744)
Total net investment income	2,645,426
Less: net investment income of Fiduciary funds	 (5,592)
Total net investment income per statement of activities	\$ 2,639,834

The net decrease in the fair value of investments during fiscal year 2004-2005 was \$27,744. This amount takes into account all changes in fair value (including purchases and sales) that occurred during the year. The unrealized gain (loss) on investments held at June 30, 2005 was \$(764,853).

In the previous year, the City reported a decrease in fair value of \$1,473,712 consisting of the City's share of a loss on an investment within the Local Government Investment Pool. The State and numerous other bondholders filed suit against the principals, underwriters, trustees, accountants and other in May 2003. The case is presently pending in federal court in Ohio. No reliable assessment of the litigation outcome is available; however, the City has received \$168,672 plus interest of \$903 as a partial recovery.

#### **B. RECEIVABLES**

Receivables as of June 30, 2005, including allowances for uncollectible accounts, are as follows:

Fund	Accounts	Interest	Intergov- ernmental	Bond Proceeds	Special Assessments	Total s Receivables	
Governmental Activities							
General	\$ 4,662,026	\$ 132,438	\$ 740,920	\$ 182,365	\$ -	\$ 5,717,749	
Highway User Revenue	2,259,235	43,662	86,455	-	-	2,389,352	
Transportation	833,996	41,993	-	-	-	875,989	
BBB	549,738	30,331	-	_	-	580,069	
Other Governmental Funds	159,975	37,940	732,301	_	33,950	964,166	
Less: Allowance for Uncollectibles	(977,729)				_	(977,729)	
Total Government Funds	7,487,241	286,364	1,559,676	182,365	33,950	9,549,596	
Internal Services Funds	67,923	26,652	1,339,070	162,303	33,930		
internal services runus	07,923	20,032				94,575	
Total Governmental Activities	7,555,164	313,016	1,559,676	182,365	33,950	9,644,171	
Business-Type Activities							
Water and Wastewater	2,098,145	135,640	37,258	_	_	2,271,043	
Environmental Services	803,990	50,789	123,339	_	_	978,118	
Airport	67,720	6,448	333,718	_	_	407,886	
Stormwater	51,401	5,860	_	_	_	57,261	
Less: Allowance for Uncollectibles	(60,000)					(60,000)	
Total Business-Type Activities	2,961,256	198,737	494,315			3,654,308	
Total activities	\$ 10,516,420	\$ 511,753	\$ 2,053,991	\$ 182,365	\$ 33,950	\$ 13,298,479	

#### C. CAPITAL ASSETS

The City has not completed its evaluation of the City's entire infrastructure as of June 30, 2005, and therefore, is considered to be in a transition period. This period represents the timing between the adoption of the general provisions of GASB Statement No. 34 and when the City begins to report its retroactive major general infrastructure assets. Infrastructure assets currently reported represent assets placed in service since the inception of GASB Statement No. 34, which became instrumental as of June 30, 2003. No infrastructure prior to this date has been accounted for. The City will complete the infrastructure evaluation prior to June 30, 2007.

A summary of capital asset activity, for the government-wide financial statements, for the fiscal year ended June 30, 2005 is as follows:

	Balance July 1, 2004	Additions	Deletions and Retirements	Transfers In (out)	Balances June 30, 2005
Governmental activities:	July 1, 2001	Additions	Retirements	III (Out)	June 30, 2003
Non-depreciable assets:					
Land	\$ 9,888,849	\$ 680,412	\$ (1,532,036)	\$ -	\$ 9,037,225
Construction -in-progress	26,684,918	12,054,676	_	(7,319,362)	31,420,232
Total non-depreciable assets	36,573,767	12,735,088	(1,532,036)	(7,319,362)	40,457,457
Depreciable assets:					
Buildings	35,459,195	1,116,496	-	_	36,575,691
Improvements	13,511,887	366,501	(284,829)	(25,160)	13,568,399
Machinery and equipment	21,123,879	1,309,723	(575,453)	_	21,858,149
Infrastructure	16,080,162	6,577,541		1,606,028	24,263,731
Total depreciable assets	86,175,123	9,370,261	(860,282)	1,580,868	96,265,970
Accumulated depreciation:					
Buildings	(9,957,933)	(817,211)	_	_	(10,775,144)
Improvements	(6,210,087)	(728,294)	90,506	364	(6,847,511)
Machinery and equipment	(12,661,774)	(1,547,502)	569,801	_	(13,639,475)
Infrastructure	(498,725)	(524,391)		2,886	(1,020,230)
Total accumulated depreciation	(29,328,519)	(3,617,398)	660,307	3,250	(32,282,360)
Governmental activities capital					
assets, net	\$ 93,420,371	\$ 18,487,951	\$ (1,732,011)	\$ (5,735,244)	\$ 104,441,067
	Balances		Deletions and	Transfers	Balances
	July 01, 2004	Additions	Retirements	In (out)	June 30, 2005
Business-type activities:					
Non-depreciable assets:					
Land	\$ 2,357,360	\$ -	\$ -	\$ -	\$ 2,357,360
Construction -in-progress	6,516,367	6,698,315		1,822,153	15,036,835
Total non-depreciable assets	8,873,727	6,698,315	-	1,822,153	17,394,195
Depreciable assets:					
Buildings	72,600,303	66,496	(103,766)	437,404	73,000,437
Improvements	220,188,940	9,123,536	-	3,444,442	232,756,918
Machinery and equipment	18,307,519	1,724,107	(351,190)	34,495	19,714,931
Total depreciable assets	311,096,762	10,914,139	(454,956)	3,916,341	325,472,286
Accumulated depreciation:					
Buildings	(24,959,312)	(1,639,653)	46,770	-	(26,552,195)
Improvements	(69,050,753)	(5,342,398)	_	(3,250)	(74,396,401)
Machinery and equipment	(10,562,185)	(941,192)	351,190		(11,152,187)
Total accumulated depreciation	(104,572,250)	(7,923,243)	397,960	(3,250)	(112,100,783)
Business-type activities capital					
assets, net	\$ 215,398,239	\$ 9,689,211	\$ (56,996)	\$ 5,735,244	\$ 230,765,698

Depreciation expense was charged to the governmental functions in the government-wide financial statements as follows:

Governmental Activities:		
General government	\$	661,075
Public safety		706,524
Public works		198,765
Economic and physical development		133,208
Culture and recreation		966,225
Highway and streets	_	951,601
Total depreciation expense - governmental activities	\$	3,617,398

#### D. INTERFUND RECEIVABLES, PAYABLES, and TRANSFERS

#### Interfund receivables and payables

Net interfund receivables and payables between governmental activities and business-type activities of \$440,504 are included in the government-wide financial statements at June 30, 2005. The interfund balances at June 30, 2005 are short-term loans to cover temporary cash deficits in various funds. This occasionally occurs prior to bond sales or grant reimbursements. All interfund balances outstanding at June 30, 2005 are expected to be repaid within one year.

The following interfund receivables and payables are included in the fund financial statements at June 30, 2005:

	Interfund	Interfund
Fund	Receivables	Payables
Governmental Funds:		
General	\$ 1,500,000	\$ -
Other governmental funds	_	1,500,000
Internal Service	94,897	_
Total governmental funds	1,594,897	1,500,000
Business-Type Funds:		
Airport		94,897
Total enterprise funds		94,897
Total governmental and enterprise funds	\$ 1,594,897	\$ 1,594,897

#### **Transfers**

The net transfers of \$7,004,365 from governmental activities to business-type activities on the government-wide statement of activities are primarily debt service and operational subsidies from the General Fund. The following transfers are reflected in the fund financial statements for the year ended June 30, 2005:

Fund	Transfers out	Transfers In
Governmental Funds:		
General	\$ 10,660,379	\$ 3,229,424
Highway User Revenue	136,059	7,291,262
Transportation	5,845,432	250,000
BBB	1,671,905	1,210,000
Other governmental funds	4,003,521	3,332,245
Total governmental funds	22,317,296	15,312,931
Business-Type Funds:		
Water and Wastewater	2,398,830	2,398,830
Environmental Services	4,678	15,000
Airport	-	634,831
Stormwater	62,000	6,421,212
Total enterprise funds	2,465,508	9,469,873
Total governmental and enterprise funds	\$ 24,782,804	\$ 24,782,804

#### E. LEASES

#### **Operating Leases Expenditures**

The City leases library space under a non-cancelable operating lease. The lease is for the East Flagstaff Library. The terms of the contract is for a period of 10 years with adjustments on July 1st to the lease amount based on the prior year change in the Consumer Price Index for the prior year. Fiscal Year 2005 lease expense for the library was \$70,505. The schedule below for future minimum lease expenses reflects the change in the rental rate as of July 1, 2005.

Fiscal Year		East Flagstaff
Ending June 30	_	Library
2006	\$	75,268
2007		75,268
2008		75,268
2009		75,268
2010		75,268
2011-2013		200,715
Total	\$	577,055

The City has entered into several operating lease agreements, with cancellation provisions, for the purpose of leasing office space and land. Lease expenditures for these items for the period ending June 30, 2005 were \$144,050.

#### **Operating Lease Revenues**

The City leases several City-owned buildings under cancelable and non-cancelable agreements. The carrying value of the leased assets is \$5,138,610 (cost of \$5,600,367 less accumulated depreciation of \$461,757) with current depreciation of \$185,614. Certain leases contain provisions for future rate increases based on changes in the Consumer Price Index. Total revenue for fiscal year 2005 was \$1,189,156. The City currently has one lease with non-cancelable terms that is for USGS building #6, which is guaranteed through August 2013. The following table represents the future minimum lease receivable from the lease with non-cancelable terms. The amounts shown include revenue related to the asset and the operational expenses.

Fiscal Year		USGS
Ending June 30	_	Building #6
2006	\$	767,567
2007		768,346
2008		768,346
2009		768,346
2010		768,346
2011-2013		1,664,749
Total	\$	5,505,700

In addition, the Airport Fund has several leases under cancelable agreements. The leases are for terminal space, hangars, shades, tiedowns, and ground leases. Lease revenue in the Airport fund for fiscal year 2005 was \$781,013. The carrying value of the leased assets is \$3,511,901 (cost of \$6,229,495 less accumulated depreciation of \$2,717,594) with current year depreciation of \$130,957.

#### F. LONG-TERM DEBT

#### **General Obligation Bonds**

The City of Flagstaff issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for both governmental and business-type activities. The original amount of general obligations bonds issued in prior years was \$40,844,240. During the year, \$32,117 of accretion had been added to Water and Wastewater General Obligation bonds.

General obligation bonds are direct obligations and pledge the full faith and credit of the government. The Water and Wastewater General Obligation Bonds are backed by the ultimate taxing power and general revenues of the City; however, these bonds are carried as a liability of the Water and Wastewater Fund to reflect the intention of the City to retire those bonds from resources in the Water and Wastewater Fund.

General obligation bonds outstanding at June 30, 2005:

Purpose	Amount
Governmental activities	\$ 3,565,000
Governmental activities - refunding	720,000
Business type activities	2,180,018
Business type activities – refunding	16,700,000
	\$23,165,018

General obligation bonds payable at June 30, 2005 consist of the following individual issues:

#### Governmental Activities:

	\$4,000,000 Parks and Recreation Bonds, Series 1997 due in		
	annual installments of \$405,000 to \$465,000 through July 1, 2006; interest rate at 4.6% to 4.8%.	\$	465,000
	\$3,100,000 Parks and Recreation Bonds, Series 2001 due in annual installments of \$385,000 to \$505,000 through July 1, 2014; interest rate at 4.375% to 4.75%.		3,100,000
	\$720,000 Parks and Recreation Refunding Bonds, Series 2003 due in annual installments of \$255,000 to \$465,000 through July 1, 2008; interest rate at 3.0% – 3.25%.		720,000
	Total Governmental Activities	- -	4,285,000
	-type activities: d Wastewater:		
	\$924,240 Wastewater Improvement Project of 1991 Capital Appreciation Bonds due in three installments: \$595,827 due July 1, 1997, plus interest at 5.8%; \$124,349 due July 1, 2002, plus interest at 6.3%; \$204,064 due July 1, 2007, plus interest at 6.75%. Shown at combined accreted value.	\$	500,018
	\$8,000,000 Water Improvement Project Bonds, Series 1997, principal payment of \$1,680,000 due July 1, 2013; interest at 4.5%. Fiscal years 2007–2012 refunded in December 2003.		
	\$13,845,000 Water and Wastewater Refunding Bonds Series		1,680,000
	2001, due in annual installments of \$1,605,000 to \$2,355,000 through July 1, 2009; interest at 3% to 5%.		8,280,000
	\$8,230,000 Water Refunding Bond, Series 2003, due in annual installments of \$190,000 to \$1,960,000 through July 1, 2013; interest at 3.0% – 3.25%.		7,195,000
	Total Water and Wastewater	- -	17,655,018
Airport:			
	\$2,025,000 Airport Refunding Bonds, Series 2001 due in annual installments of \$235,000 to \$345,000 through July 1, 2009; interest at 3% to 5%.		1,225,000
		<del>-</del>	
	Total Business-type Activities Total General Obligation Bonds	<u>-</u> \$	18,880,018 23,165,018
		=	

Annual debt service requirements to maturity for general obligation bonds are as follows:

Year Ending		Governme	ental	ntal Activities Business-type Activitie			ivities				
June 30	P	rincipal		Interest Principal		Principal	Interes		Interest		
2006	\$	465,000		\$	185,559		\$	2,495,000	9	5	784,365
2007		465,000			163,238			3,075,018			697,026
2008		640,000			149,289			2,795,000			545,100
2009		405,000			124,158			3,055,000			409,988
2010		425,000			105,933			1,770,000			263,450
2011-2014	1	,885,000			224,109			5,690,000	_		433,179
Total	\$ 4	,285,000		\$	952,286		\$	18,880,018	\$		3,133,108

#### **Special Assessment Bonds**

Proceeds from special assessment bonds are used for improvements such as paving, sidewalks, and sewers. Payments made by the assessed property owners are pledged as collateral. In the event of default by a property owner, the lien created by the assessment is sold at public auction and the proceeds are used to offset the defaulted assessment. If there is no purchase at the public auction, the City is required to buy the property with funds appropriated from the General Fund.

Special assessment bonds outstanding at June 30, 2005:

Purpose	Amount
Governmental Activities	\$415.000

Special assessment bonds payable at June 30, 2005 consist of the following individual issues:

#### **Governmental Activities**

\$720,000 Improvement District Bonds, Series 1999 due in annual installments of \$43,000 to \$94,000, through January 1, 2010; interest at 4.9%.

\$\frac{415,000}{5}\$

Total Special Assessment Bonds

\$\frac{415,000}{5}\$

Annual debt service requirements to maturity for special assessment bonds are as follows:

Year Ending	Governmental Activities							
June 30		Principal	1	nterest				
2006	\$	75,000	\$	18,498				
2007		76,000		14,798				
2008	82,000			10,877				
2009		88,000		6,712				
2010		94,000		2,303				
Total	\$	415,000	\$	53,188				

#### **Revenue Bonds**

Highway User Revenue Fund bonds (HURF) are issued specifically for the purpose of constructing street and highway projects. These bonds are repaid out of the HURF fund by gas tax revenues collected by the State of Arizona and distributed to cities and towns based on a formula of population and gas sales within each county.

Water & Sewer Revenue bonds are issued as authorized by the voters for the construction, acquisition, furnishing, and/or equipping of water and sewer facilities and related systems. The Water & Sewer Revenue bonds are collateralized by revenue in excess of operating and maintenance expenses of the City's water & sewer utility system, and are repaid via user charges or fees for service.

Revenue bonds outstanding at June 30, 2005:

Purpose	Amount
Governmental activities	\$ 5,580.000
Governmental activities - refunding	5,975,000
Business type activities	6,034,792
	\$17,589,792

Revenue bonds at June 30, 2005 consist of the following individual issues:

#### G

**Total Revenue Bonds** 

#### St

Governmental Activities:	
Street Construction:	
\$5,580,000 Junior Lien Street and Highway User Revenue Bonds,	
Series 1992 serial bonds due in installments of \$350,000 to	
\$1,725,000 through July 1, 2012; interest at 6.12%.	5,580,000
\$9,375,000 Street and Highway Revenue Refunding Bonds, Series	
2003 serial bonds due in installments of \$165,000 to \$1,940,000	
through July 1, 2009; interest at 2% to 3.5%	5,975,000
Total Governmental Activities	11,555,000
Business-type Activities:	
Water & Sewer:	
\$6,775,760 Water and Wastewater Revenue Bonds, Series 2003	
due in annual installments of \$238,431 to \$462,398 through July	
1, 2022; interest at 3.548%.	6,034,792

17,589,792

Annual debt service requirements to maturity for revenue bonds are as follows:

Year Ending	Governmental Activities					Business-	ivities				
June 30		Principal		Interest		Principal			Interest		
2006	\$	1,890,000		\$	526,285	\$	264,717		\$	214,084	
2007		1,940,000			469,585		274,108			204,693	
2008		1,400,000			411,385		283,832			194,969	
2009		1,460,000			344,010		293,900			184,901	
2010		1,520,000			280,135		304,327			174,474	
2011-2015		3,345,000			285,330		1,691,440			702,566	
2016-2022					=		2,922,468			429,141	
Total	\$	11,555,000		\$	2,316,730	\$	6,034,792		\$	2,104,828	

#### Other Debt

Municipal Facility Corporation Bonds

The Municipal Facilities Corporation (MFC) is a non-profit corporation created by the City for the purpose of constructing, acquiring and equipping municipal facilities. In fiscal year 2001 the MFC issued \$4.7 million in bonds for the construction of a new United States Geological Survey (USGS) facility on land owned by the City. In fiscal year 2004, the MFC issued \$25 million in bonds for the construction of the Fourth Street Overpass on land owned by the City. The City will make lease payments equal to the debt service on both issues and will obtain legal title upon payment in full of the bonds. The City has collateralized the contracts payable to the MFC by a pledge of the City's State Shared Revenues which comprise sales and income taxes imposed and collected by the State and distributed to counties and municipal governments pursuant to law and State revenue–sharing which the City presently or in the future receives from the State and which are not earmarked by the State for a contrary or inconsistent purpose.

Municipal facility corporation bonds outstanding at June 30, 2005:

Purpose	Amount
Governmental Activities	\$26.895.000

Municipal facility corporation bonds are comprised of the following issue:

\$4,700,000 USGS Project Bonds Series 12 (2001) due in annual installments of \$255,000 to \$440,000 through August 1, 2016; interest at 4% to 4.75%.

\$3,905,000 \$255,000 Fourth Street Municipal Facility Corporation Revenue Bonds, Series 2003 due in annual installments of \$1,000,000 to \$2,145,000 through July 1, 2010; interest at 2% to 5,25%.

22,990,000 Total Other Debt

Year Ending	Governmental Activities						
June 30	Principal	Interest					
2006	\$ 1,285,000	\$ 1,162,699					
2007	1,295,000	1,128,799					
2008	1,315,000	1,094,499					
2009	1,375,000	1,031,384					
2010	1,735,000	985,814					
2011-2015	9,730,000	3,870,324					
2016-2020	10,160,000	1,598,861					
Total	\$ 26,895,000	\$ 10,872,380					

#### **Loans Payable**

In July 1992 the City of Flagstaff entered into a loan agreement with the Wastewater Infrastructure Finance Authority of Arizona for the purpose of constructing reclaimed water lines for the new reclaimed water plant. The \$6,000,000 loan is scheduled to be paid in annual installments over twenty years with an interest rate of 3.402%. The unpaid principal of the loan at June 30, 2005 is \$2,567,902.

In September 1999 the City of Flagstaff entered into a loan agreement with Arizona Department of Transportation Aeronautics Division for the purpose of constructing a 14 unit T hangar. The \$600,000 loan is scheduled to be paid in quarterly installments over 17 years with an annual interest rate of 5.6%. The unpaid principal amount of the loan at June 30, 2005 is \$463,595.

#### **Capital Leases**

The City has entered into capital lease agreements for energy saving equipment and construction of Hangars at Pulliam Airport. These lease agreements generally require annual payments and the lease terms vary from 10 to 30 years. The lease agreements qualify as capital leases for accounting purposes and, therefore have been recorded at the present value of their future minimum lease payments as of the date of inception.

Fiscal Year Ending	Go	overnmental		Business				
June 30, 2005		Activities	Туј	oe Activities				
2006	\$	470,993	\$	231,736				
2007		470,993		231,736				
2008		470,993		231,736				
2009		470,993		231,736				
2010		470,993		231,736				
2011-2015		2,119,468		1,158,680				
2016-2020		-		1,158,680				
2021-2025		-		1,274,548				
Total minimum lease payments		4,474,433		4,750,588				
Less: current portion		(470,993)		(231,736)				
Future minimum lease payments	\$	4,003,440	\$	4,518,852				
				<u> </u>				

#### Changes in long-term liabilities

Liquidation of compensated absences for governmental funds have been made out of the General, HURF, BBB, Library, and MPO funds.

Non-current liability activity for the year ended June 30, 2005, was as follows:

	Beginning Balance	Additions	Reductions	Ending Balance	I	Due Within One Year
Governmental activities:						,
Bonds payable:						
General obligation bonds	\$ 5,795,000	_	\$ (1,510,000)	\$ 4,285,000	\$	465,000
Special assessment bonds	685,000	_	(270,000)	415,000		75,000
Revenue bonds	13,380,000	_	(1,825,000)	11,555,000		1,890,000
Municipal facility corp bonds	28,170,000	_	(1,275,000)	26,895,000		1,285,000
Total bonds payable	48,030,000	_	(4,880,000)	 43,150,000		3,715,000
Capital leases	_	3,800,000	_	3,800,000		354,448
Compensated absences	2,570,527	802,637	(622,513)	2,750,651		1,056,055
Governmental activity long-term liabilty	\$ 50,600,527	\$ 4,602,637	\$ (5,502,513)	\$ 49,700,651	\$	5,125,503
Business-type activities:						
Bonds payable:						
General obligation bonds	\$ 21,252,902	_	\$ (2,372,884)	\$ 18,880,018	\$	2,960,000
Water & sewer revenue bonds	6,290,440	_	(255,648)	6,034,792		264,717
Total bonds payable	27,543,342	_	(2,628,532)	 24,914,810		3,224,717
Water & sewer loan payable	2,888,081	_	(320,179)	2,567,902		331,072
Airport Ioan payable	491,596	_	(28,001)	463,595		29,602
Capital leases	_	2,782,598	(50,683)	2,731,915		80,264
Compensated absences	426,773	241,315	(187,841)	480,247		193,167
Landfill closure/postclosure	2,191,065	527,821	(637,880)	2,081,006		_
Business-type activity long-term liability	\$ 33,540,857	\$ 3,551,734	\$ (3,853,116)	\$ 33,239,475	\$	3,858,822

#### V. OTHER INFORMATION

#### A. Risk management

The City is exposed to various risks of loss related to torts and public officials' errors and omissions. The City purchases commercial insurance to cover these losses. However, \$50,000 of each claim resulting in a loss is retained by the City. The City provides for the self-insurance retention in the internal service fund. Outstanding claims as of June 30, 2005 have potential exposure to the City of approximately \$230,216 based on the requirements of Governmental Accounting Standards Board Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. The City uses an application of historical experience to determine claims payable. However, due to the preliminary status of the claims, no determination can be made as to the likelihood, if any, of an unfavorable outcome. The net assets of the Internal Service Fund are designated for future losses related to the self-insurance retention. Settled claims have not exceeded commercial coverage in the last three fiscal years.

	<b>-</b>	Beginning of	Current Year Claims and Changes in	Claim	End of	
-	Fiscal Year	 Year Liability	 Estimates	 Payments	 Year Liability	-
	2002-03	\$ 224,630	\$ 328,835	\$ 142,265	\$ 411,200	
	2003-04	411,200	8,352	224,875	194,677	
	2004-05	194,677	69,326	33,787	230,216	

The City of Flagstaff participates in a risk sharing pool for employee health care, through the Northern Arizona Public Employees Trust, a public entity risk pool. Members do not bear any risk of loss. The overall experience rating of the trust determines premium charges.

#### B. Contingent liabilities

The City is aware of existing environmental contamination at various sites and facilities. The City has annually budgeted monies for these purposes and includes remediation activities in its annual work program. The City has a compliance agreement for Americans with Disability Act with the Department of Justice (DOJ) and until all items are completed to the satisfaction of the DOJ, there remains a minimal amount of liability.

#### C. Retirement and pension plans

**Plan Descriptions** – The City contributes to the four plans described below. Benefits are established by state statute and generally provide retirement, death, long-term disability, survivor, and health insurance premium benefits.

The Arizona State Retirement System (ASRS) administers a cost-sharing multiple-employer defined benefit pension plan that covers general employees of the City. The ASRS is governed by the Arizona State Retirement System Board according to the provisions of A.R.S. Title 38, Chapter 5, and Article 2.

The *Public Safety Personnel Retirement System* (PSPRS) is an agent multiple-employer defined benefit pension plan that covers public safety personnel who are regularly assigned hazardous duty as employees of the State of Arizona or one of its political subdivisions. The PSPRS, acting as a common investment and administrative agent, is governed by a five-member board, known as The Fund Manager, and the participating local boards according to the provisions of A.R.S. Title 38, Chapter 5, Article 4.

The *Elected Officials Retirement Plan* (EORP) is a cost-sharing multiple-employer defined benefit pension plan that covers elected officials and judges of certain state and local governments. The EORP is governed by The Fund Manager of PSPRS according to the provisions of A.S.R. Title 38, Chapter 5, and Article 3.

Each plan issues a publicly available financial report that includes its financial statements and required supplementary information. A report may be obtained by writing or calling the applicable plan.

<u>ASRS</u>	PSPRS and EORP
3300 N. Central Ave.	3010 E. Camelback Rd., Suite 200
P.O. Box 33910	Phoenix, AZ 85016-4416
Phoenix, AZ 85067-3910	
(602) 240-2200/(800) 621-3778	(602) 255-5575

**Funding Policy** - The Arizona State Legislature establishes and may amend active plan members' and the City's contribution rates.

Cost Sharing Plans – For the year ended June 30, 2005, active ASRS members and the City were each required by statute to contribute at the actuarially determined rate of 5.70% (5.20% retirement and 0.50% long-term disability) of the members' annual covered payroll. The City's contributions to ASRS for the years ended June 30, 2005, 2004, and 2003 were \$1,239,656, \$1,170,656 and \$578,235, respectively, which were equal to the required contributions for the year.

In addition, active EORP members were required by statute to contribute 7.00% of the members' annual covered payroll. The City was required to contribute 20.54% of the members' annual covered payroll, as determined by actuarial valuation. The City's contributions to EORP for the years ended June 30, 2005, 2004, and 2003 were \$8,728, \$3,804 and \$1,861 respectively, which were equal to the required contributions for the year. In addition, a payment of \$4,220 was made in each year as an installment due for its unfunded accrued liability.

Agent Plan – For the year ended June 30, 2005, active PSPRS members were required by statute to contribute 7.65% of the members' annual covered payroll, and the City was required to contribute at the actuarially determined rate of 14.39% and 13.81% for Police and Fire respectively.

**Annual Pension Cost** - The City's pension cost for the agent plan for the year ended June 30, 2003, the date of the most recent actuarial valuation, and related information follow.

Contribution rates:	PSPRS
City - Police	14.39%
City - Fire	13.81%
Plan members	7.65%
Annual pension cost	\$ 921,120
Contributions made	\$ 921,120
Actuarial valuation date	6/30/05
Actuarial cost method	Individual entry age
Actuarial assumptions:	
Investment rate of return	8.75%
Projected salary increases	6.25% - 9.25%
Includes inflation at	5.25%
Amortization method	Level percentage open
Remaining amortization	
period from 7-1-00	20 years
Asset valuation method	Smoothed market value

**Trend Information** – Information for the agent plan as of most recent actuarial valuations follows.

#### Contributions Required and Contributions Made

Plan	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation
PSPRS 2005			
Police	\$570,046	100%	\$ -0-
Fire	351,094	100%	-0-
PSPRS 2004			
Police	\$443,928	100%	\$ -0-
Fire	192,873	100%	-0-
PSPRS 2003			
Police	199,908	100%	-0-
Fire	78,897	100%	-0-

**Funding Progress** – An analysis of funding progress for each of the agent plans as of the most recent actuarial valuations, June 30, 2004 follows.

	(1) Actuarial Value of Assets	 (2) Actuarial Accrued Liability (AAL) Entry Age	(3) Percent Funded (1) / (2)	(4) Unfunded AAL (2) - (1)	_	(5) Annual Covered Payroll	(6) Unfunded AAL as a Percentage of Covered Payroll (4)/(5)
PSPRS 2004							
Police	\$ 23,305,327	\$ 27,287,891	85.4%	\$ (3,982,564)	\$	4,839,097	-%
Fire	32,966,185	34,472,797	95.6%	1,506,612		3,879,272	-%
PSPRS 2003							
Police	\$ 23,684,969	\$ 25,745,977	92.0%	\$ 3,774,967	\$	2,061,008	-%
Fire	33,430,859	31,576,303	105.9%	(1,854,556)		4,086,288	-%
PSPRS 2002							
Police	23,377,239	22,375,146	104.5%	(1,002,093)		4,415,016	-%
Fire	33,288,928	27,957,056	119.1%	(5,331,872)		3,944,841	-%

#### **VOLUNTEER FIREMEN'S RELIEF AND PENSION FUND**

The Volunteer Firemen's Relief and Pension Fund ("Fund") is a single-employer defined benefit pension trust fund administered by the City. A fireman having served as a member of the City's Fire Department prior to 1978, and who is not a paid member of a fire department or a member of the Public Safety Retirement System, is eligible to receive benefits.

The fund does not issue a stand-alone report or is included in any other report than the City's.

A fireman who has served for 25 years or more, or who has reached sixty years of age, and served twenty years or more, shall be paid a monthly pension not to exceed \$250 per month based on the benefits available to members of the fire department as determined by the board of trustees. Such pension may be increased or decreased in amount, or discontinued at the discretion of the Fund's board of trustees. The Fund's funding provisions and all other requirements are established by state statute.

At June 30, 2005, the number of firemen covered by the Fund was classified as follows:

Retirees and beneficiaries currently receiving benefits			
Active employees:	Non-vested	3	
	Total covered firemen	6	

#### **Funding Status and Progress:**

Per state statute there is no requirement that an actuarial valuation be performed to determine that the Volunteer Firemen's Relief and Pension Fund is fully funded. If the funds provided in the Fund are insufficient to pay fully the pensions authorized pursuant to the statute, the fund shall be prorated among those entitled thereto.

#### **Contributions:**

State statute requires a 5% contribution of annual compensation each from the City and the employee. Because no compensation was paid by the City to volunteer firemen, no contribution was made during the current fiscal year. No member or City contributions have been made to this fund since fiscal year ended June 30, 1979.

#### Trend Information:

Trend information for ten years is presented below:

			Expenses			
Fiscal Year June 30	Net Assets Available (not cash) for Benefits	Employee Contributions	Employer Contributions	Investment Income	Other Income	Benefit Payments
1996	211,198	-	-	11,390	177	9,601
1997	213,721	-	-	11,922	201	9,600
1998	216,843	-	-	12,332	390	9,600
1999	218,401	-	-	11,068	89	9,600
2000	221,678	_	-	12,877	_	9,600
2001	226,593	-	-	13,620	96	8,800
2002	226,632	_	-	7,125	114	7,200
2003	221,730	-	_	2,176	122	7,200
2004	219,214	_	_	4,367	317	7,200
2005	217,606	-	_	5,296	296	7,200

#### D. Landfill closure and postclosure care cost

State and federal laws and regulations require the City to place a final cover on its Cinderlake landfill site when it stops accepting waste and to perform certain maintenance and monitoring functions at the site for thirty years after closure. In addition to operating expenses related to current activities of the landfill, an expense provision and related liability are being recognized based on the future closure and postclosure care costs that will be incurred near or after the date the landfill no longer accepts waste. The City reports a portion of these closures and postclosure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The estimated liability for landfill closure and postclosure care costs has a balance of \$7,608,375 as of June 30, 2005, which is based on 54 percent usage of the landfill. The remaining \$6,461,866 will be accrued over the remaining life of the landfill, which is currently estimated to be 16 years. The accrual for these closure and postclosure care costs for fiscal year 2005 was \$527,821. Based on current estimates for landfill closure and postclosure care costs, the City is setting aside legally restricted funds to insure sufficient funds will be available to meet these requirements. The City makes annual contributions to finance closure and postclosure care costs; at June 30, 2005 the balance of the investments held for those purposes is \$5,504,181. These investments are reported as restricted cash and investments in the City's Environmental Service Fund, and are held by the State of Arizona Local Government Investment Pool.

The estimated total current cost of the landfill closure and postclosure care, \$14,070,241, is based on the amount that would be paid if all equipment, facilities, and services required to care, monitor and maintain the landfill were acquired as of June 30, 2005. However, the actual cost of closure and postclosure care may be higher or lower due to other factors such as; inflation, changes in technology, or changes in landfill laws and regulations.

According to state and federal laws and regulations, the City must comply with the local government financial test requirements that assure the City can meet the cost of landfill closure, post-closure and corrective action when needed. The City, which has pledged its full faith and credit to meet state financial responsibility requirements, is in compliance with these requirements.

In March of 1999, the City purchased 343.9 acres of land from the Forest Service. This land is adjacent to the existing landfill and will be used to open additional cells as needed. As these cells are utilized, additional liabilities for closure and postclosure care requirements will be accrued. The City applied existing policy to the Environmental Services Fund increasing its' expenditures as City residential and commercial collection programs are now charged for landfill fees.

## NON-MAJOR FUNDS OTHER GOVERNMENTAL FUNDS

#### **Special Revenue Funds**

Special Revenue Funds are used to account for revenues derived from specific taxes or other earmarked revenue sources. They are usually required by statute, charter provision or ordinance to finance particular functions or activities.

#### Library Fund

The City Library is financed through City sales tax allocations, State and County grants and individual contributions. Funds provided must be used for library activities such as cultural and educational programs and technical services.

#### **Real Estate Proceeds Fund**

This fund was established by the City Council by resolution in fiscal year 1985-86 to account for the proceeds received from the sale of excess real estate.

#### **Community Redevelopment**

This fund was established in fiscal year 1997 to account for the funding received for the Community Development Block Grant program and affordable housing activities.

#### **Metropolitan Planning Organization**

This fund was established in fiscal year 1997 to account for funding derived from the City's status as a Metropolitan Planning Organization.

#### **Debt Service Funds**

Debt service funds are used to account for the accumulation of resources for, and the payment of, general long-term debt principal, interest and related costs.

#### **General Obligation Bond**

This fund accounts for the accumulation of resources for and the payments of principal, interest and costs of General Obligation Bonds.

#### **Special Assessment Bond Fund**

This fund accounts for the accumulation of resources for and the payment of principal, interest and related costs for all improvement district bonds issued by the City.

#### Secondary Property Tax Revenue Fund

This fund is used to account for secondary property tax revenues. Monies received by this fund are legally restricted to payment of general obligation debt.

#### Capital Projects Fund

Capital project funds are used to report major capital acquisition and construction separately from the ongoing operating activities.

#### **Capital Project Bond Construction**

This fund accounts for the activity related to the General Bonding Obligations and associated capital construction for capital projects as approved by voters in May 2004.

#### Permanent Fund

Permanent funds are used to account for resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the reporting government's programs.

#### Perpetual Care

This fund accounts for the perpetual care of the City's cemetery.

#### CITY OF FLAGSTAFF, ARIZONA Combining Balance Sheet Non-Major Governmental Funds June 30, 2005

	Special Revenue Funds						
	Library Fund	Real Estate Proceeds Library Fund Fund		Metropolitan Planning Organization Fund			
ASSETS							
Cash and cash equivalents	\$ 1,659,213	\$ 2,461,165	\$ 2,070,416	\$ 1,731			
Cash with fiscal agents	-	_	-	_			
Accounts receivable, net	158,314	863	28	_			
Interest receivable	8,738	8,896	10,222	_			
Intergovernmental receivables	-	-	167,996	564,305			
Special assessments receivable	_	-	-	_			
Restricted cash and cash equivalents							
Total assets	\$ 1,826,265	\$ 2,470,924	\$ 2,248,662	\$ 566,036			
LIABILITIES AND FUND BALANCE							
Liabilities:							
Accounts payable	\$ 58,154	\$ -	\$ 83,705	\$ 32,206			
Accrued payroll and compensated absences	76,167	_	-	3,830			
Current bonds payable	-	_	-	_			
Interest payable	-	_	-	-			
Interfund payable	_	_	-	530,000			
Deferred revenue	_	_	-	-			
Liabilities payable from restricted assets	1,058,177						
Total liabilities	1,192,498	_	83,705	566,036			
Fund balances:							
Reserved for:							
Debt service	-	_	-	-			
Capital projects	-	_	-	_			
Perpetual care	-	_	-	_			
Unreserved, undesignated, reported in:							
Special revenue funds	633,767	2,470,924	2,164,957	_			
Permanent fund							
Total fund balances	633,767	2,470,924	2,164,957				
Total liabilities and fund balances	\$ 1,826,265	\$ 2,470,924	\$ 2,248,662	\$ 566,036			

	anent Fund	Perm	tal Projects	Capi	Debt Service Funds				
Total Other Governmental Funds	oetual Care	Perp	Capital Projects Bond Construction		Secondary Property Tax Revenue Fund	Special ssessment ond Fund	As	General Obligation Bond Fund	
8,696,471	\$ 27,557	\$	3,346	\$	\$ 1,959,584	477,768	\$	35,691	\$
1,635,844	_	·	_		_	8,698		1,627,146	·
159,975	770		_		_	, -		-	
37,940	206		_		5,995	3,883		_	
732,301	_		_		_	_		_	
33,950	_		_		_	33,950		_	
17,765	17,765		_		_	_		_	
11,314,246	\$ 46,298	\$	3,346	\$	\$ 1,965,579	524,299	\$	1,662,837	\$
79,997 1,510,000 126,119 1,500,000 33,950 1,058,177 4,486,722	\$ - - - - - -	\$	3,351 - - - 970,000 - - 973,351	\$	\$ - - - - - -	1,063 - - 8,973 - 33,950 - 43,986	\$	- 1,510,000 117,146 - - - 1,627,146	\$
2,481,583 (970,005) 44,872 5,269,648	- - 44,872 -		- (970,005) - -		1,965,579 - - -	480,313 - - -		35,691 - - -	
1,426	1,426		-		_	_		_	
6,827,524	46,298		(970,005)		1,965,579	480,313		35,691	
11,314,246	\$ 46,298	\$	3,346	\$	\$ 1,965,579	524,299	\$	1,662,837	\$

## Combining Statement of Revenues, Expenditures, and Changes in Fund Balances Non-Major Governmental Funds Year Ended June 30, 2005

	Special Revenue Funds						
	Library Fund	Real Estate Proceeds Fund	Community Redevelopment Fund	Metropolitan Planning Organization Fund			
REVENUES:							
Taxes	\$ -	\$ -	\$ -	\$ -			
Intergovernmental	2,036,500	_	664,208	-			
Grants and entitlements	44,792	_	-	347,238			
Charges for services	-	-	275,212	-			
Special assessments	_	_	-	-			
Investment earnings	39,571	157,541	44,552	-			
Contributions	-	-	-	-			
Miscellaneous	36,496						
Total revenues	2,157,359	157,541	983,972	347,238			
EXPENDITURES:							
Current:							
Economic and physical development	_	4,244	1,019,648	362,238			
Culture and recreation	3,261,263	_	-	-			
Debt service:							
Principal retirement	_	_	-	-			
Interest and other charges	_	_	-	-			
Capital outlay	262,284	258,481					
Total expenditures	3,523,547	262,725	1,019,648	362,238			
Excess (deficiency) of revenues over							
expenditures	(1,366,188)	(105,184)	(35,676)	(15,000)			
OTHER FINANCING SOURCES (USES):							
Sale of capital assets	_	1,669,521	402,054	_			
Transfers in	1,174,937	_	375,400	15,000			
Transfers out	_	_	_	_			
Total other financing sources (uses)	1,174,937	1,669,521	777,454	15,000			
Net change in fund balances	(191,251)	1,564,337	741,778				
Fund balances, beginning of year	825,018	906,587	1,423,179				
Fund balances, end of year	\$ 633,767	\$ 2,470,924	\$ 2,164,957	\$ -			

		Debt Service Funds		Capital Projects Permanent Fund				
Ob	General ligation Bond Fund	Special Assessment Bond Fund	Secondary Property Tax Revenue Fund	Capital Project Bond Construction	Perpetual Care	Total Other Governmental Funds		
\$		\$ -	\$ 4,856,360	\$ -	\$ -	\$ 4,856,360		
Þ	_	<b>-</b>	\$ 4,630,300 _	<b>.</b>	<b>.</b>	2,700,708		
	_	_	_	_	_	392,030		
	_	_	_	_	_	275,212		
	_	218,500	_	_	_	218,500		
	_	28,034	25,230	_	836	295,764		
	_	20,031		_	17,765	17,765		
	_	797	_	_	23	37,316		
	_	247,331	4,881,590		18,624	8,793,655		
	_	-	-	-	_	1,386,130		
	-	-	-	-	-	3,261,263		
	1,510,000	270,000	-	-	_	1,780,000		
	252,246	28,999	_	-	-	281,245		
	_			970,005		1,490,770		
	1,762,246	298,999		970,005		8,199,408		
	(1,762,246)	(51,668)	4,881,590	(970,005)	18,624	594,247		
	_	_	_	_	_	2,071,575		
	1,766,908	_	_	_	-	3,332,245		
	19,299	_	(4,022,820)	-	_	(4,003,521)		
	1,786,207		(4,022,820)			1,400,299		
	23,961	(51,668)	858,770	(970,005)	18,624	1,994,546		
	11,730	531,981	1,106,809		27,674	4,832,978		
\$	35,691	\$ 480,313	\$ 1,965,579	\$ (970,005)	\$ 46,298	\$ 6,827,524		



### Other Supplementary Information

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# City of Flagstaff, Arizona Capital Assets Used in the Operation of Governmental Funds Schedule By Function and Activity June 30, 2005

 Land		Buildings		provements
\$ 3,283,582	\$	13,052,202	\$	16,141
265,259		12,075,075		61,303
-		5,924,036		192,887
1,292,918		2,790,900		12,983
3,476,991		2,631,168		11,375,452
718,475		102,310		1,909,633
 9,037,225		36,575,691		13,568,399
-		(10,775,144)		(6,847,511)
\$ 9,037,225	\$	25,800,547	\$	6,720,888
\$	\$ 3,283,582 265,259 - 1,292,918 3,476,991 718,475 9,037,225	\$ 3,283,582 \$ 265,259 - 1,292,918 3,476,991 718,475 9,037,225	\$ 3,283,582 \$ 13,052,202 265,259 12,075,075 - 5,924,036 1,292,918 2,790,900 3,476,991 2,631,168 718,475 102,310 9,037,225 36,575,691 - (10,775,144)	\$ 3,283,582 \$ 13,052,202 \$ 265,259 12,075,075

Machinery and			C	Construction	
 Equipment	Ir	frastructure		n Progress	 Total
\$ 3,460,447	\$	-	\$	2,918	\$ 19,815,290
7,314,825		-		865,951	20,582,413
1,004,337		-		-	7,121,260
879,297		-		-	4,976,098
2,583,972		1,854,273		626,755	22,548,611
6,615,271		22,409,458		29,924,608	 61,679,755
 21,858,149		24,263,731		31,420,232	136,723,427
(13,639,475)		(1,020,230)		-	(32,282,360)
\$ 8,218,674	\$	23,243,501	\$	31,420,232	104,441,067

## City of Flagstaff, Arizona Capital Assets Used in the Operation of Governmental Funds Schedule of Changes By Function and Activity June 30, 2005

Program	 Balance July 1, 2004	 Additions	R	Retirements	 Transfers In (out)	Ju	Balance ine 30, 2005
General government	\$ 25,639,202	\$ 1,257,358	\$	(1,555,636)	\$ (5,525,634)	\$	19,815,290
Public safety	19,092,402	1,665,219		(175,208)	-		20,582,413
Public works	7,024,812	108,114		(11,666)	-		7,121,260
Economic and physical development	4,901,238	80,200		(5,340)	-		4,976,098
Culture and recreation	20,154,543	2,707,931		(313,863)	-		22,548,611
Highway and streets	45,936,693	16,286,526		(330,604)	(212,860)		61,679,755
Total	122,748,890	22,105,348		(2,392,317)	(5,738,494)		136,723,427

#### Library Fund

#### Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Year Ended June 30, 2005

	Bud	lget		Variance with		
	Original	Final	Actual Amounts Budgetary Basis	Variance with Final Budget Positive (Negative)		
REVENUES:						
Intergovernmental	\$ 2,629,762	\$ 2,629,762	\$ 2,036,500	\$ (593,262)		
Grants and entitlements	82,300	82,300	44,792	(37,508)		
Investment earnings	21,000	21,000	39,571	18,571		
Miscellaneous	29,000	29,000	36,496	7,496		
Total revenues	2,762,062	2,762,062	2,157,359	(604,703)		
EXPENDITURES:						
Current:						
Culture and recreation	3,684,764	3,684,764	3,259,607	425,157		
Capital outlay	348,394	348,394	261,673	86,721		
Contingency	100,000	100,000		100,000		
Total expenditures	4,133,158	4,133,158	3,521,280	611,878		
Excess (deticiency) of revenues over expenditures	(1,371,096)	(1,371,096)	(1,363,921)	7,175		
OTHER FINANCING SOURCES (USES):						
Transfers in	1,174,937	1,174,937	1,174,937	-		
Transfers out	(250,000)	(250,000)		250,000		
Total other financing sources (uses)	924,937	924,937	1,174,937	250,000		
Net change in fund balances	(446,159)	(446,159)	(188,984)	257,175		
Budgetary fund balances, beginning of year	571,968	571,968	571,968			
Budgetary fund balances, end of year	\$ 125,809	\$ 125,809	\$ 382,984	\$ 257,175		
Adjustment from budetary basis to GAAP bas The City budgets for certain other expendito than on the modified accrual basis Adjusted net change in fund balance – GAAP	ures on the cash basis,		\$ (188,984) (2,267) \$ (191,251)			

#### **Real Estate Proceeds Fund**

## Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Year Ended June 30, 2005

	Bu	dget		Variance with	
	Original Final		Actual Amounts Budgetary Basis	Variance with Final Budget Positive (Negative)	
REVENUES:					
Investment earnings	\$ 26,350	\$ 26,350	\$ 157,541	\$ 131,191	
Total revenues	26,350	26,350	157,541	131,191	
EXPENDITURES:					
Capital outlay	675,900	675,900	262,725	413,175	
Total expenditures	675,900	675,900	262,725	413,175	
Excess (deficiency) of revenues over expenditures	(649,550)	(649,550)	(105,184)	544,366	
OTHER FINANCING SOURCES (USES):					
Sale of capital assets			1,669,521	1,669,521	
Total other financing sources (uses)			1,669,521	1,669,521	
Net change in fund balances	(649,550)	(649,550)	1,564,337	2,213,887	
Budgetary fund balances, beginning of year	905,994	905,994	905,994		
Budgetary fund balances, end of year	\$ 256,444	\$ 256,444	\$ 2,470,331	\$ 2,213,887	

#### **Community Redevelopment Fund**

#### Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Year Ended June 30, 2005

	Buc	dget			
	Original	Final	Actual Amounts Budgetary Basis	Variance with Final Budget Positive (Negative)	
REVENUES:					
Intergovernmental	\$ 2,192,837	\$ 2,192,837	\$ 664,208	\$ (1,528,629)	
Charges for services	-	_	275,212	275,212	
Investment earnings			44,552	44,552	
Total revenues	2,192,837	2,192,837	983,972	(1,208,865)	
EXPENDITURES:					
Current:					
Economic and physical development	4,317,814	4,317,814	1,019,648	3,298,166	
Total expenditures	4,317,814	4,317,814	1,019,648	3,298,166	
Excess (deficiency) of revenues over					
expenditures	(2,124,977)	(2,124,977)	(35,676)	2,089,301	
OTHER FINANCING SOURCES (USES):					
Sale of capital assets	402,054	402,054	402,054	_	
Transfers in	375,400	375,400	375,400	_	
Total other financing sources (uses)	777,454	777,454	777,454	_	
Net change in fund balances	(1,347,523)	(1,347,523)	741,778	2,089,301	
Budgetary fund balances, beginning of year	1,388,527	1,388,527	1,388,527		
Budgetary fund balances, end of year	\$ 41,004	\$ 41,004	\$ 2,130,305	\$ 2,089,301	

#### Metropolitan Planning Organization Fund Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Year Ended June 30, 2005

	Budget						Variance with	
		Original	Final			Actual Amounts Budgetary Basis		riance with nal Budget Positive Negative)
REVENUES:								
Grants and entitlements	\$	711,700	\$	711,700	\$	347,238	\$	(364,462)
Total revenues		711,700		711,700		347,238		(364,462)
EXPENDITURES:								
Current:								
Economic and physical development		526,700		526,700		362,403		164,297
Contingency		200,000		200,000				200,000
Total expenditures		726,700		726,700		362,403		364,297
Excess (deficiency) of revenues over expenditures		(15,000)		(15,000)		(15,165)		(165)
OTHER FINANCING SOURCES (USES):								
Transfers in		15,000		15,000		15,000		
Total other financing sources (uses)		15,000		15,000		15,000		_
Net change in fund balances						(165)		(165)
Budgetary fund balances, beginning of year								
Budgetary fund balances, end of year	\$	_	\$	_	\$	(165)	\$	(165)
Adjustment from budetary basis to GAAP bas The City budgets for certain other expenditu than on the modified accrual basis		-			\$	(165) 165		
Adjusted net change in fund balance – GAAP	basis				\$	-		

#### **General Obiligation Bond Fund**

#### Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Year Ended June 30, 2005

	Bud	lget		Variance with Final Budget Positive (Negative)	
	<u>Original</u>	Final	Actual Amounts Budgetary Basis		
REVENUES:					
Investment earnings	\$ 300	\$ 300	\$ -	\$ (300)	
Total revenues	300	300		(300)	
EXPENDITURES:					
Current:					
Debt service:					
Principal retirement	1,510,000	1,510,000	1,510,000	-	
Interest and other charges	257,046	257,046	252,246	4,800	
Total expenditures	1,767,046	1,767,046	1,762,246	4,800	
Excess (deticiency) of revenues over expenditures	(1,766,746)	(1,766,746)	(1,762,246)	4,500	
OTHER FINANCING SOURCES (USES):					
Transfers in	1,767,046	1,767,046	1,766,908	(138)	
Transfers out			19,299	19,299	
Total other financing sources (uses)	1,767,046	1,767,046	1,786,207	19,161	
Net change in fund balances	300	300	23,961	23,661	
Budgetary fund balances, beginning of year	11,823	11,823	11,823		
Budgetary fund balances, end of year	\$ 12,123	\$ 12,123	\$ 35,784	\$ 23,661	

#### **Special Assessment Bond Fund**

## Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Year Ended June 30, 2005

	Budget							
	Original		Final		Actual Amounts Budgetary Basis		Variance with Final Budget Positive (Negative)	
REVENUES:								
Special assessments	\$	212,885	\$	212,885	\$	218,500	\$	5,615
Investment earnings		22,543		22,543		28,034		5,491
Miscellaneous		-				797		797
Total revenues		235,428		235,428	247,331		11,903	
EXPENDITURES:								
Current:								
Debt service:								
Principal retirement		270,400		270,400		270,000		400
Interest and other charges		28,998		28,998		28,999		(1)
Total expenditures		299,398		299,398		298,999		399
Excess (deticiency) of revenues over expenditures		(63,970)		(63,970)		(51,668)		12,302
Budgetary fund balances, beginning of year		434,396		434,396		434,396		
Budgetary fund balances, end of year	\$	370,426	\$	370,426	\$	382,728	\$	12,302

#### **Secondary Property Tax Revenue Fund**

## Schedule of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Year Ended June 30, 2005

	Bud	lget		
	Original	Final	Actual Amounts Budgetary Basis	Variance with Final Budget Positive (Negative)
REVENUES:				
Taxes	\$ 4,686,697	\$ 4,686,697	\$ 4,856,360	\$ 169,663
Investment earnings	20,500	20,500	25,230	4,730
Total revenues	4,707,197	4,707,197	4,881,590	174,393
OTHER FINANCING SOURCES (USES): Transfers out Total other financing sources (uses)	(4,022,820) (4,022,820)	(4,022,820) (4,022,820)	(4,022,820) (4,022,820)	<u>-</u>
Net change in fund balances	684,377	684,377	858,770	174,393
Budgetary fund balances, beginning of year	1,023,685	1,023,685	1,023,685	
Budgetary fund balances, end of year	\$ 1,708,062	\$ 1,708,062	\$ 1,882,455	\$ 174,393

#### **Capital Projects Fund**

## Statement of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual Year Ended June 30, 2005

	Bu	dget		Variance with	
	Original	Final	Actual Amounts Budgetary Basis	Final Budget Positive (Negative)	
EXPENDITURES:					
Current:					
Capital outlay	\$ 3,797,539	\$ 3,797,539	\$ 970,005	\$ 2,827,534	
Total expenditures	3,797,539	3,797,539	970,005	2,827,534	
Excess (deticiency) of revenues over expenditures	(3,797,539)	(3,797,539)	(970,005)	2,827,534	
OTHER FINANCING SOURCES (USES):					
Bonds issued	3,797,539	3,797,539		(3,797,539)	
Total other financing sources (uses)	3,797,539	3,797,539		(3,797,539)	
Net change in fund balances		<u>-</u> _	(970,005)	(970,005)	
Budgetary fund balances, beginning of year					
Budgetary fund balances, end of year	\$ -	\$ -	\$ (970,005)	\$ (970,005)	

### **Statistical Section**

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City of Flagstaff, Arizona Government-Wide Expenses by Function Last Ten Fiscal Years

Table I

Fiscal Year	General Government	Public Safety	Public Works	Economic and Physical Development	Culture and Recreation	Highways and Streets	Interest on Long Tem Debt	Water and Wastewater	Environmental Services	Airport	Storwmater	Total
2003	\$ 4,840,896	\$ 18,270,468	\$ 1,169,302	\$ 7,272,115	\$ 8,467,575	\$ 6,184,553	\$ 1,380,182	\$ 16,142,040	\$ 7,556,614	\$ 3,411,603	\$ -	\$ 74,695,348
2004	5,891,617	18,792,832	1,178,137	6,473,290	8,693,714	8,886,947	1,923,325	17,250,441	7,319,602	3,370,447	460,936	80,241,288
2005	5,441,945	21,018,114	1,320,459	6,807,311	9,426,600	10,011,231	2,042,555	17,297,017	8,548,715	3,749,669	479,700	86,143,316

The City implemented GASB 34 for the fiscal year ended June 30, 2003. Prior statements have not been restated to comply with the new requirements. These amounts are presented on the accrual basis of accounting.

Table II

City of Flagstaff, Arizona
Government-Wide Revenues
Last Ten Fiscal Years

	Program Revenues					General Revenues									_		
Fiscal Year	Operating Charges for Grants and Service Contributions		Capital Grants and Contributions			Property Tax		Sales Tax		State Shared Tax		Investment Earnings		Miscellaneous		Total	
2003	\$ 32,550,332	\$	3,810,679	\$	19,106,918	\$	8,010,293	\$	23,805,566	\$	12,073,108	\$	489,844	\$	975,983	\$	100,822,723
2004	31,796,700		2,965,572		22,240,321		7,931,626		25,682,974		12,122,563		810,739		2,509,690		106,060,185
2005	33,791,988		4,721,905		23,345,176		8,462,302		27,054,164		12,837,838		2,639,834		1,191,862		114,045,069

The City implemented GASB 34 for the fiscal year ended June 30, 2003. Prior statements have not been restated to comply with the new requirements. These amounts are presented on the accrual basis of accounting.

Table III City of Flagstaff, Arizona General Government Expenditures by Function Last Ten Fiscal Years

Fiscal Year	 General overnment	 Public Safety	Public Works Development		Economic and Physical Development		Culture and Recreation		Highway and Streets		Debt Service		_	Capital		Total	
2003	\$ 4,453,180	\$ 17,202,980	\$	948,944	\$	7,060,275	\$	7,599,703	\$	5,676,050	\$	5,059,182	\$	18,304,161	\$	66,304,475	
2004	5,335,890	18,015,837		966,546		6,289,966		7,724,481		8,003,110		7,042,026		19,348,708		72,726,564	
2005	6,158,308	19,140,415		1,005,745		6,424,057		8,341,105		8,951,097		7,028,734		17,053,841		74,103,302	

Includes all governmenal fund types.
The City implemented GASB 34 for the fiscal year ended June 30, 2003.
Prior statements have not been restated to comply with the new requirements.
These amounts are presented on the modified accrual basis of accounting.

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Table IV

City of Flagstaff, Arizona
General Government Revenues by Source
Last Ten Fiscal Years

Fiscal Year	Licenses Taxes and Permits		Intergovernmental Charges for Revenues Services			 Fines and Forfeits	Other Revenues		_	Total		
1996	\$	18,112,121	\$ 1,322,309	\$	16,095,776	\$	872,608	\$ 808,543	\$	1,581,552	\$	38,792,909
1997		18,776,929	1,279,410		17,704,496		871,284	782,451		2,333,295		41,747,865
1998		19,576,193	1,246,090		19,079,704		920,566	783,854		2,497,159		44,103,566
1999		20,582,542	1,335,184		22,621,143		837,373	838,306		2,468,401		48,682,949
2000		22,197,133	1,324,340		26,778,117		1,030,249	837,695		5,243,779		57,411,313
2001		28,340,957	1,318,450		26,203,650		1,025,625	993,585		3,570,180		61,452,447
2002		30,986,091	2,014,357		24,008,885		1,676,615	991,131		3,520,493		63,197,572
2003		31,523,875	2,378,728		24,820,870		1,729,275	1,303,069		2,595,804		64,351,621
2004		33,736,154	2,111,033		23,097,385		1,459,837	1,144,562		2,320,658		63,869,629
2005		35,529,373	2,063,718		27,109,796		1,834,067	1,250,494		3,328,001		71,115,449

Includes all governmental fund types.

Table V

City of Flagstaff
Tax Revenues by Source
Last Ten Fiscal Years

Fiscal Year	General Property Tax	Secondary Property Tax	Franchise and Other Taxes	City Sales Tax	Bed, Board and Booze Tax	Transportation Tax	Total
1996	\$ 2,137,125	\$ 3,344,441	\$ 1,260,317	\$ 8,240,709	\$ 3,129,529	\$ -	\$ 18,112,121
1997	2,243,818	3,402,803	1,358,283	8,491,913	3,280,112	_	18,776,929
1998	2,405,865	3,355,628	1,512,456	8,966,287	3,335,957	_	19,576,193
1999	2,577,557	3,537,987	1,560,789	9,369,406	3,536,803	-	20,582,542
2000	2,759,130	3,777,091	1,505,710	10,510,380	3,644,822	_	22,197,133
2001	2,853,091	3,896,103	1,690,043	10,810,658	3,747,822	5,343,240	28,340,957
2002	3,070,491	4,197,777	1,790,846	11,782,781	3,817,028	6,327,168	30,986,091
2003	3,427,509	4,415,081	1,783,098	11,468,608	3,826,975	6,602,604	31,523,875
2004	3,424,657	4,628,523	2,262,292	12,054,718	4,063,049	7,302,915	33,736,154
2005	3,618,849	4,856,360	1,943,498	13,148,095	4,331,014	7,631,557	35,529,373

Table VI

City of Flagstaff, Arizona

Property Tax Levies and Collections
Last Ten Fiscal Years

Fiscal Year	Total Tax Levy	Current Tax Collections	Percent of Levy Collected	elinquent Tax ollections	(	Total Tax Collections	Total Collections as a Percent of Current Levy	D	utstanding elinquent ollections	Outstanding Delinquent Taxes as a Percent of Current Levy
1996	\$ 5,424,449	\$ 5,400,777	99.6%	\$ 80,789	\$	5,481,566	101.1%	\$	265,339	4.9%
1997	5,638,222	5,566,676	98.7%	79,945		5,646,621	100.1%		248,572	4.4%
1998	5,754,253	5,651,170	98.2%	110,323		5,761,493	100.1%		217,244	3.8%
1999	6,138,071	6,036,950	98.4%	78,594		6,115,544	99.6%		216,717	3.5%
2000	6,526,010	6,443,879	98.7%	92,342		6,536,221	100.2%		211,305	3.2%
2001	6,936,955	6,658,250	96.0%	90,944		6,749,194	97.3%		218,230	3.1%
2002	7,271,109	7,194,162	98.9%	74,106		7,268,268	100.0%		257,060	3.5%
2003	7,613,349	7,625,852	100.2%	92,457		7,718,309	101.0%		292,203	3.8%
2004	7,897,298	7,791,735	98.7%	261,445		8,053,180	102.0%		170,430	2.2%
2005	8,494,694	8,330,157	98.1%	145,051		8,475,208	100.0%		157,523	1.9%

Table VII

City of Flagstaff, Arizona
Primary Assessed Value and Estimated Actual Value of Taxable Property
Last Ten Fiscal Years

	Real I	Property	Personal	Property	Т	Ratio of Total Assessed Value	
Fiscal Year	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value	Assessed Value	Estimated Actual Value	to Total Estimated Actual Value
1996	\$ 285,152,896	\$ 2,097,918,383	\$ 20,719,183	\$ 82,906,354	\$ 305,872,079	\$ 2,180,824,737	1-7.1
1997	317,127,846	2,352,739,798	12,461,600	103,490,735	329,589,446	2,456,230,533	1- 7.5
1998	329,932,001	2,458,882,909	22,781,372	97,754,981	352,713,373	2,556,637,890	1- 7.2
1999	353,421,490	2,642,062,329	22,180,026	98,903,475	375,601,516	2,740,965,804	1 - 7.3
2000	379,547,012	2,802,287,566	30,717,569	137,001,286	410,264,581	2,939,288,852	1- 7.2
2001	400,324,857	2,834,495,586	52,116,286	234,449,089	452,441,143	3,068,944,675	1-6.8
2002	427,130,788	3,023,897,189	53,042,977	238,857,013	480,173,765	3,262,754,202	1-6.8
2003	444,529,682	3,188,608,091	54,874,705	249,515,175	499,404,387	3,438,123,266	1 - 6.9
2004	483,209,070	3,496,252,851	50,207,599	225,502,713	533,416,669	3,721,755,564	1 - 7.0
2005	533,298,275	3,903,517,662	49,674,987	223,662,761	582,973,262	4,127,180,423	1-7.1

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Table VIII

City of Flagstaff, Arizona
Property Tax Rates
Direct and Overlapping Governments
Last Ten Fiscal Years

Fiscal Year	City	School District	Community College	County	State	Total
1996	1.7983	6.7903	0.3728	1.1472	0.4700	10.5786
1997	1.8283	6.5237	0.3784	1.1386	-	9.8690
1998	1.7127	6.6634	0.3869	1.1168	-	9.8798
1999	1.7127	6.5477	0.3952	1.1094	-	9.7650
2000	1.7127	6.5585	0.5947	1.1444	-	10.0103
2001	1.7127	6.6885	0.5724	1.1336	-	10.1072
2002	1.7127	6.6741	0.5717	1.0951	-	10.0536
2003	1.7127	6.7590	0.5809	1.1941	-	10.2467
2004	1.7127	6.3679	0.5775	1.2369	-	9.8950
2005	1.7127	5.7236	0.5660	1.2212	-	9.2235

Note: Tax rates are per \$100 assessed valuation.

Table IX

City of Flagstaff, Arizona

Principal Taxpayers

Tax Year 2005

Taxpayer	Type of Business	 Net Assessed Valuation	As a Percentage of the City Total Secondary Assessed Valuation
Arizona Public Service Company	Utility	\$ 11,202,424	2.01%
W L Gore & Associates Inc.	Manufacturer	10,109,600	1.82%
Qwest Corporation	Utility	9,580,227	1.72%
Nestle Purina Petcare Company	Manufacturer	4,171,498	0.75%
Walgreen Arizona Drug Co.	Distribution/Retail	3,867,713	0.69%
Little America Refining Co.	Hotel/Tourism	3,830,418	0.69%
Cone Company George & Thomas DBA	Manufacturing	3,317,484	0.60%
Flagstaff Mall Associated Ltd. Partnership	Shopping Center	3,250,000	0.58%
UniSource Energy Corporation	Utility	2,538,753	0.46%
Woodlands Plaza Hotel LTD Partnership	Hotel/Tourism	 2,403,225	0.43%
Total Principal Taxpayers		54,271,342	9.75%
Other Taxpayers		 502,409,245	90.25%
Total Secondary Assessed Valuation		\$ 556,680,587	100.00%

Source: Arizona Department of Revenue, Central Information Services

Table X City of Flagstaff, Arizona Special Assessment Collections Last Ten Fiscal Years

Fiscal Year	Current Assessments Due		Current sessments illected (1)	Ratio of Collections Amounts Du	Out Cui De	Total estanding crent and linquent esments (2)
1996	\$ 53,958	\$	53,958	100.00%	\$	3,408
1997	127,535		132,847	104.17%		1,058
1998	136,791		170,026	124.30%		-
1999	137,661		157,640	114.51%		-
2000	145,142		175,863	121.17%		529
2001	186,494		269,794	144.67%		5,379
2002	207,154		350,894	169.39%		5,923
2003	206,129		360,158	174.72%		-
2004	203,214		291,684	143.54%		414
2005	212,885		218,500	102.64%		215

<sup>(1)</sup> Includes prepayments.(2) Includes principal and interest.

Table XI

#### City of Flagstaff, Arizona Computation of Legal Debt Margin June 30, 2005

Secondary Assessed Value (1)		\$ 556,680,587
Special Improvement Legal Debt M	<u>Margin</u>	
Debt Limit 20 Percent of Assessed Value – Special Improvements		\$ 111,336,117
Amount of Debt Applicable to Debt Limit Total Bonded Debt Less: Current Portion Other Deductions Allowed by Law: Water Revenue Bonds Special Assessment Bonds Total Amount of Debt Applicable to Debt Limit Legal Debt Margin Available for Water, Sewer, Light, Parks and Open Space Projects	\$ 30,919,504 2,570,000 6,290,440 415,000	21,644,064 \$ 89,692,053
General Legal Debt Margin		
Debt Limit 6 Percent of Assessed Value – General		\$ 33,400,835
Amount of Debt Applicable to Debt Limit Total Bonded Debt Less: Current Portion Other Deductions Allowed by Law: Other Debt Highway User Revenue Bonds Total Amount of Debt Applicable to Debt Limit Legal Debt Margin – Available for All Other Projects	\$ 44,120,000 1,345,000 28,170,000 13,380,000	1,225,000 \$ 32,175,835

<sup>(1)</sup> Abstract published by the Arizona State Department of Revenue.

Table XII

City of Flagstaff, Arizona
Percent of Net General Bonded Debt to Secondary Assessed Value
and Net General Bonded Debt Per Capita
Last Ten Fiscal Years

Fiscal Year	Population (1)	Secondary Assessed Value (2)	Gross Bonded Debt	Less Current Portion	Net Bonded Debt	Percent of Net Bonded Debt to Assessed Value	Net Bonded Debt Per Capita
1996	53,966	294,100,721	39,830,151	3,595,000	36,235,151	12%	671.44
1997	55,885	310,066,911	53,809,898	4,371,000	49,438,898	16%	884.65
1998	58,145	340,743,258	49,470,273	4,170,000	45,300,273	13%	779.09
1999	59,945	362,625,557	45,333,746	4,465,000	40,868,746	11%	681.77
2000	52,894 **	385,566,202	40,904,461	4,405,000	36,499,461	9%	690.05
2001	57,700	408,592,733	36,537,570	2,805,000	33,732,570	8%	584.62
2002	59,160	429,030,400	36,873,231	2,888,505	33,984,726	8%	574.45
2003	61,030	464,257,886	34,012,849	3,570,000	30,442,849	7%	498.82
2004	61,270	501,655,440	30,967,902	3,920,000	27,047,902	5%	441.45
2005	61,145	556,680,587	26,784,064	3,915,000	22,869,064	4%	374.01

<sup>(1)</sup> Arizona Department of Economic Security projected population increases except 1995 and 2000, which are official census figures.

<sup>(2)</sup> From County Assessors Office.

<sup>\* 1995</sup> Special Census.

<sup>\*\*</sup> Census estimates exceeded actual 2000 census results. FY2000 adjusted to reflect population per U.S. Census official results

Table XIII

City of Flagstaff, Arizona
Ratio of Annual Debt Service Expenditures for
General Bonded Debt to Total General Governmental Expenditures
Last Ten Fiscal Years

Fiscal Year	Principal		Interest and Other Charges		Total Debt Service		Total General xpenditures	Ratio of Debt Service to General Expenditures (Percent)
1996	\$	3,595,000	\$	2,612,598	\$ 6,207,598	\$	35,742,952	17.37%
1997		4,371,000		2,660,912	7,031,912		38,110,976	18.45%
1998		4,170,000		2,826,759	6,996,759		43,610,081	16.04%
1999		4,465,000		2,516,329	6,981,329		45,156,409	15.46%
2000		4,405,000		2,242,254	6,647,254		54,107,289	12.29%
2001		2,805,000		1,953,098	4,758,098		52,523,698	9.06%
2002		2,979,000		1,443,074	4,422,074		68,918,699	6.42%
2003		3,679,000		1,373,322	5,052,322		66,304,475	7.62%
2004		4,614,000		2,428,026	7,042,026		72,726,564	9.68%
2005		4,880,000		2,148,734	7,028,734		74,103,302	9.49%

#### Table XIV

#### City of Flagstaff, Arizona Computation of Direct and Overlapping Debt June 30, 2005

The general obligation debt of all local governmental units which provide services within the City's boundaries, and which must be borne by properties in the City (commonly called overlapping debt), is summarized below:

Governmental Units	(	Net Debt Dutstanding	Percentage Applicable to the City	 Direct and Overlapping Debt		
City of Flagstaff School District #1	\$ 23,16 31,77		100.0% 65.0%	\$ 23,165,018 20,650,500		
				\$ 43,815,518		

Table XV

City of Flagstaff, Arizona
Schedule of Water and Wastewater Revenue Bond Coverage
Last Ten Fiscal Years

			Net Revenue Available	Del			
Fiscal Year	Gross Revenues	Expenses	for Debt Service	Principal	Interest	Total	Coverage
1996	\$ 16,475,146	\$ 7,136,236	\$ 9,338,910	\$ -	\$ -	\$ -	\$ -
1997	16,515,478	7,973,540	8,541,938	-	-	_	-
1998	16,767,650	7,916,657	8,850,993	-	-	_	-
1999	16,773,884	7,700,535	9,073,349	-	-	_	_
2000	17,606,349	8,311,186	9,295,163	-	-	_	_
2001	18,337,310	9,757,448	8,579,862	-	-	_	_
2002	17,637,708	9,587,743	8,049,965	-	-	_	_
2003	16,769,463	9,865,571	6,903,892	238,431	17,741	256,172	26.95
2004	17,227,848	10,645,073	6,582,775	246,890	231,034	477,924	13.77
2005	16,851,956	10,693,901	6,158,055	255,648	223,153	478,801	12.86

Table XVI

City of Flagstaff, Arizona
Demographic Statistics
Last Ten Fiscal Years

Fiscal Year	Population (1)	School Enrollment (2)	Unemployment Rate (3)
1996	53,966	11,826	6.1%
1997	55,885	12,679	6.5%
1998	58,145	13,249	6.6%
1999	59,945	12,880	6.6%
2000	52,894	12,682	5.2%
2001	57,700	13,969	4.8%
2002	59,160	13,566	5.1%
2003	61,030	12,905	5.8%
2004	61,270	13,176	5.2%
2005	62,371	13,389	5.1%

<sup>(1)</sup> Arizona Department of Economic Security estimated projected population except for the years, 2000, which are official census figures, and 1995, which represent the special census figures.

Note: Annual per capita income, median age, and education level data are not available.

<sup>(2)</sup> Arizona Department of Education and National Center for Education Statistics.

<sup>(3)</sup> Arizona Department of Economic Security. (2005 is a draft estimate provided by AZ DES)

# Table XVII City of Flagstaff, Arizona Property Value, Construction, and Bank Deposits Last Ten Fiscal Years

	Res Constr	identia uction		Commercial Constr				Property Value (3)			/alue (3)			
Fiscal Year	Number of Permits	<u> </u>	Value	Number of Permits	Value	Quarterly Bank Deposits Coconino County (\$000) (2)		Estimated Cash Value		Commercial	Residential	Nontaxable		
1996	564	\$	68,880,721	169	\$ 24,418,924	\$ 462,848	9	2,170,269,429	\$	818,081,181	\$ 1,205,903,371	\$ 146,284,877		
1997	513		58,580,988	198	39,495,278	347,956	*	2,219,561,893		832,894,205	1,238,946,076	147,721,612		
1998	528		45,783,140	182	33,570,116	482,770		2,458,001,305		849,315,340	1,446,181,407	162,504,558		
1999	524		78,015,349	183	35,999,041	458,285		2,644,019,764		867,782,208	1,609,395,170	166,842,386		
2000	586		46,399,420	122	43,592,693	460,217		2,813,033,675		930,939,338	1,698,835,707	183,258,630		
2001	550		50,615,526	127	35,722,301	490,905		2,991,862,619		992,147,419	1,795,884,090	203,831,110		
2002	758		69,026,395	152	43,642,285	615,806		3,134,105,000	1	1,037,581,165	1,886,615,936	209,907,899		
2003	740		67,267,554	170	38,865,819	881,222		3,329,380,591	1	1,072,502,563	1,997,820,625	259,057,403		
2004	709		87,188,212	139	20,152,607	788,255		3,485,996,311	•	1,096,247,804	2,123,907,477	265,841,030		
2005	542		73,977,264	114	28,740,783	827,075		3,814,830,953	1	1,153,090,756	2,376,018,882	285,721,315		

<sup>(1)</sup> City Building Department.

<sup>(2)</sup> Arizona Bankers Association.
This represents deposits in the 2nd quarter of the fiscal year for banks which reported.

<sup>(3)</sup> Abstract published by the Arizona State Department of Revenue.

<sup>\*</sup> Number is exclusive of one large non-participating financial institute in Coconino County.

## Table XVIII

# City of Flagstaff, Arizona Miscellaneous Statistics

	Date of Incorporation		Employees as of June 30, 2005			Parks and Recreation	
	May 26, 1894		, ,		545	Number of Developed Parks	27
	Date Charter Adopted		Merit System Exempt		134	Number of Developed Parks  Number of Un-developed Parks	4
	October 3, 1958		Temporary		214	Park Acreage	702.34
	Date of Latest Charter Amendment		Elected Officials		7	Flagstaff Urban Trail System-Miles	33.83
			Elected Officials		,	Flagstall Orball Hall System-Miles	33.03
	June 29, 1998		Total Payroll-Fiscal Year 2005:	\$	33,653,013	Number of Other Facilities:	
	Form of Government		Total rayion-i iscal real 2003.	J	33,033,013	Recreation Centers	3
	Council, City Manager					Tennis Courts	17
	Council, City Manager		Elections			Racquetball Courts	4
	Area – Square Miles		Last Municipal Election-May 2004			Ramadas	11
	2005	64.66	Number of Registered Voters		29,068	Softball/Baseball Fields	17
	2003	01.00	Number of Votes Cast		11,650	Ice Rink/Activity Center	1
	Miles of Streets, Alleys and Sidewalks		Percentage of Registered Voters		40.08%	Playgrounds	20
	Streets	219.08	Last Special Election–May 2005		10.00/0	Skate Tracks	2
	Alleys	10.15	Number of Registered Voters		28,704	Soccer Fields	4
_	Sidewalks	157.22	Number of Votes Cast		17,182	Disc Golf Course	2
2			Percentage of Registered Voters		59.86%	Basketball Courts	19
_	Miles of Sewer		l er centage or register car voters		33.00/0	Volleyball Courts	6
	Storm	42.81				Horseshoe Courts	12
	Sanitary	250.55	Pulliam Airport			Off Leash Areas-Bark Parks	2
	· · · · · · · · · · · · · · · · · · ·		Fixed Base Operators		1	Swimming Pools (School Owned)	2
	Number of Street Lights	3,037	Locally Based Aircraft		130		
	3		Tiedowns		18		
	Number of Fire Hydrants	2,598	Enclosed Hangars		61		
	,	•	Open Hangars		48		
	Number of Manholes	6,496					

# Table XVIII (continued)

# City of Flagstaff, Arizona **Miscellaneous Statistics**

Education		Sales Tax		Population		
Number of Schools:		Retail Sales Last 10 Fiscal Years:		Census Population Count-Last Five Cen	suses:	
Public Elementary	9	2005	\$ 1,749,149,518	2005***		62.371
Public Middle School	3	2004	1,593,931,781	2004**		61,270
Public High School	3	2003	1,458,775,346	2003**		61,030
Alternative Schools	2	2002	1,404,232,492	2002**		59,160
Magnet Schools	5	2001	1,324,735,136	2001**		57,700
Charter Schools	10	2000	1,238,195,104	2000		52,894
Private Schools	6	1999	1,117,197,604	1995*		52,701
Community College (Coconino)	1	1998	1,065,133,746	1990		45,854
University (Northern Arizona)	1	1997	1,016,570,260	1985*		38,247
,		1996	965,100,588	1980		34,743
Number of Students (Fall 2004):		Total Sales Tax Revenue for Fiscal Year 20	005	*Special Census		
Flagstaff Unified School District	11,547		\$ 12,671,202	**DES Estimate		
Charter 1,527				***Preliminary DES Estimate		
Private (Fall 2001) 315						
Northern Arizona University		Utility Enterprise		2000 Census Information:		
Flagstaff Campus 12,980		Total Active Accounts on June 30, 2005		Age Distribution of Population		
All Locations	19,147	Water	17,872	for Urbanized Areas Only		
Coconino Community College		Average Gallons/Household/Month	5,488	1-4 Years		3,546
Flagstaff Campuses (2)	3,540			5-17 Years		9,288
All Locations	4,380	Plants Capacity (Million Gallons per Day):		18-24 Years		11,487
		Water Treatment Plant	7	25-44 Years		16,111
		Reservoir Filtration Plant	2	45-64 Years		8,309
Fire Protection		Wildcat Hill Plant	6	65+ Years		4,153
Number of Stations	6	Rio de Flag Reclaim Plant	4			52,894
Number of Employees (FTE)	97.75	Wells	24			
		Reservoirs	8	Number of Housing Units		21,396
Police Protection		Reclaimed Reservoirs	1	Average Persons per Housing Unit		2.59
Number of Employees (FTE)	160	Miles of Water Lines	370.03	Average Family Size		3.13
Number of Calls for Service per		Miles of Reclaimed Lines	15.21	Median Household Income	\$	37,146
Annual Report-12/31/04	55,464	Miles of Sewer Lines	250.55	Per Capita Income (2000)	18,637	
Ave. Patrol Officers for 24 hour period	20					
Vehicular Patrol Units	26			2000 Census information available at the f	ollowing	websites:
				http://www.census.gov/census2000/state	s/az.html	I
Coconino County Jail Prisoner Capacity 562				http://www.de.state.az.us/links/economic	/webpage	e/index.html

Census Population Count-Last Five Cens	suses:	
2005***		62,371
2004**		61,270
2003**		61,030
2002**		59,160
2001**		57,700
2000		52,894
1995*		52,701
1990		45,854
1985*		38,247
1980		34,743
*Special Census		
**DES Estimate		
***Preliminary DES Estimate		
2000 Census Information:		
Age Distribution of Population		
for Urbanized Areas Only		
1-4 Years		3,546
5-17 Years		9,288
18-24 Years		11,487
25-44 Years		16,111
45-64 Years		8,309
65+ Years		4,153
		52,894
Number of Housing Units		21,396
Average Persons per Housing Unit		2.59
Average Family Size		3.13
Median Household Income	\$	37,146
Per Capita Income (2000)	\$	18,637

Table XIX

City of Flagstaff, Arizona
Intergovernmental Revenue by Source
Governmental Funds
Last Ten Fiscal Years

-	Fiscal Year	State Sales Tax	State Income Tax	County Auto In-Lieu Tax	Highway User Tax	Local Transportation Assistance	State HB 2565	Federal Grants	State Grants & Other State	County LEAF IGA	County Library District Funding	Other	Total
	1996	\$ 3,734,332	\$ 3,553,021	\$ 1,355,828	\$ 5,700,737	\$ 364,931	\$ -	\$ 360,439	\$ 115,134	\$ -	\$ 911,354	\$ -	\$ 16,095,776
	1997	3,845,330	4,170,641	1,504,060	5,852,957	366,453	-	694,916	380,042	-	890,097	-	17,704,496
	1998	4,061,346	4,725,837	1,533,501	5,371,446	394,318	-	1,448,951	553,963	-	955,342	35,000	19,079,704
	1999	4,353,556	5,489,912	1,847,142	7,207,158	367,911	-	1,763,054	272,297	-	1,101,729	218,384	22,621,143
	2000	4,785,424	6,062,290	1,902,188	7,427,210	367,461	312,249	1,474,751	370,391	-	1,068,817	3,007,336	26,778,117
	2001	4,919,575	6,432,879	1,913,662	7,969,703	360,806	142,793	1,731,823	317,059	-	1,835,109	580,241	26,203,650
	2002	4,076,034	5,526,159	1,803,900	7,771,416	300,246	47,598	2,348,793	437,543	-	1,423,105	274,091	24,008,885
	2003	4,136,724	5,557,918	2,378,466	7,408,116	315,026	-	1,743,613	823,701	-	1,607,306	850,000	24,820,870
	2004	4,449,982	4,777,145	2,427,367	6,975,351	313,868	-	1,160,966	454,212	468,069	1,921,433	148,992	23,097,385
	2005	4,900,117	4,918,476	2,461,425	7,171,383	313,843	-	1,772,181	2,868,033	628,198	2,036,500	39,640	27,109,796

## Table XX

## City of Flagstaff, Arizona Insurance Summary In Effect June 1, 2005 to May 31, 2006

Coverage	Limit of Liability
Liability Insurance:	
General Liability*	\$ 1,000,000 / per occurrence
(Includes 2 Skateboard Parks)	\$ 2,000,000 / aggregate
Law Enforcement Liability*	\$ 1,000,000 / each wrongful act
··-,	
Auto Liability*	\$ 1,000,000 / aggregate \$ 1,000,000 / each accident
Public Entrity Management Errors and Omissions*	\$ 1,000,000 / each claim
(Claims Made Retro Date 6-1-95)	\$ 1,000,000 / aggregate
Employment Practices Liability*	\$ 5,000,000 / each wrongful act
(Claims Made Retro Date 6-1-95)	\$ 5,000,000 / aggregate
Healthcare Professional (for EMTs)*	\$ 2,000,000 / each person
(Claims Made Retro Date 6-1-95)	\$ 2,000,000 / aggregate
Employee Benefits Liability*	\$ 1,000,000 each employee
	\$ 3,000,000 aggregate
* Liability Claims are Subject to a \$50,000 Self Insu	rance Retention
Employer's Liability	\$ 1,000,000 / each accident
Employer's Elability	\$ 1,000,000 / disease employee
	\$ 1,000,000 / disease policy limit
Worker's Compensation	Statutory
Excess Liability #1 Following Form Over General Liab	nility Auto Law Enforcement Public
,	**
Entity Management, Employee Benefits Liability	,,
	Wrongful Act / aggregate
(Excludes Employment Practices and Healthcare P	Professional)
Excess Liability #2 Following Form Over Excess Lial Excluding Discrimination, Employment–related Practices, and Failure to supply.	ability # 1 \$ 5,000,000 / each occurrence Wrongful Act / aggregate

Coverage	Liı	mit of Liability		
Property Insurance:				
Blanket Building and Contents,				
including light and signals				\$25,000 deductible
Flood Zones B and C	\$			\$25,000 deductible
Earthquakes	\$			\$25,000 deductible
Business Income/Estra Expense	\$	7,000,000	/	24 hours
Flood Zone A Properties				
Municipal Court	\$	220,000		
	\$	116,900	/	contents
City Hall, Library	\$	500,000	/	each building
	\$	500,000	/	contents each
		(\$5,00	0 (	deductible)
Contractors Equipment (actual cash value)	\$	6,364,699	/	\$5,000 deductible
Lab Equipment	\$	11,300	/	\$1,000 deductible
Employee Hand Tools	\$ \$ \$			\$1,000 deductible
Computer Equipment and Peripherals	\$			\$1,000 deductible
Computer Data and Media	\$			\$1,000 deductible
Laptops and Portables –	•	300,000	,	\$ 1,000 acaact.2.c
Replacement Cost Coverage	\$	248 500	/	\$1,000 deductible
Fine Arts Exhibition Floater	\$			each location
City Hall, Visitor Center, Airport Terminal	¥	23,000	/	\$1,000 deductible
		25 000 000	,	
Boiler and Machinery	\$	25,000,000	/	\$5,000 deductible
Crime:				
Blanket Public Employees and Treasurer	\$		/	\$5,000 deductible
Dishonesty Bond Including Faithful Performance of		,		
Computer Fraud	\$	250,000	/	\$5,000 deductible
Theft, Disappearance, & Destruction				
(Inside and Outside)	\$	5,000	/	\$500 deductible
Aviation:				
Products/Completed Operations Liability,	\$			each occurrence
Contractual, Construction & Demolition	\$	30,000,000	/	aggregate
Hangar Keepers Liability	\$			each aircraft
	\$	30,000,000	/	each occurrence



City of Flagstaff 211 West Aspen Avenue Flagstaff, Arizona 86001

www.flagstaff.az.gov